

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2009

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SENATE BILL 580

Short Title: N.C. Life Science Development Corp. Act. (Public)

Sponsors: Senators Hoyle, Clodfelter and Jenkins.

Referred to: Finance.

March 12, 2009

1 A BILL TO BE ENTITLED  
2 AN ACT TO CREATE THE NORTH CAROLINA LIFE SCIENCE LOAN FUND.  
3 The General Assembly of North Carolina enacts:

4 **SECTION 1.** Chapter 53A of the General Statutes is amended by adding a new  
5 Article to read:

6 "Article 4.  
7 Life Science Loan Fund.

8 **"§ 53A-100. Title.**

9 This Article is known as the North Carolina Life Science Loan Fund Act.

10 **"§ 53A-101. Findings; purpose.**

11 The General Assembly finds and declares that:

- 12 (1) North Carolina is home to numerous life science companies with capital  
13 needs, including companies engaged in the discovery and development of  
14 new pharmaceuticals, biologic products, medical devices, and diagnostic  
15 products.
- 16 (2) Many of these companies have the potential to create substantial new  
17 employment opportunities if funds are available for the construction of  
18 manufacturing and service facilities.
- 19 (3) There exists in the State of North Carolina a serious shortage of credit for  
20 life science companies to finance new and expanded facilities and acquire  
21 equipment for the production and delivery of life science products and  
22 services.
- 23 (4) Private enterprise and federal and State governmental programs have not  
24 adequately met the credit needs of life science companies for capital  
25 improvements.
- 26 (5) Access to affordable debt financing is likely to be further limited in the wake  
27 of the current economic downturn and credit crisis.
- 28 (6) It is necessary and appropriate to create the North Carolina Life Science  
29 Loan Fund for the purpose of providing financing to businesses in need of  
30 facilities or equipment for the production or delivery of products and  
31 services, primarily in the life sciences, but also to other high technology  
32 businesses which will build permanent production facilities in North  
33 Carolina, generating much needed employment opportunities and expanding  
34 local tax bases.
- 35 (7) The goal is to create a self-sustaining fund for this purpose, but the General  
36 Assembly believes tax credits and funding for initial operations are  
37 necessary and appropriate to jump start this initiative.



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1           (8)    The North Carolina Life Science Development Corporation and the North  
2           Carolina Life Science Loan Fund shall be established to help the State and  
3           its people, in a time of national economic distress, realize the potential of  
4           their vast long-term investment in life science and other basic scientific  
5           research by facilitating the transfer of new discoveries into commercial  
6           development, new employment, and further scientific advances.

7    **"§ 53A-102. Definitions.**

8           The following definitions apply in this Article:

- 9           (1)    Board. – The board of directors of the Corporation.  
10          (2)    Corporation. – The North Carolina Life Science Development Corporation  
11          created under G.S. 53A-103.  
12          (3)    Designated investor. – A person who purchases an equity interest in the  
13          Fund and who is issued a certificate pursuant to G.S. 53A-112. For the  
14          purposes of this Article, a transferee of a certificate or contingent tax credit  
15          shall be considered a designated investor.  
16          (4)    Equity certificate. – A contract between the Fund and a designated investor  
17          setting forth the amount of investment, the return on the investment, and the  
18          repayment terms of the investment.  
19          (5)    Fund. – The North Carolina Life Science Loan Fund, L.L.C., established  
20          pursuant to G.S. 53A-109.  
21          (6)    Life science company. – A company engaged in any of the following:  
22                a.    Biotechnology, including agricultural and industrial uses.  
23                b.    Pharmaceuticals.  
24                c.    Biologic products.  
25                d.    Human health care and medical devices.  
26                e.    Diagnostic devices.  
27                f.    Service laboratories or facilities providing support services to the  
28                foregoing companies.  
29          (7)    Person. – An individual, partnership, limited liability company, corporation,  
30          association, organization, business trust, estate, trust, or any other legal or  
31          commercial entity.  
32          (8)    Tax credit certificate. – A certificate issued by the Secretary of Revenue to a  
33          designated investor under which a tax credit is issued to the designated  
34          investor pursuant to G.S. 53A-117.

