# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

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## **HOUSE BILL 1346**

# Committee Substitute Favorable 5/27/05 Senate Mental Health & Youth Services Committee Substitute Adopted 6/23/05

Short Title: Interstate Compact for Juveniles.	(Public)
Sponsors:	
Referred to:	
April 21, 2005	
A BILL TO BE ENTITLED	
AN ACT TO ENACT THE INTERSTATE COMPACT FOR JUVENILES.	
The General Assembly of North Carolina enacts:	
<b>SECTION 1.</b> Chapter 7B of the General Statutes is amended by	adding the
following new Article to read:	
" <u>Article 40.</u>	
"Interstate Compact for Juveniles.	
" <u>§ 7B-4000. Short title.</u>	
This Article may be cited as "The Interstate Compact for Juveniles".	
"§ 7B-4001. Governor to execute Compact; form of Compact.	
The Governor of North Carolina is authorized and directed to execute a C	Compact on
behalf of the State of North Carolina with any state of the United States lega	ally joining
therein in the form substantially as follows:	
" <u>Article I.</u>	
Purpose.	
(a) The compacting states to this Interstate Compact recognize that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized that experience of the compact recognized the compact recognized the compact recognized that experience of the compact recognized the compact reco	
responsible for the proper supervision or return of juveniles, delinquents,	
offenders who are on probation or parole and who have absconded, escap	
away from supervision and control and in so doing have endangered their	
and the safety of others. The compacting states also recognize that ea	
responsible for the safe return of juveniles who have run away from home an	
so have left their state of residence. The compacting states also recognize that	
by enacting the Crime Control Act, 4 U.S.C. § 112 (1965), has auth-	
encouraged compacts for cooperative efforts and mutual assistance in the pro-	evention of
<u>crime.</u>	
(h) It is the purpose of this Compact, through means of joint and a	cooperative

action among the compacting states to:

Ensure that the adjudicated juveniles and status offenders subject to (1) 1 2 this Compact are provided adequate supervision and services in the 3 receiving state as ordered by the adjudicating judge or parole authority in the sending state: 4 5 Ensure that the public safety interests of the citizens, including the <u>(2)</u> 6 victims of juvenile offenders, in both the sending and receiving states 7 are adequately protected; 8 Return juveniles who have run away, absconded, or escaped from (3) 9 supervision or control, or have been accused of an offense to the state 10 requesting their return; Make contracts for the cooperative institutionalization in public 11 <u>(4)</u> 12 facilities in member states for delinquent youth needing special services; 13 14 (5) Provide for the effective tracking and supervision of juveniles; 15 (6) Equitably allocate the costs, benefits, and obligations of the 16 compacting states; 17 <u>(7)</u> Establish procedures to manage the movement between states of 18 juvenile offenders released to the community under the jurisdiction of courts, juvenile departments, or any other criminal or juvenile justice 19 20 agency which has jurisdiction over juvenile offenders: 21 (8) Ensure immediate notice to jurisdictions where defined offenders are authorized to travel or to relocate across state lines; 22 Establish procedures to resolve pending charges (detainers) against 23 <u>(9)</u> 24 juvenile offenders prior to transfer or release to the community under the terms of this Compact; 25 Establish a system of uniform data collection on information 26 (10)27 pertaining to juveniles subject to this Compact that allows access by authorized juvenile justice and criminal justice officials and regular 28 29 reporting of Compact activities to heads of state executive, judicial, 30 and legislative branches and juvenile and criminal justice administrators; 31 32 Monitor compliance with rules governing interstate movement of (11)juveniles and initiate interventions to address and correct 33 34 noncompliance: 35 (12)Coordinate training and education regarding the regulation of interstate movement of juveniles for officials involved in such activity; and 36 Coordinate the implementation and operation of the Compact with the 37 (13)38 Interstate Compact for the Placement of Children, the Interstate Compact for Adult Offender Supervision, and other compacts affecting 39 juveniles particularly in those cases where concurrent or overlapping 40 supervision issues arise. 41 42 It is the policy of the compacting states that the activities conducted by the (c)

Interstate Commission created herein are the formation of public policies and therefore

are public business. Furthermore, the compacting states shall cooperate and observe

