GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

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HOUSE BILL 1288

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Short Title:	Cleanup of Abandoned Mobile Homes.	(Public)
Sponsors:	Representatives Haire and Grady (Primary Sponsors).	

Referred to: Finance.

April 19, 2005

1		A BILL TO BE ENTITLED
2	AN ACT TO	PROTECT PUBLIC HEALTH AND THE ENVIRONMENT BY
3	REQUIRIN	G COUNTIES TO DEVELOP PLANS THAT PROVIDE FOR THE
4	DECONSTR	RUCTION OF ABANDONED MANUFACTURED HOMES AND
5	THE REMO	OVAL OF REUSABLE OR RECYCLABLE COMPONENTS, BY
6	PROVIDIN	G FOR THE ABATEMENT OF ABANDONED MANUFACTURED
7	HOMES T	HAT ARE DETERMINED TO BE A NUISANCE, AND BY
8	IMPOSING	AN ADVANCE DISPOSAL TAX ON THE SALE OF NEW AND
9	USED MA	NUFACTURED HOMES TO ENSURE THAT FUNDS WILL BE
10	AVAILABL	E FOR THE DECONSTRUCTION OF ABANDONED
11	MANUFAC	TURED HOMES.
12	The General As	sembly of North Carolina enacts:
13	SEC	FION 1. Article 9 of Chapter 130A of the General Statutes is amended
14	by adding a new	Part to read:
15		Part 2E. Management of Abandoned Manufactured Homes.
16		. Findings; purpose.
17	(a) The C	General Assembly finds that:
18	<u>(1)</u>	The number of manufactured homes in North Carolina has risen
19		dramatically as land has become scarce and the housing market has
20		become more expensive.
21	<u>(2)</u>	Manufactured homes may be difficult and expensive to repair when
22		they begin to deteriorate. Often consumers simply buy another
23		manufactured home unit rather than refurbish a manufactured home
24		that needs repair.
25	<u>(3)</u>	According to data obtained through the 2000 United States Census,
26		there are more than 80,000 vacant manufactured homes in North
27		Carolina, of which 40,000 are estimated to be permanently untended or
28		in need of extensive repair.

1	(4)	Abandoned manufactured homes create public health and
2	<u>(+)</u>	environmental problems and are a visual blight on the landscape of
3		North Carolina. Further, an abandoned manufactured home poses a fire
4		hazard, a safety hazard to unsupervised children, and is a potential
5		source of toxic or hazardous materials that may escape into the
6		environment. As a result, abandoned manufactured homes constitute a
7		nuisance.
8	<u>(5)</u>	Most landfills will not accept intact manufactured homes due to their
9	<u>(5)</u>	bulky nature. In those instances where landfills do accept intact
10		manufactured homes for disposal, the cost of disposal can be
11		prohibitive for many manufactured homeowners. Landfill disposal
12		<u>costs include tipping fees, the costs of transporting the obsolete</u>
12		structures to the landfill, and the costs of removing any hazardous
13		materials, such as asbestos and other harmful chemicals.
15	(6)	Many components of manufactured homes can be reused or recycled,
16	<u>(0)</u>	including windows, screens, doors, copper tubing, copper wiring,
17		aluminum, tin, steel, lumber, steel frames, pipes, countertops, cabinets,
18		and other appliances and fixtures. It is estimated that twenty-six
19		percent (26%) to thirty-eight percent (38%) of the components of a
20		manufactured home can be reused or recycled without extensive
21		manual labor.
22	(7)	It is desirable to allow units of local government to manage the
23		disposal of abandoned manufactured homes for themselves and to
24		encourage regional approaches to the deconstruction of abandoned
25		manufactured homes, the removal of components from abandoned
26		manufactured homes that are reusable or recyclable, and the proper
27		disposal of the remainder.
28	<u>(8)</u>	It is in the State's best interest to encourage the reduction of the
29		volume of intact manufactured homes being disposed of at public
30		sanitary landfills, to encourage the deconstruction of abandoned
31		manufactured homes, the removal of components from abandoned
32		manufactured homes that are reusable or recyclable, and to encourage
33		the proper disposal of the remainder.
34	<u>(b)</u> The p	purpose of this Part is to provide units of local government with the
35	authority, fund	ing, and guidance needed to provide for the efficient and proper
36	identification,	deconstruction, recycling, and disposal of abandoned manufactured
37	homes in this St	tate.
38	" <u>§ 130A-309.91</u>	. Definitions.
39	The following	ng definitions apply to this Part:
40	<u>(1)</u>	'Abandoned manufactured home' means a manufactured home that is
41		both:
42		a. Vacant or in need of extensive repair.
43		<u>b.</u> <u>A nuisance.</u>

