GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2011

S SENATE DRS85128-LL-58 (02/15)

Short Title:	Office of Prosecution Services.	(Public)
Sponsors:	Senator Bingham.	
Referred to:		

1 A BILL TO BE ENTITLED

AN ACT TO ESTABLISH AN OFFICE OF PROSECUTION SERVICES TO PROVIDE OVERSIGHT OF THE VARIOUS DISTRICT ATTORNEY OFFICES.

The General Assembly of North Carolina enacts:

SECTION 1. Subchapter III of Chapter 7A of the General Statutes is amended by adding a new Article to read:

"Article 10.

"Prosecution Services Act.

"§ 7A-80. Title.

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This Article shall be known and may be cited as the "Prosecution Services Act of 2011."

"§ 7A-81. Purpose.

The purpose of this Article is to do the following:

- (1) Enhance oversight of the criminal prosecution and related services provided at State expense.
- (2) Improve the quality of prosecution and ensure that justice is being sought on behalf of the people of the State of North Carolina.
- (3) Establish uniform policies and procedures for the delivery of prosecution services.
- (4) Generate reliable statistical information in order to evaluate the prosecution services provided and funds expended.
- (5) Deliver prosecution services in the most efficient and cost-effective manner without sacrificing the quality of justice.

Nothing in this Article shall be construed to provide for interference with the exercise of independent professional judgment and sound discretion, as necessary and appropriate for the proper administration of justice, by the duly constituted district attorney in that district attorney's prosecutorial district.

"§ 7A-82. Establishment of Office of Prosecution Services.

- (a) The Office of Prosecution Services, which is administered by the Director of Prosecution Services and includes the Commission on Prosecution Services, is created within the Judicial Department. As used in this Article, "Office" means the Office of Prosecution Services, "Director" means the Director of Prosecution Services, and "Commission" means the Commission on Prosecution Services.
- (b) The Office of Prosecution Services shall exercise its prescribed powers independently of the head of the Administrative Office of the Courts. The Office may enter into



contracts, own property, and accept funds, grants, and gifts from any public or private source to
 pay expenses incident to implementing its purposes.
 (c) The Director of the Administrative Office of the Courts shall provide general

- (c) The Director of the Administrative Office of the Courts shall provide general administrative support to the Office of Prosecution Services. The term "general administrative support" includes purchasing, payroll, and similar administrative services.
- (d) The budget of the Office of Prosecution Services shall be a part of the Judicial Department's budget. The Commission on Prosecution Services shall consult with the Director of the Administrative Office of the Courts, who shall assist the Commission in preparing and presenting to the General Assembly the Office's budget, but the Commission shall have the final authority with respect to preparation of the Office's budget and with respect to representation of matters pertaining to the Office before the General Assembly.
- (e) The Director of the Administrative Office of the Courts shall not reduce or modify the budget of the Office of Prosecution Services or use funds appropriated to the Office without the approval of the Commission.

"§ 7A-83. Responsibilities of the Office of Prosecution Services.

The Office shall be responsible for the following:

- (1) Establishing management and oversight of the budget for the district attorneys and any disbursement of funds.
- (2) Identifying programs and policies that create greater efficiencies and effectiveness in the prosecution function and that provide information on the fiscal and practical impact created by changes in the criminal law and procedure.
- (3) Supporting the offices of district attorneys and their staffs through training, technical assistance, publications, and related services.
- (4) Providing district attorneys with the information and technology they need to effectively process their caseloads and comply with statutory requirements.
- (5) Providing, in extraordinary circumstances, assignment of special prosecutors and determining compensation if necessary.

"§ 7A-84. Establishment of the Commission on Prosecution Services.

- (a) The Commission on Prosecution Services is created within the Office of Prosecution Services and shall consist of 11 members. To create an effective working group, assure continuity, and achieve staggered terms, the Commission shall be appointed as provided in this section.
 - (b) The members of the Commission shall be appointed as follows:
 - (1) The Chief Justice of the North Carolina Supreme Court shall appoint two members, one of whom shall be an active district attorney and one of whom shall be a chief of police.
 - (2) The Governor shall appoint two members, one of whom shall be an active district attorney and one of whom shall be a sheriff.
 - (3) The General Assembly shall appoint two members, one of whom shall be an active district attorney and one of whom shall be an attorney, upon the recommendation of the President Pro Tempore of the Senate.
 - (4) The General Assembly shall appoint two members, one of whom shall be an active district attorney and one of whom shall be an attorney, upon the recommendation of the Speaker of the House of Representatives.
 - (5) The North Carolina State Bar shall appoint one member, who shall be an attorney.
 - (6) Two members who shall be appointed through election by the district attorneys of the State as a whole.
- (c) The terms of members appointed pursuant to subsection (b) of this section shall be as follows:

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- (1) The initial appointments by the Chief Justice shall be for four years.
 - (2) The initial appointments by the Governor shall be for three years.
 - (3) The initial appointments by the General Assembly shall be for two years.
 - (4) The initial appointments of active district attorneys elected by the district attorneys of the State as a whole and the initial appointment by the North Carolina State Bar shall be for one year.