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1	their individual and collective duties and responsibilities for the prompt return and		
2	acceptance of juveniles subject to the provisions of this Compact. The provisions of this		
3	•	be reasonably and liberally construed to accomplish the purposes and	
4	policies of the C	•	
5		Article II.	
6		<u>Definitions.</u>	
7		nis Compact, unless the context clearly requires a different construction:	
8	<u>(1)</u>	"Bylaws" means those bylaws established by the Interstate	
9		Commission for its governance or for directing or controlling its	
10		actions or conduct.	
11	<u>(2)</u>	"Compact Administrator" means the individual in each compacting	
12		state appointed pursuant to the terms of this Compact responsible for	
13		the administration and management of the state's supervision and	
14		transfer of juveniles subject to the terms of this Compact, the rules	
15		adopted by the Interstate Commission, and policies adopted by the	
16		State Council under this Compact.	
17	<u>(3)</u>	"Compacting State" means any state which has enacted the enabling	
18		legislation for this Compact.	
19	<u>(4)</u>	"Commissioner" means the voting representative of each compacting	
20		state appointed pursuant to Article III of this Compact.	
21	<u>(5)</u>	"Court" means any court having jurisdiction over delinquent,	
22		neglected, or dependent children.	
23	<u>(6)</u>	"Deputy Compact Administrator" means the individual, if any, in each	
24		compacting state appointed to act on behalf of a Compact	
25		Administrator pursuant to the terms of this Compact responsible for	
26		the administration and management of the state's supervision and	
27		transfer of juveniles subject to the terms of this compact, the rules	
28		adopted by the Interstate Commission, and policies adopted by the	
29		State Council under this Compact.	
30	<u>(7)</u>	"Interstate Commission" means the Interstate Commission for	
31		Juveniles created by Article III of this Compact.	
32	<u>(8)</u>	"Juvenile" means any person defined as a juvenile in any member state	
33		or by the rules of the Interstate Commission, including:	
34		a. Accused Delinquent. – A person charged with an offense that, if	
35		committed by an adult, would be a criminal offense;	
36		b. Adjudicated Delinquent. – A person found to have committed	
37		an offense that, if committed by an adult, would be a criminal	
38		offense;	
39		c. Accused Status Offender. – A person charged with an offense	
40		that would not be a criminal offense if committed by an adult;	
41		d. Adjudicated Status Offender. – A person found to have	
42		committed an offense that would not be a criminal offense if	
43		committed by an adult; and	

- e. Nonoffender. A person in need of supervision who has not been accused or adjudicated a status offender or delinquent.

  (9) "Noncompacting State" means any state which has not enacted the enabling legislation for this Compact.

  (10) "Probation" or "Parole" means any kind of supervision or conditional
  - (11) "Rule" means a written statement by the Interstate Commission promulgated pursuant to Article VI of this Compact that is of general applicability, implements, interprets, or prescribes a policy or provision of the Compact, or an organizational, procedural, or practice requirement of the Commission, and has the force and effect of statutory law in a compacting state, and includes the amendment, repeal, or suspension of an existing rule.

release of juveniles authorized under the laws of the compacting states.

"State" means a state of the United States, the District of Columbia or its designee, the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands.

#### Article III.

### <u>Interstate Commission for Juveniles.</u>

- (a) The compacting states hereby create the "Interstate Commission for Juveniles." The Commission shall be a body corporate and joint agency of the compacting states. The Commission shall have all the responsibilities, powers, and duties set forth herein, and such additional powers as may be conferred upon it by subsequent action of the respective legislatures of the compacting states in accordance with the terms of this Compact.
- (b) The Interstate Commission shall consist of commissioners appointed by the appropriate appointing authority in each state pursuant to the rules and requirements of each compacting state and in consultation with the State Council for Interstate Juvenile Supervision created hereunder. The Commissioner shall be the compact administrator, deputy compact administrator, or designee from that state who shall serve on the Interstate Commission in such capacity under or pursuant to the applicable law of the compacting state.
- (c) In addition to the commissioners who are the voting representatives of each state, the Interstate Commission shall include individuals who are not commissioners, but who are members of interested organizations. Such noncommissioner members must include a member of the national organizations of governors, legislators, state chief justices, attorneys general, Interstate Compact for Adult Offender Supervision, Interstate Compact for the Placement of Children, juvenile justice and juvenile corrections officials, and crime victims. All noncommissioner members of the Interstate Commission shall be ex officio, nonvoting members. The Interstate Commission may provide in its bylaws for such additional ex officio, nonvoting members, including members of other national organizations, in such numbers as shall be determined by the Commission.
- (d) Each compacting state represented at any meeting of the Commission is entitled to one vote. A majority of the compacting states shall constitute a quorum for

the transaction of business, unless a larger quorum is required by the bylaws of the Interstate Commission.