35    **"§ 53A-103. North Carolina Life Science Development Corporation.**

36          (a)    The president of the North Carolina Biotechnology Center, a North Carolina  
37          nonprofit corporation established and funded by the State of North Carolina, shall cause articles  
38          of incorporation for the Corporation to be filed with the Secretary of State. In addition to the  
39          articles of incorporation, the Corporation shall adopt bylaws and operational policies that are  
40          consistent with this Article. The Corporation shall be a 501 (c)(3) entity organized to assist the  
41          State as set forth in this Article.

42          (b)    The purposes of the Corporation to be specified in the articles of incorporation shall  
43          include the following:

- 44                (1)    To organize the Fund.  
45                (2)    To manage the Fund.  
46                (3)    To certify when tax credits must be issued by the Secretary of Revenue  
47                subject to redemption by designated investors in the Fund.  
48                (4)    To receive returns from the Fund to pay for the management and operations  
49                of the Corporation.  
50                (5)    To perform other duties permitted by North Carolina law and consistent with  
51                the requirements of this Article.

1       (c) The Corporation is prohibited from pledging the credit or taxing power of the State  
2 or any political subdivision of the State, or making its debts payable out of any moneys or  
3 resources except those of the Corporation. The obligations of the Corporation are not  
4 obligations of the State or any political subdivision of the State but are obligations of the  
5 Corporation payable solely and only from the Corporation's resources.

6       (d) The Corporation is authorized to expend and invest funds, enter into contracts,  
7 insure against loss, and perform any other act necessary to carry out its purposes.

8 **"§ 53A-104. Incorporator.**

9       The president of the North Carolina Biotechnology Center shall serve as the incorporator of  
10 the Corporation.

11 **"§ 53A-105. Board of Directors.**

12       (a) The incorporator shall name the initial Board of Directors of the Corporation for  
13 terms set forth in the Corporation's bylaws. In doing so, the incorporator shall exercise due care  
14 to assure that persons named shall provide the Board with the requisite financial, business, and  
15 scientific experience necessary in order to carry out the duties of the Corporation as established  
16 in this Article. The initial Board of Directors of the Corporation shall consist of nine members,  
17 including the president of the North Carolina Biotechnology Center and the North Carolina  
18 Secretary of Commerce, who shall be permanent ex officio voting members of the Board. After  
19 the initial Board of Directors is named, vacancies shall be filled and new directors shall be  
20 elected by the Board in the manner set forth in the Corporation's bylaws.

21       (b) The president of the North Carolina Biotechnology Center shall serve as chair of the  
22 Board and the North Carolina Secretary of Commerce shall serve as vice-chair.

23       (c) Members of the Board shall be subject to restrictions on conflicts of interest  
24 specified in the organizational documents of the Corporation. Members shall not have any  
25 interest in any entity to which the Fund loans money.

26       (d) The Corporation shall cause the Fund to publish an annual report of the activities  
27 conducted by the Fund, and present the report to the Governor and the Joint Legislative  
28 Committee on Governmental Operations. The annual report shall contain the following:

29           (1) A copy of the audit of the Fund.

30           (2) A review of the progress of the Corporation in implementing the purposes  
31 stated in G.S. 53A-101 and the business plan of the Fund.

32           (3) A description of the issuance or transfer of any tax credit certificate issued  
33 under this Article.

34 **"§ 53A-106. Management.**

35       The Board of the Corporation shall select a chief executive officer whose duties shall be  
36 determined by the Board. The chief executive officer may, with the permission of the Board,  
37 retain such managers, consultants, employees, and agents as shall be appropriate to accomplish  
38 the purposes of the Fund.

39 **"§ 53A-107. Management fee; additional financial assistance.**

40       The Corporation may collect a management fee from the Fund. The fee shall be no more  
41 than necessary to pay for reasonable and necessary costs and expenses of the Corporation for  
42 the activities and personnel described in this Article. The Corporation shall not be entitled to  
43 receive any other compensation from the Fund.

44 **"§ 53A-108. Dissolution.**

45       Upon the dissolution of the Fund, the Corporation shall be liquidated and dissolved. Upon  
46 dissolution of the Corporation, any assets owned by the Corporation shall be distributed to the  
47 State.

48 **"§ 53A-109. Organization of North Carolina Life Science Development Fund.**

49       (a) The Corporation shall organize the North Carolina Life Science Development Fund,  
50 L.L.C. The Fund shall be organized as a private, for-profit, limited liability company under  
51 North Carolina law having the Corporation as its sole managing member.