At the expiration of these initial terms, appointments shall be for four years and shall be made by the appointing authorities designated in subsection (b) of this section. No person shall serve more than two consecutive four-year terms plus any initial term of less than four years.

- (d) Persons appointed to the Commission shall have significant experience in the prosecution of criminal or other cases subject to this Article or shall have demonstrated a strong commitment to the quality of prosecution and ensuring that justice is being sought on behalf of the people of North Carolina. No persons active in providing criminal defense services, including lawyers, public defenders, or sentencing services, or active employees of such persons, may be appointed to, or serve on, the Commission. No active judicial officials, or active employees of such persons, may be appointed to, or serve on, the Commission.
- (e) All members of the Commission are entitled to vote on any matters coming before the Commission unless otherwise provided by rules adopted by the Commission concerning voting on matters in which a member has, or appears to have, a financial or other personal interest.
- (f) Each member of the Commission shall serve until a successor in office has been appointed. Vacancies shall be filled by appointment by the appointing authority for the unexpired term. Removal of Commission members shall be in accordance with policies and procedures adopted by the Commission.
- (g) A quorum for purposes of conducting Commission business shall be a majority of the members of the Commission.
- (h) The Commission shall elect a Commission chair, who shall be an active district attorney, from the members of the Commission for a term of two years.
- (i) The Director of Prosecution Services shall attend all Commission meetings except those relating to removal or reappointment of the Director or allegations of misconduct by the Director. The Director shall not vote on any matter decided by the Commission.
- (j) Commission members shall not receive compensation but are entitled to be paid necessary subsistence and travel expenses in accordance with G.S. 138-5 and G.S. 138-6 as applicable.
- (k) The Commission shall hold its first meeting no later than September 15, 2011. All appointments to the Commission shall be made by the appointing authorities by August 1, 2011. An appointee of the Chief Justice, to be designated at the time of appointment, shall convene the first meeting. At that first meeting, the Commission shall elect its chair.

"§ 7A-85. Responsibilities of the Commission on Prosecution Services.

- (a) The Commission shall have as its principal purpose the development and improvement of programs by which the Office of Prosecution Services provides oversight of criminal prosecution and related service.
- (b) The Commission shall appoint the Director of Prosecution Services, who shall be chosen on the basis of training, experience, and other qualifications. The Commission shall consult with the Chief Justice and the district attorneys in selecting a Director, but shall have final authority in making the appointment.
- (c) The Commission shall provide support and assistance to each elected district attorney in the development of guidelines governing the provision of prosecution services for that district attorney's prosecutorial district under this Article. The guidelines shall include the following:

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- 1 Guidelines for maintaining and operating district attorney offices, including
 2 requirements regarding qualifications, training, and size of the legal and
 3 supporting staff.
 4 (2) Guidelines prescribing minimum experience, training, and other
 - (2) <u>Guidelines prescribing minimum experience, training, and other qualifications for assistant district attorneys.</u>
 - (3) Guidelines for assistant district attorney caseloads.
 - (4) Guidelines for the performance of assistant district attorneys.
 - (5) Guidelines for providing and compensating experts and others who provide services related to prosecution.
 - (d) The Commission shall determine the methods for delivering prosecution services under this Article in the most efficient and cost-effective manner without sacrificing the quality of justice.
 - (e) The Commission shall establish policies and procedures with respect to the distribution of funds appropriated under this Article, including rates of compensation for assistant district attorneys, schedules of allowable expenses, and the appointment and compensation of expert witnesses.
 - (f) The Commission shall approve and recommend to the General Assembly a budget for the Office of Prosecution Services.
 - (g) The Commission shall adopt such other rules and procedures as it deems necessary for the conduct of business by the Commission and the Office of Prosecution Services.

"§ 7A-86. Director of Prosecution Services.