- (e) The Commission shall meet at least once each calendar year. The chairperson may call additional meetings and, upon the request of a simple majority of the compacting states, shall call additional meetings. Public notice shall be given of all meetings, and meetings shall be open to the public.
- (f) The Interstate Commission shall establish an executive committee, which shall include commission officers, members, and others as determined by the bylaws. The executive committee shall have the power to act on behalf of the Interstate Commission during periods when the Interstate Commission is not in session, with the exception of rule making and/or amendment to the Compact. The executive committee shall oversee the day-to-day activities of the administration of the Compact managed by an executive director and Interstate Commission staff, administer enforcement and compliance with the provisions of the Compact, its bylaws and rules, and perform other duties as directed by the Interstate Commission or set forth in the bylaws.
- (g) Each member of the Interstate Commission shall have the right and power to cast a vote to which that compacting state is entitled and to participate in the business and affairs of the Interstate Commission. A member shall vote in person and shall not delegate a vote to another compacting state. However, a commissioner, in consultation with the state council, shall appoint another authorized representative, in the absence of the commissioner from that state, to cast a vote on behalf of the compacting state at a specified meeting. The bylaws may provide for members' participation in meetings by telephone or other means of telecommunication or electronic communication.
- (h) The Interstate Commission's bylaws shall establish conditions and procedures under which the Interstate Commission shall make its information and official records available to the public for inspection or copying. The Interstate Commission may exempt from disclosure any information or official records to the extent they would adversely affect personal privacy rights or proprietary interests.
- (i) Public notice shall be given of all meetings, and all meetings shall be open to the public, except as set forth in the Rules or as otherwise provided in the Compact. The Interstate Commission and any of its committees may close a meeting to the public where it determines by two-thirds vote that an open meeting would be likely to:
  - (1) Relate solely to the Interstate Commission's internal personnel practices and procedures;
  - (2) <u>Disclose matters specifically exempted from disclosure by statute;</u>
  - (3) <u>Disclose trade secrets or commercial or financial information which is privileged or confidential;</u>
  - (4) <u>Involve accusing any person of a crime or formally censuring any person;</u>
  - (5) Disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
  - (6) <u>Disclose investigative records compiled for law enforcement purposes;</u>
  - (7) <u>Disclose information contained in or related to examination, operating, or condition reports prepared by, or on behalf of or for the use of, the</u>

Interstate Commission with respect to a regulated person or entity for 1 2 the purpose of regulation or supervision of such person or entity; 3 **(8)** Disclose information, the premature disclosure of which would 4 significantly endanger the stability of a regulated person or entity; or 5 Specifically relate to the Interstate Commission's issuance of a <u>(9)</u> 6 subpoena or its participation in a civil action or other legal proceeding. 7 For every meeting closed pursuant to this provision, the Interstate 8 Commission's legal counsel shall publicly certify that, in the legal counsel's opinion, the 9 meeting may be closed to the public and shall reference each relevant exemptive 10 provision. The Interstate Commission shall keep minutes which shall fully and clearly describe all matters discussed in any meeting and shall provide a full and accurate 11 12 summary of any actions taken, and the reasons therefor, including a description of each of the views expressed on any item and the record of any roll call vote (reflected in the 13 14 vote of each member on the question). All documents considered in connection with any 15 action shall be identified in the minutes. The Interstate Commission shall collect standardized data concerning the 16 (k) interstate movement of juveniles as directed through its rules which shall specify the 17 18 data to be collected, the means of collection and data exchange, and reporting 19 requirements. Such methods of data collection, exchange, and reporting shall insofar as 20 is reasonably possible conform to up-to-date technology and coordinate its information 21 functions with the appropriate repository of records. Article IV. 22 23 Powers and Duties of the Interstate Commission. 24 The Interstate Commission shall have the following powers and duties: (a) To provide for dispute resolution among compacting states. 25 (1) (2) To promulgate rules to effect the purposes and obligations as 26 enumerated in this Compact, which shall have the force and effect of 27 statutory law and shall be binding in the compacting states to the 28 29 extent and in the manner provided in this Compact. 30 To oversee, supervise, and coordinate the interstate movement of (3) juveniles subject to the terms of this Compact and any bylaws adopted 31 32 and rules promulgated by the Interstate Commission. To enforce compliance with the Compact provisions, the rules 33 <u>(4)</u> promulgated by the Interstate Commission, and the bylaws, using all 34 35 necessary and proper means including, but not limited to, the use of judicial process. 36 To establish and maintain offices which shall be located within one or 37 **(5)** 38 more of the compacting states. To purchase and maintain insurance and bonds. 39 (6) To borrow, accept, hire, or contract for services of personnel. 40 (7) To establish and appoint committees and hire staff which it deems 41 (8)

