## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

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## HOUSE DRH30205-LM-110A (03/22)

Short Title: Nonresidential Building Maintenance Code. (Public)

Sponsors: Representatives Crawford and Wray (Primary Sponsors) (By Request).

Referred to:

A BILL TO BE ENTITLED

AN ACT AUTHORIZING MUNICIPALITIES TO ADOPT ORDINANCES ESTABLISHING A NONRESIDENTIAL BUILDING MAINTENANCE CODE.

The General Assembly of North Carolina enacts:

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**SECTION 1.** Part 5 of Article 19 of Chapter 160A of the General Statutes is amended by adding the following new section to read:

## "§ 160A-439. Ordinance authorized as to repair, closing, and demolition of nonresidential buildings or structures; order of public officer.

- (a) The governing body of the city may adopt and enforce ordinances relating to nonresidential buildings within the city and within the city's extraterritorial jurisdiction that fail to meet minimum standards of maintenance, sanitation, and safety established by the governing body. These ordinances shall contain the following provisions:
  - (1) That a public officer be designated or appointed to exercise the powers prescribed by the ordinance.
  - That whenever it appears to the public officer that any nonresidential building or structure has not been properly maintained so that the safety or health of its occupants or members of the general public are jeopardized for failure of the property to meet the minimum standards established by the governing body, the public officer shall, if his preliminary investigation discloses a basis for the charges, issue and cause to be served upon the owner of, and parties in interest in, the nonresidential building or structure a complaint stating the charges in that respect and containing a notice that a hearing will be held before the public officer (or his designated agent) at a place within the county scheduled not less than 10 days nor more than 30 days after the serving of the complaint; that the owner and parties in interest shall be given the right to answer the complaint and to appear in person, or otherwise,

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and give testimony at the place and time fixed in the complaint; and that the rules of evidence prevailing in courts of law or equity shall not be controlling in hearings before the public officer.

That if, after notice and hearing, the public officer determines that the nonresidential building or structure under consideration has not been

- (3) That if, after notice and hearing, the public officer determines that the nonresidential building or structure under consideration has not been properly maintained so that the safety or health of its occupants or members of the general public are jeopardized for failure of the property to meet the minimum standards established by the governing body, he shall state in writing his findings of fact in support of that determination and shall issue and cause to be served upon the owner thereof an order,
  - a. If the repair, alteration, or improvement of the nonresidential building or structure can be made at a reasonable cost in relation to the value of the nonresidential building or structure (the ordinance may fix a certain percentage of this value as being reasonable) requiring the owner, within the time specified, to repair, alter, or improve the nonresidential building or structure in order to bring it into compliance with the minimum standards established by the governing body or to vacate and close the nonresidential building or structure for any use.
  - If the repair, alteration, or improvement of the nonresidential <u>b.</u> building or structure cannot be made at a reasonable cost in relation to the value of the nonresidential building or structure (the ordinance may fix a certain percentage of this value as being reasonable) requiring the owner, within the time specified in the order, to remove or demolish the nonresidential building or structure. However, notwithstanding any other provision of law, if the nonresidential building or structure is located in a historic district of the city and the governing body determines, after a public hearing as provided by ordinance, that the nonresidential building or structure is of particular significance or value toward maintaining the character of the district, and the nonresidential building or structure has not been condemned as unsafe, the order may require that the nonresidential building or structure be vacated and closed until it is brought into compliance with the minimum standards established by the governing body.
- (4) That, if the owner fails to comply with an order to repair, alter, or improve or to vacate and close the nonresidential building or structure, the public officer may cause the building or structure to be repaired, altered, or improved or to be vacated and closed; that the public officer may cause to be posted on the main entrance of any nonresidential building or structure so closed, a placard with the following words:

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 "This building is unfit for any use; the use or occupation of this building for any purpose is prohibited and unlawful." Occupation of a building so posted shall constitute a Class 1 misdemeanor.

- That, if the owner fails to comply with an order to remove or demolish **(5)** the nonresidential building or structure, the public officer may cause the nonresidential building or structure to be removed or demolished. The duties of the public officer set forth in subdivisions (4) and (5) of this section shall not be exercised until the governing body shall have by ordinance ordered the public officer to proceed to effectuate the purpose of this section with respect to the particular property or properties that the public officer found to be jeopardizing the health or safety of its occupants or members of the general public and that the property or properties shall be described in the ordinance. However, no ordinance shall be adopted to require demolition of a nonresidential building or structure until the owner has first been given a reasonable opportunity to bring it into conformity with the minimum standards established by the governing body. This ordinance shall be recorded in the office of the register of deeds and shall be indexed in the name of the property owner or owners in the grantor index.
- (6) Liens.
  - a. That the amount of the cost of repairs, alterations, or improvements, or vacating and closing, or removal or demolition by the public officer shall be a lien against the real property upon which the cost was incurred, which lien shall be filed, have the same priority, and be collected as the lien for special assessment provided in Article 10 of Chapter 160A of the General Statutes.
  - b. If the real property upon which the cost was incurred is located in an incorporated city, the amount of the costs is also a lien on any other real property of the owner located within the city limits or within the city's extraterritorial jurisdiction area, except for the owner's primary residence. The additional lien provided in this sub-subdivision is inferior to all prior liens and shall be collected as a money judgment.
  - c. If the nonresidential building or structure is removed or demolished by the public officer, he shall sell the materials of the building or structure and any personal property, fixtures, or appurtenances found in or attached to the building or structure, and shall credit the proceeds of the sale against the cost of the removal or demolition and any balance remaining shall be deposited in the superior court by the public officer, shall be secured in a manner directed by the court, and shall be disbursed by the court to the persons found to be entitled thereto by final order or decree of the court. Nothing in this section

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shall be construed to impair or limit in any way the power of the governing body to define and declare nuisances and to cause their removal or abatement by summary proceedings or otherwise.