- (a) The Director of Prosecution Services shall be appointed by the Commission for a term of four years. The salary of the Director shall be set by the General Assembly in the Current Operations Appropriations Act, after consultation with the Commission. The Director may be removed during this term in the discretion of the Commission by a vote of two-thirds of all of the Commission members.
 - (b) The Director shall do the following:
 - (1) Prepare and submit to the Commission a proposed budget for the Office of Prosecution Services, an annual report containing pertinent data on the operations, costs, and needs of the Office, and such other information as the Commission may require.
 - (2) Assist the Commission in developing rules and standards for the delivery of services under this Article.
 - (3) Administer and coordinate the operations of the Office and supervise compliance with standards adopted by the Commission.
 - (4) Subject to policies and procedures established by the Commission, hire such professional, technical, and support personnel as deemed reasonably necessary for the efficient operation of the Office of Prosecution Services.
 - (5) Keep and maintain proper financial records for use in calculating the costs of the operations of the Office of Prosecution Services.
 - (6) Apply for and accept on behalf of the Office of Prosecution Services any funds that may become available from government grants, private gifts, donations, or bequests from any source.
 - (7) Perform other duties as the Commission may assign.
- (c) In lieu of merit and other increment raises paid to regular State employees, the Director of Prosecution Services shall receive as longevity pay an amount equal to four and eight-tenths percent (4.8%) of the annual salary set forth in the Current Operations Appropriations Act payable monthly after five years of service, nine and six-tenths percent (9.6%) after 10 years of service, fourteen and four-tenths percent (14.4%) after 15 years of service, nineteen and two-tenths percent (19.2%) after 20 years of service, and twenty-four percent (24%) after 25 years of service. "Service" means service as Director of Prosecution

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Services, Director of the Conference of District Attorneys, a public defender, appellate defender, assistant public or appellate defender, district attorney, assistant district attorney, resource prosecutor, justice or judge of the General Court of Justice, or clerk of superior court."

SECTION 2. Article 32 of Chapter 7A of the General Statutes is repealed.

SECTION 3. G.S. 7A-60(a2) reads as rewritten:

"(a2) Upon the convening of each regular session of the General Assembly and its reconvening in the even-numbered year, the Administrative Office of the Courts Office of Prosecution Services shall report its recommendations regarding the allocation of assistant district attorneys for the upcoming fiscal biennium and fiscal year to the General Assembly, including any request for additional assistant district attorneys. The report shall include the number of assistant district attorneys that the Administrative Office of the Courts Office of Prosecution Services recommends to be allocated to each prosecutorial district and the caseload and criteria on which each recommended allocation is based. Any reports required under this subsection shall be made to the Joint Legislative Commission of Governmental Operations, the House of Representatives and Senate Appropriations Subcommittees on Justice and Public, and the Fiscal Research Division."

SECTION 4.(a) G.S. 7A-64 reads as rewritten:

"§ 7A-64. Temporary assistance for district attorneys.

- (a) A district attorney may apply to the Director of the Administrative Office of the Courts Director of Prosecution Services to:
 - (1) Temporarily assign an assistant district attorney from another district, after consultation with the district attorney thereof, to assist in the prosecution of cases in the requesting district;
 - (2) Authorize the temporary appointment, by the requesting district attorney, of a qualified attorney to assist the requesting district attorney; or
 - (3) Enter into contracts with local governments for the provision of services by the State pursuant to G.S. 153A-212.1 or G.S. 160A-289.1.
- (a1) If there is an allegation of or evidence of prosecutorial misconduct in a case that is scheduled for a hearing of a claim of factual innocence under G.S. 15A-1469, the Chair of the North Carolina Innocence Inquiry Commission or the district attorney of the district of the conviction may apply to the Administrative Office of the Courts to authorize the temporary appointment of a district attorney, assistant district attorney, or other qualified attorney as a special prosecutor to represent the State in that hearing.
- (b) The Director of the Administrative Office of the Courts Director of Prosecution Services may provide this assistance only upon a showing by the requesting district attorney or the Chair of the North Carolina Innocence Inquiry Commission, as appropriate, supported by facts, that:
 - (1) Criminal cases have accumulated on the dockets of the superior or district courts of the district beyond the capacity of the district attorney and the district attorney's full-time assistants to keep the dockets reasonably current;
 - (2) The overwhelming public interest warrants the use of additional resources for the speedy disposition of cases involving drug offenses, domestic violence, or other offenses involving a threat to public safety; or
 - (3) There is an allegation of or evidence of prosecutorial misconduct in the case that is the subject of the hearing under G.S. 15A-1469.
- (c) The length of service and compensation of any temporary appointee or the terms of any contract entered into with local governments shall be fixed by Director of the Administrative Office of the Courts Director of Prosecution Services in each case. Nothing in this section shall be construed to obligate the General Assembly to make any appropriation to implement the provisions of this section or to obligate the Administrative Office of the Courts Office of Prosecution Services to provide the administrative costs of establishing or

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50 51 maintaining the positions or services provided for under this section. Further, nothing in this section shall be construed to obligate the Administrative Office of the Courts Office of Prosecution Services to maintain positions or services initially provided for under this section."