necessary for the carrying out of its functions including, but not limited to, an executive committee as required by Article III of this

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1		Compact, which shall have the power to act on behalf of the Interstate
2		Commission in carrying out its powers and duties hereunder.
3	<u>(9)</u>	To elect or appoint such officers, attorneys, employees, agents, or
4		consultants, and to fix their compensation, define their duties, and
5		determine their qualifications; and to establish the Interstate
6		Commission's personnel policies and programs relating to, inter alia,
7		conflicts of interest, rates of compensation, and qualifications of
8		personnel.
9	<u>(10)</u>	To accept any and all donations and grants of money, equipment,
10		supplies, materials, and services, and to receive, utilize, and dispose of
11		them.
12	<u>(11)</u>	To lease, purchase, accept contributions or donations of, or otherwise
13		to own, hold, improve, or use any property, real, personal, or mixed.
14	(12)	To sell, convey, mortgage, pledge, lease, exchange, abandon, or
15		otherwise dispose of any property, real, personal, or mixed.
16	(13)	To establish a budget and make expenditures and levy dues as
17		provided in Article VIII of this Compact.
18	<u>(14)</u>	To sue and be sued.
19	(15)	To adopt a seal and bylaws governing the management and operation
20	<del></del>	of the Interstate Commission.
21	<u>(16)</u>	To perform such functions as may be necessary or appropriate to
22		achieve the purposes of this Compact.
23	<u>(17)</u>	To report annually to the legislatures, governors, judiciary, and state
24		councils of the compacting states concerning the activities of the
25		Interstate Commission during the preceding year. Such reports shall
26		also include any recommendations that may have been adopted by the
27		Interstate Commission.
28	<u>(18)</u>	To coordinate education, training, and public awareness regarding the
29		interstate movement of juveniles for officials involved in such activity.
30	<u>(19)</u>	To establish uniform standards of the reporting, collecting, and
31		exchanging of data.
32	(b) The I	nterstate Commission shall maintain its corporate books and records in
33	accordance with	the bylaws.
34		Article V.
35	<u>(</u>	Organization and Operation of the Interstate Commission.
36	(a) Bylav	vs The Interstate Commission shall, by a majority of the members
37	present and vot	ing, within 12 months after the first Interstate Commission meeting,
38	adopt bylaws to	govern its conduct as may be necessary or appropriate to carry out the
39	purposes of the	Compact, including, but not limited to:
40	<u>(1)</u>	Establishing the fiscal year of the Interstate Commission;
41	<u>(2)</u>	Establishing an executive committee and such other committees as
42	<del></del>	may be necessary;