1       (b)    The Fund shall make loans to life science companies for the following purposes:

2           (1)   The acquisition or expansion of capital facilities in North Carolina and to  
3           acquire capital equipment to be located in North Carolina.

4           (2)   Regulatory, documentation, and other costs required to make the facilities or  
5           equipment to be located in North Carolina operational.

6       (c)    The Fund shall be organized to accept nonmanaging member investments from  
7       designated investors that pay a designated rate of return and a scheduled redemption, in  
8       accordance with rules developed and adopted by the Corporation.

9       **"§ 53A-110. Loans by North Carolina Life Science Development Fund.**

10       (a)    The Corporation's chief executive officer, subject to the approval of the Board, shall  
11       determine to what extent and when the Fund should loan funds to qualified life science  
12       companies or other companies engaged in high-tech manufacturing based on the evaluation of  
13       the following factors:

14           (1)   Borrower's written business plan.

15           (2)   Borrower's written manufacturing or service plan.

16           (3)   Borrower's history of attracting operating capital from investors, grants, or  
17           other lenders.

18           (4)   Borrower's management team.

19           (5)   Borrower's demonstration of engaging in high-tech manufacturing or service  
20           in North Carolina.

21           (6)   Borrower's job creation potential in North Carolina.

22           (7)   Borrower's financial resources.

23           (8)   Any other factors deemed by the Board to be consistent with this Article.

24       (b)    The Fund shall not make a loan or loans to any borrower in excess of thirty million  
25       dollars (\$30,000,000).

26       **"§ 53A-111. Annual audits.**

27       Each calendar year, the Corporation shall cause an audit of the activities of the Fund to be  
28       made as described in this section. The audit shall be conducted by an independent auditor  
29       engaged by the Board. Except for the contract for auditing services, the independent auditor  
30       may have no business, contractual, or other connection to the Corporation or to the Fund. The  
31       report shall be delivered to the Board.

32       **"§ 53A-112. Equity certificates and tax credit certificates.**

33       (a)    Each designated investor shall receive from the Fund an equity certificate which  
34       shall reflect all of the following:

35           (1)   That the investor is a nonmanaging member of the Fund.

36           (2)   The amount of the investment.

37           (3)   The dates and amounts of each guaranteed return on the investment.

38           (4)   The date upon which the investment shall be returned to the investor.

39           (5)   That the obligations of the Fund to the designated investor are backed by  
40           contingent tax credits to be issued by the Secretary of Revenue, if so  
41           required by the provision of this section.

42       (b)    The Fund shall provide to the Secretary of Revenue a certified copy of each equity  
43       certificate simultaneously with its issuance to the designated investor. Once the equity  
44       certificate is issued, it shall be binding on the Fund and the Corporation and may not be  
45       modified, terminated, or rescinded. At no time shall the total amount of the issued tax credit  
46       certificates and the remaining obligations of the Fund to designated investors as reflected in the  
47       equity certificates and backed by contingent tax certificates exceed one hundred million dollars  
48       (\$100,000,000).

49       (c)    The Corporation shall determine at least 20 days prior to the due date of any  
50       payment to a designated investor required by an equity certificate whether the Fund will be able  
51       to make the payment in full, taking into consideration the cash flow needs of the Fund,

1 including funding its continuing operations and obligations to the Corporation for costs and  
2 expenses. In the event the Corporation determines there will be a shortfall, the Corporation  
3 shall notify both the designated investor and the Secretary of Revenue of the shortfall in writing  
4 at least 10 days before the due date of the payment. The Corporation shall also provide to the  
5 Secretary of Revenue a copy of the equity certificate and shall certify under oath to the  
6 Secretary of Revenue the following information:

- 7 (1) The rate of return on the invested capital.
- 8 (2) The amount of the initial equity investment.
- 9 (3) The calculation formula for determining the scheduled aggregate return on  
10 the initial equity investment.
- 11 (4) The due date of the payment.
- 12 (5) The amount of the tax credit that should be issued.
- 13 (6) The designated investor to whom the payment is due.

14 Within five days thereafter, the Secretary of Revenue shall deliver to the Corporation a tax  
15 credit certificate for each designated investor in the amount certified by the Corporation to be  
16 due, which certificate may be redeemed as provided herein.

17 (d) A tax credit certificate may be redeemed only on or after the due date of the  
18 shortfall and only for a tax year that begins during the calendar year of the due date stated on  
19 the certificate.