SECTION 4.(b) G.S. 153A-212.1 reads as rewritten:

"§ 153A-212.1. Resources to protect the public.

Subject to the requirements of G.S. 7A-41, 7A-44.1, 7A-64, 7A-102, 7A-133, and 7A-498.7, a county may appropriate funds under contract with the State for the provision of services for the speedy disposition of cases involving drug offenses, domestic violence, or other offenses involving threats to public safety. Nothing in this section shall be construed to obligate the General Assembly to make any appropriation to implement the provisions of this section. Further, nothing in this section shall be construed to obligate the Administrative Office of the Courts or Courts, the Office of Indigent Defense Services Services, or the Office of Prosecution Services to maintain positions or services initially provided for under this section."

SECTION 4.(c) G.S. 160A-289.1 reads as rewritten:

"§ 160A-289.1. Resources to protect the public.

Subject to the requirements of G.S. 7A-41, 7A-44.1, 7A-64, 7A-102, 7A-133, and 7A-498.7, a city may appropriate funds under contract with the State for the provision of services for the speedy disposition of cases involving drug offenses, domestic violence, or other offenses involving threats to public safety. Nothing in this section shall be construed to obligate the General Assembly to make any appropriation to implement the provisions of this section. Further, nothing in this section shall be construed to obligate the Administrative Office of the Courts or Courts, the Office of Indigent Defense Services Services, or the Office of Prosecution Services to maintain positions or services initially provided for under this section."

SECTION 5. G.S. 7A-65(d) reads as rewritten:

In lieu of merit and other increment raises paid to regular State employees, an ''(d)assistant district attorney shall receive as longevity pay an amount equal to four and eight-tenths percent (4.8%) of the annual salary set forth in the Current Operations Appropriations Act payable monthly after five years of service, nine and six-tenths percent (9.6%) after 10 years of service, fourteen and four-tenths percent (14.4%) after 15 years of service, nineteen and two-tenths percent (19.2%) after 20 years of service, and twenty-four percent (24%) after 25 years of service. "Service" means service as an assistant district attorney, district attorney, resource prosecutor, public defender, appellate defender, assistant public or appellate defender, justice or judge of the General Court of Justice, or clerk of superior court. For purposes of this subsection, "resource prosecutor" means a former assistant district attorney who has left the employment of the district attorney's office to serve in a specific, time-limited position with the Conference of District Attorneys. Commission on Prosecution Services."

SECTION 6. G.S. 7A-343(2) reads as rewritten:

"§ 7A-343. Duties of Director.

The Director is the Administrative Officer of the Courts, and the Director's duties include all of the following:

> (2) Determine the state of the dockets and evaluate the practices and procedures of the courts, and make recommendations concerning the number of judges, district attorneys, judges and magistrates required for the efficient administration of justice.

SECTION 7. G.S. 7A-347 reads as rewritten:

"§ 7A-347. Assistants for administrative and victim and witness services.

Assistant for administrative and victim and witness services positions are established under the district attorneys' offices. Each prosecutorial district is allocated at least one assistant for

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administrative and victim and witness services to be employed by the district attorney. The Administrative Office of the Courts Office of Prosecution Services shall allocate additional assistants to prosecutorial districts on the basis of need and within available appropriations. Each district attorney may also use any volunteer or other personnel to assist the assistant. The assistant is responsible for coordinating efforts of the law-enforcement and judicial systems to assure that each victim and witness is provided fair treatment under Article 45 of Chapter 15A, Fair Treatment for Victims and Witnesses and shall also provide administrative and legal support to the district attorney's office."

SECTION 8. G.S. 7A-348 reads as rewritten:

"§ 7A-348. Training and supervision of assistants for administrative and victim and witness services.

 Pursuant to the provisions of G.S. 7A-413, the Conference of District Attorneys Commission on Prosecution Services shall:

 (1) Assist in establishing uniform statewide training for assistants for administrative and victim and witness services; and

(2) Assist in the implementation and supervision of this program."

 SECTION 9. G.S. 7B-1402(b)(21) reads as rewritten:

'(21) A district attorney, appointed by the President Pro Tempore of the Senate upon recommendation of the President of the North Carolina Conference of District Attorneys; Commission on Prosecution Services."