- Providing for the establishment of committees governing any general or specific delegation of any authority or function of the Interstate Commission;
  - (4) Providing reasonable procedures for calling and conducting meetings of the Interstate Commission and ensuring reasonable notice of each such meeting;
  - (5) Establishing the titles and responsibilities of the officers of the Interstate Commission;
  - (6) Providing a mechanism for concluding the operations of the Interstate Commission and the return of any surplus funds that may exist upon the termination of the Compact after the payment and/or reserving of all of its debts and obligations;
  - (7) Providing "start-up" rules for initial administration of the Compact; and
  - (8) Establishing standards and procedures for compliance and technical assistance in carrying out the Compact.
  - (b) Officers and Staff. The Interstate Commission shall, by a majority of the members, elect annually from among its members a chairperson and a vice-chairperson, each of whom shall have such authority and duties as may be specified in the bylaws. The chairperson or, in the chairperson's absence or disability, the vice-chairperson shall preside at all meetings of the Interstate Commission. The officers so elected shall serve without compensation or remuneration from the Interstate Commission; provided that, subject to the availability of budgeted funds, the officers shall be reimbursed for any ordinary and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as officers of the Interstate Commission.

The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such terms and conditions and for such compensation as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission, but shall not be a member and shall hire and supervise such other staff as may be authorized by the Interstate Commission.

(c) Qualified Immunity, Defense, and Indemnification. – The Commission's executive director and employees shall be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused or arising out of or relating to any actual or alleged act, error, or omission that occurred, or that such person had a reasonable basis for believing occurred within the scope of Commission employment, duties, or responsibilities; provided, that any such person shall not be protected from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of any such person.

The liability of any commissioner, or the employee or agent of a commissioner, acting within the scope of such person's employment or duties for acts, errors, or omissions occurring within such person's state may not exceed the limits of liability set forth under the Constitution and laws of that state for state officials, employees, and

agents. Nothing in this subsection shall be construed to protect any such person from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of any such person.

The Interstate Commission shall defend the executive director or the employees or representatives of the Interstate Commission and, subject to the approval of the Attorney General of the state represented by any commissioner of a compacting state, shall defend such commissioner or the commissioner's representatives or employees in any civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such person.

The Interstate Commission shall indemnify and hold the commissioner of a compacting state, or the commissioner's representatives or employees, or the Interstate Commission's representatives or employees, harmless in the amount of any settlement or judgment obtained against such persons arising out of any actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such persons.

#### Article VI.

Rule-Making Functions of the Interstate Commission.

- (a) The Interstate Commission shall promulgate and publish rules in order to effectively and efficiently achieve the purposes of the Compact.
- (b) Rule making shall occur pursuant to the criteria set forth in this Article and the bylaws and rules adopted pursuant thereto. Such rule making shall substantially conform to the principles of the "Model State Administrative Procedures Act," 1981 Act, Uniform Laws Annotated, Vol. 16, p. 1 (2000), or such other administrative procedures acts, as the Interstate Commission deems appropriate consistent with due process requirements under the United States Constitution as now or hereafter interpreted by the United States Supreme Court. All rules and amendments shall become binding as of the date specified, as published with the final version of the rule as approved by the Commission.
  - (c) When promulgating a rule, the Interstate Commission shall, at a minimum:
    - (1) Publish the proposed rule's entire text stating the reason for that proposed rule;
    - (2) Allow and invite any and all persons to submit written data, facts, opinions, and arguments, which information shall be added to the record and be made publicly available;
    - (3) Provide an opportunity for an informal hearing if petitioned by 10 or more persons;

- Promulgate a final rule and its effective date, if appropriate, based on input from state or local officials, or interested parties; and
  Allow, not later than 60 days after a rule is promulgated, any interested
  - Allow, not later than 60 days after a rule is promulgated, any interested person to file a petition in the United States District Court for the District of Columbia or in the Federal District Court where the Interstate Commission's principal office is located for judicial review of such rule.

If the court finds that the Interstate Commission's action is not supported by substantial evidence in the rule-making record, the court shall hold the rule unlawful and set it aside. For purposes of this subsection, evidence is substantial if it would be considered substantial evidence under the Model State Administrative Procedures Act.

- (e) If a majority of the legislatures of the compacting states rejects a rule, those states may, by enactment of a statute or resolution in the same manner used to adopt the Compact, cause that rule to have no further force and effect in any compacting state.
- (f) The existing rules governing the operation of the Interstate Compact on Juveniles superseded by this act shall be null and void when all states, as defined in the Compact, have adopted The Interstate Compact for Juveniles.
- (g) Upon determination by the Interstate Commission that a state of emergency exists, it may promulgate an emergency rule which shall become effective immediately upon adoption, provided that the usual rule-making procedures provided hereunder shall be retroactively applied to said rule as soon as reasonably possible but no later than 90 days after the effective date of the emergency rule.