20 (e) In calculating the amount of the tax credit, the return to the designated investor  
21 cannot be more or less than the return that was provided at the issuance of the equity certificate.

22 **"§ 53A-113. Transfer and registration of certificates.**

23 (a) A tax credit certificate and the related tax credit may be transferred by the  
24 designated investor. The Corporation shall develop a system for registration of any tax credit  
25 certificate and related contingent tax credit issued or transferred under this Article. The system  
26 also shall permit verification that any tax credit claimed upon a tax return is valid and any  
27 transfers of the tax credit certificate and related tax credit were made in accordance with the  
28 requirements of this Article.

29 (b) A tax credit certificate issued or transferred under this Article is not a security under  
30 Chapter 78A of the General Statutes.

31 **"§ 53A-114. Powers and effectiveness.**

32 (a) This Article may not be construed as a restriction or limitation upon any power  
33 which the Corporation might otherwise have under any other law of this State, and the  
34 provisions of this Article are cumulative to those powers. This Article shall be construed to  
35 provide a complete, additional, and alternative method for performing the duties authorized and  
36 shall be regarded as bestowing supplemental, additional powers to those conferred by any other  
37 laws.

38 (b) The provisions of any contract entered into by the Corporation or the Fund may not  
39 be compromised, diminished, invalidated, or affected by either of the following:

- 40 (1) The level, timing, or degree of success of the Fund or the loans made by the  
41 Fund.
- 42 (2) The extent to which loans made by the Fund are successful in accomplishing  
43 any economic development objectives.

44 **"§ 53A-115. Permissible investments.**

45 Investments by designated investors in the Fund are permissible investments under  
46 applicable laws of the State for State-chartered banks, State-chartered savings and loan  
47 associations, State-chartered credit unions, State-chartered industrial loan corporations,  
48 domestic insurance companies, or any combination thereof.

49 **"§ 53A-116. Severability.**

1 If any provision of this act or its application is held invalid, the invalidity does not affect  
2 other provisions or applications of this act that can be given effect without the invalid  
3 provisions or application, and to this end the provisions of this act are severable."

4 **SECTION 2.** Chapter 105 of the General Statutes is amended by adding a new  
5 Article to read:

6 "Article 3L.

7 "Life Science Development Tax Credits.

8 **"§ 105-129.100. Tax credit.**

9 (a) Credit. – A taxpayer that presents a tax credit certificate is allowed a tax credit equal  
10 to one hundred percent (100%) of the amount specified in the certificate. A tax credit certificate  
11 is a certificate issued by the Secretary of Revenue to the North Carolina Life Science  
12 Development Corporation under Article 4 of Chapter 53A of the General Statutes for  
13 distribution to designated investors.

14 (b) Taxes Credited. – The credit provided in this section is allowed against the franchise  
15 tax levied in Article 3 of this Chapter, the premium tax levied in Article 8B of this Chapter, or  
16 the income taxes levied in Article 4 of this Chapter. The taxpayer must elect the tax against  
17 which a credit will be claimed when filing the return on which the credit is claimed. This  
18 election is binding. The credit may not exceed the tax against which it is applied. Any unused  
19 portion of a credit may be carried forward for the succeeding seven years. Any carryforwards  
20 of a credit must be claimed against the same tax.

21 **"§ 105-129.101. Substantiation.**

22 To claim a credit allowed by this Article, the taxpayer should provide any information  
23 reasonably required by the Secretary of Revenue. Each taxpayer claiming a credit under this  
24 Article must maintain and make available for inspection by the Secretary of Revenue any  
25 records the Secretary considers necessary to determine and verify the amount of the credit to  
26 which the taxpayer is entitled. The burden of proving eligibility for a credit and the amount of  
27 the credit rests upon the taxpayer, and no credit may be allowed to a taxpayer that fails to  
28 maintain adequate records or to make them available for inspection.

29 **"§ 105-129.102. Reports.**

30 The Department of Revenue must publish by May 1 of each year the following information,  
31 itemized by taxpayer, for the 12-month period ending the preceding December 31:

- 32 (1) The number of taxpayers that claimed a credit allowed in this Article.  
33 (2) The amount of each credit claimed and the taxes against which it was  
34 applied.  
35 (3) The total cost to the General Fund of the credits claimed."

36 **SECTION 3.** This act is effective when it becomes law.