- If any occupant fails to comply with an order to vacate a nonresidential <u>(7)</u> building or structure, the public officer may file a civil action in the name of the city to remove the occupant. The action to vacate shall be in the nature of summary ejectment and shall be commenced by filing a complaint naming as parties-defendant any person occupying the nonresidential building or structure. The clerk of superior court shall issue a summons requiring the defendant to appear before a magistrate at a certain time, date, and place not to exceed 10 days from the issuance of the summons to answer the complaint. The summons and complaint shall be served as provided in G.S. 42-29. The summons shall be returned according to its tenor, and if on its return it appears to have been duly served, and if at the hearing the public officer produces a certified copy of an ordinance adopted by the governing body pursuant to subdivision (5) of this section to vacate the occupied nonresidential building or structure, the magistrate shall enter judgment ordering that the premises be vacated and all persons be removed. The judgment ordering that the nonresidential building or structure be vacated shall be enforced in the same manner as the judgment for summary ejectment entered under G.S. 42-30. An appeal from any judgment entered under this subdivision by the magistrate may be taken as provided in G.S. 7A-228, and the execution of the judgment may be stayed as provided in G.S. 7A-227. An action to remove an occupant of a nonresidential building or structure who is a tenant of the owner may not be in the nature of a summary ejectment proceeding pursuant to this subdivision unless the occupant was served with notice, at least 30 days before the filing of the summary ejectment proceeding, that the governing body has ordered the public officer to proceed to exercise his duties under subdivisions (4) and (5) of this section to vacate and close or remove and demolish the nonresidential building or structure.
- (8) The governing body may impose civil penalties against any person or entity that fails to comply with an order entered pursuant to this section. However, the imposition of civil penalties shall not limit the use of any other lawful remedies available to the governing body for the enforcement of any ordinances adopted pursuant to this section.
- (b) An ordinance adopted by the governing body may authorize the public officer to exercise any powers necessary or convenient to carry out and effectuate the purpose and provisions of this section, including the following powers in addition to others herein granted:

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- 1 (1) To investigate nonresidential buildings and structures in the city to
  2 determine whether they have been properly maintained so that the
  3 safety or health of the occupants or members of the general public are
  4 not jeopardized.
  - (2) To administer oaths, affirmations, examine witnesses, and receive evidence.
  - (3) To enter upon premises for the purpose of making examinations in a manner that will do the least possible inconvenience to the persons in possession.
  - (4) To appoint and fix the duties of officers, agents, and employees necessary to carry out the purposes of the ordinances adopted by the governing body.
  - (5) To delegate any of his functions and powers under the ordinance to other officers and agents.
  - (c) Complaints or orders issued by a public officer pursuant to an ordinance adopted under this section shall be served upon persons either personally or by registered or certified mail. When service is made by registered or certified mail, a copy of the complaint or order may also be sent by regular mail. Service shall be deemed sufficient if the registered or certified mail is unclaimed or refused, but the regular mail is not returned by the post office within 10 days after the mailing. If regular mail is used, a notice of the pending proceedings shall be posted in a conspicuous place on the premises affected.

If the identities of any owners or the whereabouts of persons are unknown and cannot be ascertained by the public officer in the exercise of reasonable diligence, or if the owners are known but have refused to accept service by registered or certified mail, and the public officer makes an affidavit to that effect, the serving of the complaint or order upon the owners or other persons may be made by publication in a newspaper having general circulation in the city at least once no later than the time that personal service would be required under this section. When service is made by publication, a notice of the pending proceedings shall be posted in a conspicuous place on the premises affected.

- (d) The governing body may provide that appeals may be taken from any decision or order of the public officer to the city's housing appeals board or zoning board of adjustment. Any person aggrieved by a decision or order of the public officer shall have the remedies provided in G.S. 160A-446.
- (e) The governing body is authorized to make appropriations from its revenues necessary to carry out the purposes of this section, and may accept and apply grants or donations to assist in carrying out the provisions of the ordinances adopted by the governing body.
- (f) Nothing in this section shall be construed as preventing the owner or owners of any property from receiving just compensation for the taking of property by the power of eminent domain under the laws of this State, nor as permitting any property to be condemned or destroyed except in accordance with the police power of the State.

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- 1 (g) This section may be used as an alternative to the procedures established for regulating nonresidential buildings and structures under G.S. 160A-426 through G.S. 160A-432."
- 4 **SECTION 2.** This act is effective when it becomes law.

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