#### Article VII.

Oversight, Enforcement, and Dispute Resolution by the Interstate Commission.

(a) Oversight. – The Interstate Commission shall oversee the administration and operations of the interstate movement of juveniles subject to this Compact in the compacting states and shall monitor such activities being administered in noncompacting states which may significantly affect compacting states.

The courts and executive agencies in each compacting state shall enforce this Compact and shall take all actions necessary and appropriate to effectuate the Compact's purposes and intent. The provisions of this Compact and the rules promulgated hereunder shall be received by all the judges, public officers, commissions, and departments of the state government as evidence of the authorized statute and administrative rules, and all courts shall take judicial notice of the Compact and the rules. In any judicial or administrative proceeding in a compacting state pertaining to the subject matter of this Compact which may affect the powers, responsibilities, or actions of the Interstate Commission, it shall be entitled to receive all service of process in any such proceeding and shall have standing to intervene in the proceeding for all purposes.

(b) <u>Dispute Resolution. – The compacting states shall report to the Interstate Commission on all issues and activities necessary for the administration of the Compact as well as issues and activities pertaining to compliance with the provisions of the Compact and its bylaws and rules.</u>

The Interstate Commission shall attempt, upon the request of a compacting state, to resolve any disputes or other issues which are subject to the Compact and which may arise among compacting states and between compacting and noncompacting states. The Commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes among the compacting states.

The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this Compact using any or all means set forth in Article XI of this Compact.

Article VIII.

Finance.

- (a) The Interstate Commission shall pay or provide for the payment of the reasonable expenses of its establishment, organization, and ongoing activities.
- (b) The Interstate Commission shall levy on and collect an annual assessment from each compacting state to cover the cost of the internal operations and activities of the Interstate Commission and its staff which must be in a total amount sufficient to cover the Interstate Commission's annual budget as approved each year. The aggregate annual assessment amount shall be allocated based upon a formula to be determined by the Interstate Commission, taking into consideration the population of each compacting state and the volume of interstate movement of juveniles in each compacting state and shall promulgate a rule binding upon all compacting states which governs said assessment.
- (c) The Interstate Commission shall not incur any obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Interstate Commission pledge the credit of any of the compacting states, except by and with the authority of the compacting state.
- (d) The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant, and the report of the audit shall be included in and become part of the annual report of the Interstate Commission.

### Article IX.

#### The State Council.

Each member state shall create a State Council for Interstate Juvenile Supervision. While each state may determine the membership of its own state council, its membership must include at least one representative from the legislative, judicial, and executive branches of government, victims groups, and the compact administrator, deputy compact administrator, or designee. Each compacting state retains the right to determine the qualifications of the compact administrator or deputy compact administrator. Each state council will advise and may exercise oversight and advocacy concerning that state's participation in Interstate Commission activities and other duties as may be determined by that state, including, but not limited to, development of policy concerning operations and procedures of the Compact within that state.

Article X.

Compacting States, Effective Date, and Amendment.

- (a) Any state, the District of Columbia or its designee, the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands, as defined in Article II of this Compact, is eligible to become a compacting state.
- (b) The Compact shall become effective and binding upon legislative enactment of the Compact into law by no less than 35 of the states. The initial effective date shall be the later of July 1, 2004, or upon enactment into law by the 35th jurisdiction. Thereafter, it shall become effective and binding as to any other compacting state upon enactment of the Compact into law by that state. The governors of nonmember states or their designees shall be invited to participate in the activities of the Interstate Commission on a nonvoting basis prior to adoption of the Compact by all states and territories of the United States.
- (c) The Interstate Commission may propose amendments to the Compact for enactment by the compacting states. No amendment shall become effective and binding upon the Interstate Commission and the compacting states unless and until it is enacted into law by unanimous consent of the compacting states.

Article XI.

Withdrawal, Default, Termination, and Judicial Enforcement.