SECTION 10. G.S. 14-107.2(b) reads as rewritten:

"(b) Upon authorization by the Administrative Office of the Courts, Office of Prosecution Services, a district attorney may establish a program for the collection of worthless checks in cases that may be prosecuted under G.S. 14-107. The district attorney may establish a program for the collection of worthless checks in cases that would be punishable as misdemeanors, in cases that would be punishable as felonies, or both. The district attorney shall establish criteria for the types of worthless check cases that will be eligible under the program."

SECTION 11. G.S. 15A-622(h) reads as rewritten:

"(h) A written petition for convening of grand jury under this section may be filed by the district attorney, the district attorney's designated assistant, or a special prosecutor requested pursuant to G.S. 114-11.6, with the approval of a committee of at least three members of the North Carolina Conference of District Attorneys, the Commission on Prosecution Services, and with the concurrence of the Attorney General, with the Clerk of the North Carolina Supreme Court. The Chief Justice shall appoint a panel of three judges to determine whether to order the grand jury convened. A grand jury under this section may be convened if the three-judge panel determines that:

(1) The petition alleges the commission of or a conspiracy to commit a violation of G.S. 90-95(h) or G.S. 90-95.1, any part of which violation or conspiracy occurred in the county where the grand jury sits, and that persons named in the petition have knowledge related to the identity of the perpetrators of those crimes but will not divulge that knowledge voluntarily or that such persons request that they be allowed to testify before the grand jury; and

(2) The affidavit sets forth facts that establish probable cause to believe that the crimes specified in the petition have been committed and reasonable grounds to suspect that the persons named in the petition have knowledge related to the identity of the perpetrators of those crimes.

The affidavit shall be based upon personal knowledge or, if the source of the information and basis for the belief are stated, upon information and belief. The panel's order convening the grand jury as an investigative grand jury shall direct the grand jury to investigate the crimes and persons named in the petition, and shall be filed with the Clerk of the North Carolina Supreme Court. A grand jury so convened retains all powers, duties, and responsibilities of a grand jury

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under this Article. The contents of the petition and the affidavit shall not be disclosed. Upon receiving a petition under this subsection, the Chief Justice shall appoint a panel to determine whether the grand jury should be convened as an investigative grand jury.

A grand jury authorized by this subsection may be convened from an existing grand jury or grand juries authorized by subsection (b) of this section or may be convened as an additional grand jury to an existing grand jury or grand juries. Notwithstanding subsection (b) of this section, grand jurors impaneled pursuant to this subsection shall serve for a period of 12 months, and, if an additional grand jury is convened, 18 persons shall be selected to constitute that grand jury. At any time for cause shown, the presiding superior court judge may excuse a juror temporarily or permanently, and in the latter event the court may impanel another person in place of the juror excused."

SECTION 12. G.S. 15A-1475 reads as rewritten:

"§ 15A-1475. Reports.

Beginning January 1, 2008, and annually thereafter, the North Carolina Innocence Inquiry Commission shall report on its activities to the Joint Legislative Corrections, Crime Control, and Juvenile Justice Oversight Committee and the State Judicial Council. The report may contain recommendations of any needed legislative changes related to the activities of the Commission. The report shall recommend the funding needed by the Commission, the district attorneys, and the State Bureau of Investigation in order to meet their responsibilities under S.L. 2006-184. Recommendations concerning the district attorneys or the State Bureau of Investigation shall only be made after consultations with the North Carolina Conference of District Attorneys Commission on Prosecution Services and the Attorney General."

SECTION 13. G.S. 120-226(c)(8) reads as rewritten:

"(8) One representative from the Conference of District Attorneys of North Carolina, Commission on Prosecution Services, as appointed by the Speaker of the House of Representatives."

SECTION 14. G.S. 143-661(b)(4)b. reads as rewritten:

"b. One member who is a district attorney or an assistant district attorney upon the recommendation of the Conference of District Attorneys of North Carolina, for a term beginning July 1, 1998, and expiring June 30, 1999. For the term beginning July 1, 2013, this appointment shall be made upon the recommendation of the Commission on Prosecution Services."

SECTION 15. G.S. 164-37(17) reads as rewritten:

"(17) The President of the Conference of District Attorneys Chair of the Commission on Prosecution Services or his designee."

SECTION 16. The Commission on Prosecution Services shall report on or before May 1, 2012, to the Chairs of the Senate and House Appropriations Committees and the Chairs of the Senate and House Appropriations Subcommittees on Justice and Public Safety regarding (i) a plan for the orderly transfer of budget and related authority from the Administrative Office of the Courts to the Commission on Prosecution Services, effective July 1, 2012; (ii) the rules, standards, and other regulations developed by the Commission for the delivery of prosecution services; and (iii) other matters for implementation of the provisions of this act.

SECTION 17. This act becomes effective July 1, 2011.

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