(a) Withdrawal. – Once effective, the Compact shall continue in force and remain binding upon each and every compacting state; provided that a compacting state may withdraw from the Compact by specifically repealing the statute which enacted the Compact into law.

The effective date of withdrawal is the effective date of the repeal.

The withdrawing state shall immediately notify the chairperson of the Interstate Commission in writing upon the introduction of legislation repealing this Compact in the withdrawing state. The Interstate Commission shall notify the other compacting states of the withdrawing state's intent to withdraw within 60 days of its receipt thereof.

The withdrawing state is responsible for all assessments, obligations, and liabilities incurred through the effective date of withdrawal, including any obligations, the performance of which extend beyond the effective date of withdrawal.

Reinstatement following withdrawal of any compacting state shall occur upon the withdrawing state reenacting the Compact or upon such later date as determined by the Interstate Commission.

- (b) <u>Technical Assistance, Fines, Suspension, Termination, and Default. If the Interstate Commission determines that any compacting state has at any time defaulted in the performance of any of its obligations or responsibilities under this Compact, or the bylaws or duly promulgated rules, the Interstate Commission may impose any or all of the following penalties:</u>
  - (1) Remedial training and technical assistance as directed by the Interstate Commission;
  - (2) Alternative Dispute Resolution;
  - (3) Fines, fees, and costs in such amounts as are deemed to be reasonable as fixed by the Interstate Commission; and

(4) Suspension or termination of membership in the Compact, which shall be imposed only after all other reasonable means of securing compliance under the bylaws and rules have been exhausted, and the Interstate Commission has therefore determined that the offending state is in default. Immediate notice of suspension shall be given by the Interstate Commission to the Governor, the Chief Justice, or the Chief Judicial Officer of the state, the majority and minority leaders of the defaulting state's legislature, and the state council. 

The grounds for default include, but are not limited to, failure of a compacting state to perform such obligations or responsibilities imposed upon it by this Compact, the bylaws, or duly promulgated rules, and any other grounds designated in Commission bylaws and rules. The Interstate Commission shall immediately notify the defaulting state in writing of the penalty imposed by the Interstate Commission and of the default pending a cure of the default. The Commission shall stipulate the conditions and the time period within which the defaulting state must cure its default. If the defaulting state fails to cure the default within the time period specified by the Commission, the defaulting state shall be terminated from the Compact upon an affirmative vote of a majority of the compacting states, and all rights, privileges, and benefits conferred by this Compact shall be terminated from the effective date of termination.

Within 60 days of the effective date of termination of a defaulting state, the Commission shall notify the Governor, the Chief Justice or Chief Judicial Officer, the majority and minority leaders of the defaulting state's legislature, and the state council of the termination.

The defaulting state is responsible for all assessments, obligations, and liabilities incurred through the effective date of termination, including any obligations, the performance of which extends beyond the effective date of termination.

The Interstate Commission shall not bear any costs relating to the defaulting state unless otherwise mutually agreed upon in writing between the Interstate Commission and the defaulting state.

Reinstatement following termination of any compacting state requires both a reenactment of the Compact by the defaulting state and the approval of the Interstate Commission pursuant to the rules.

- (c) <u>Judicial Enforcement. The Interstate Commission may, by majority vote of the members, initiate legal action in the United States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in the federal district where the Interstate Commission has its offices to enforce compliance with the provisions of the Compact and its duly promulgated rules and bylaws, against any compacting state in default. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorneys' fees.</u>
- (d) <u>Dissolution of Compact. The Compact dissolves effective upon the date of the withdrawal or default of the compacting state, which reduces membership in the Compact to one compacting state.</u>

<u>Upon the dissolution of this Compact, the Compact becomes null and void and shall</u> be of no further force or effect, and the business and affairs of the Interstate

Commission shall be concluded, and any surplus funds shall be distributed in accordance with the bylaws.

Article XII.

Severability and Construction.

(a) The provisions of this Compact shall be severable, and if any phrase, clause,

(a) The provisions of this Compact shall be severable, and if any phrase, clause, sentence, or provision is deemed unenforceable, the remaining provisions of the Compact shall be enforceable.

(b) The provisions of this Compact shall be liberally construed to effectuate its purposes.

#### Article XIII.

### Binding Effect of Compact and Other Laws.

(a) Other Laws. – Nothing herein prevents the enforcement of any other law of a compacting state that is not inconsistent with this Compact.

All compacting states' laws, other than state Constitutions and other interstate compacts, conflicting with this Compact are superseded to the extent of the conflict.

(b) Binding Effect of the Compact. – All lawful actions of the Interstate Commission, including all rules and bylaws promulgated by the Interstate Commission, are binding upon the compacting states.

All agreements between the Interstate Commission and the compacting states are binding in accordance with their terms.

Upon the request of a party to a conflict over meaning or interpretation of Interstate Commission actions, and upon a majority vote of the compacting states, the Interstate Commission may issue advisory opinions regarding such meaning or interpretation.

In the event any provision of this Compact exceeds the constitutional limits imposed on the legislature of any compacting state, the obligations, duties, powers, or jurisdiction sought to be conferred by such provision upon the Interstate Commission shall be ineffective, and such obligations, duties, powers, or jurisdiction shall remain in the compacting state and shall be exercised by the agency thereof to which such obligations, duties, powers, or jurisdiction are delegated by law in effect at the time this Compact becomes effective."

# "§ 7B-4002. Implementation of the Compact.

- (a) The North Carolina State Council for Interstate Juvenile Supervision is hereby established. The Secretary of the Department of Juvenile Justice and Delinquency Prevention, or the Secretary's designee, shall serve as the Compact Administrator for the State of North Carolina and as North Carolina's Commissioner to the Interstate Commission. The Secretary of the Department of Juvenile Justice and Delinquency Prevention, or the Secretary's designee, is a member of the State Council and serves as chairperson of the State Council. In addition to the chairperson, the State Council shall consist of 10 members as follows:
  - (1) One member representing the executive branch, to be appointed by the Governor;
  - (2) One member from a victim's assistance group, to be appointed by the Governor;
  - (3) One at-large member, to be appointed by the Governor;

- One member of the Senate, to be appointed by the President Pro
  Tempore of the Senate;
  - One member of the House of Representatives, to be appointed by the Speaker of the House of Representatives;
  - (6) A district court judge, to be appointed by the Chief Justice of the Supreme Court; and
  - (7) Four members representing the juvenile court counselors, to be appointed by the Secretary of the Department of Juvenile Justice and Delinquency Prevention.
  - (b) The State Council shall meet at least twice a year and may also hold special meetings at the call of the chairperson. All terms are for three years.
  - (c) The State Council may advise the Compact Administrator on participation in the Interstate Commission activities and administration of the Compact.
  - (d) The members of the State Council shall serve without compensation but shall be reimbursed for necessary travel and subsistence expenses in accordance with the policies of the Office of State Budget and Management.
  - (e) The State Council shall act in an advisory capacity to the Secretary of the Department of Juvenile Justice and Delinquency Prevention concerning this State's participation in Interstate Commission activities and other duties as may be determined by each member state, including recommendations for policy concerning the operations and procedures of the Compact within this State.
  - (f) The Governor shall by executive order provide for any other matters necessary for implementation of the Compact at the time that it becomes effective, and, except as otherwise provided for in this section, the State Council may promulgate rules or regulations necessary to implement and administer the Compact."

**SECTION 2.** Article 28 of Chapter 7B of the General Statutes is repealed.

**SECTION 3.** The Secretary of the Department of Juvenile Justice and Delinquency Prevention shall notify the Revisor of Statutes when The Interstate Compact for Juveniles becomes effective under the terms of the Compact. The Secretary of the Department of Juvenile Justice and Delinquency Prevention shall notify the Revisor of Statutes when The Interstate Compact for Juveniles has been adopted by all states, as defined in the Compact.

**SECTION 4.** This act shall not be construed to obligate the General Assembly to appropriate funds to implement the provisions of this act. The Department of Juvenile Justice and Delinquency Prevention shall implement the provisions of this act with funds that are otherwise appropriated or available to the Department.

**SECTION 5.** Section 1 of this act becomes effective only when 35 states have adopted The Interstate Compact for Juveniles, as set forth in the Compact. Section 2 of this act becomes effective only when all states, as defined in the Compact, have adopted The Interstate Compact for Juveniles. The remainder of this act is effective when it becomes law.