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1	<u>(2)</u>	'Intact' when used in connection with 'abar	ndoned manufactured home'
2	<u>_/</u>	means an abandoned manufactured home	
3		axels, white goods, and recyclable material	
4	<u>(3)</u>	'Manufactured home' is defined in G.S. 105	
5	$\frac{(4)}{(4)}$	'Nuisance' means an unreasonable danger	
5	<u></u>	welfare or to the environment or natural res	· · ·
,	"§ 130A-309.9	2. Management of abandoned manufactur	
		. – As a component of the comprehensive soli	
	is required to c	levelop under G.S. 130A-309.09A(b), each co	ounty shall develop a written
	plan for the m	anagement of abandoned manufactured home	es. At a minimum, this plan
	shall:	-	-
	<u>(1)</u>	Identify all abandoned manufactured home	s in the county.
	<u>(2)</u>	Provide for the deconstruction of these	e abandoned manufactured
		homes.	
	<u>(3)</u>	Provide for the removal of the composi-	nents thereof for reuse or
		recycling, as appropriate.	
	<u>(4)</u>	Provide for the proper disposal of	the remaining abandoned
		manufactured homes that were not deconst	ructed under subdivision (2)
		of this subsection.	
		nority to Contract. – A county may contract	
	-	a private entity in accordance with Article	-
		es to provide for the management of aband	
		nty and the implementation of its plan under s	
		rictions A county or a party that contra	•
		of this section shall not charge a disposal	
		nufactured home sold on or after 1 January 20	
		intact abandoned manufactured home shal	
		than a landfill that has been specifically pe	
		nd demolition waste, and shall not be dispos	
		y facility, if the county in which the abando	
		cted to implement the plan it is required to d	levelop under subsection (a)
	of this section.		a coursed by should and
		93. Process for abatement of nuisance	<u>ce caused by abandoned</u>
		ufactured homes.	management of abandoned
		county adopts and implements a plan for the	
		homes, the county or the party that contract 0.92(b) shall notify the person responsible for	
		home in the county that the abandoned manu	-
		hall request that the abandoned manufactured	
		on within 90 days. The notice shall be in wr	
		provided by Rule 4(j) of the Rules of Civil I	
	· ·	take the requested action prior to the expiration	
	-	at contracted with the county shall order the	
	· · ·	ys of the expiration of this period. If the	
	<u></u>	s of the englished of this period. If the	responsible for the

1	abandoned manufactured home fails to comply with this order, the county or the party
2	that contracted with the county shall take any action it deems reasonably necessary to
3	abate the nuisance, including entering the property where the abandoned manufactured
4	home is located and arranging to have the abandoned manufactured home deconstructed
5	and disposed of in a manner consistent with the plan developed under
6	G.S. 130A-309.92(a). If the person responsible for the nuisance is not the owner of the
7	property on which the abandoned manufactured home is located, the county or the party
8	that contracted with the county may order the property owner to permit entry onto the
9	owner's property by an appropriate party to permit the removal and proper disposal of
10	the abandoned manufactured home.
11	(b) When a county removes, deconstructs, and disposes of an abandoned
12	manufactured home pursuant to subsection (a) of this section, whether directly or
13	through a party that contracted with the county, the person responsible for the
14	abandoned manufactured home shall be liable for any unpaid property taxes due on the
15	home and for the actual costs incurred by the county, directly or indirectly, for its
16	abatement activities and its administrative and legal expenses related to its abatement
17	activities, less the amount of grants for reimbursement received by the county under
18	G.S. 130A-309.94(c) for the abatement activities for that manufactured home. The
19	county or the party that contracted with the county may initiate a civil action to recover
20	these unpaid taxes or costs from the person responsible for the abandoned manufactured
21	home. Nonpayment of any unpaid taxes or of all or any portion of the actual costs
22	incurred by the county shall result in the imposition of a lien on any real property in the
23	county owned by the person responsible for the abandoned manufactured home.
24	(c) This section does not apply to any of the following:
25	(1) <u>A retail business premises where manufactured homes are sold.</u>
26	(2) A solid waste disposal facility where no more than 10 manufactured
27	homes are stored at one time if all of the manufactured homes received
28	for storage are deconstructed or removed from the facility within one
29	year after receipt.
30	(d) The order of priority for abatement activities under subsection (a) of this
31	section, from highest to lowest, is as follows:
32	(1) Any abandoned manufactured home that constitutes a fire hazard or
33	threat to public health or safety.
34	(2) Any abandoned manufactured home located in a densely populated
35	area.
36	(3) <u>Any other abandoned manufactured home.</u>
37	(e) This section does not change the existing authority of a county or a
38	municipality to enforce any existing laws or of any person to abate a nuisance.
39	" <u>§ 130A-309.94. Manufactured Homes Management Account.</u>
40	(a) The Manufactured Homes Management Account is established within the
41	Department. The Manufactured Homes Management Account is nonreverting and
42	consists of revenue credited to the Manufactured Homes Management Account from the
43	proceeds of the manufactured home disposal tax imposed in G.S. 105-187.61.

1	(b) The Department may use a portion of the Manufactured Homes Management
2	Account to pay for the actual costs it incurs managing the Manufactured Homes
3	Management Account, providing technical assistance and support to counties to
4	facilitate achieving the purposes of this Part, and implementing, administering, and
5	supporting the program under this Part, including costs associated with staffing,
6	training, submitting reports, and fulfilling program goals.
7	(c) The Department shall use the remaining funds in the Manufactured Homes
8	Management Account to reimburse counties for a portion of their expenses for activities
9	under this Part by making grants to counties. The Department shall adopt rules setting
10	out the process for applying for reimbursement grants governing the award of
11	reimbursement grants by the Department.
12	(d) Each county that requests a reimbursement grant from the Account shall also
13	submit to the Department a budget specifying in detail the expenses it expects to incur
14	in a specified time period in connection with the activities under this Part. The
15	Department shall review each submitted budget and make modifications, if necessary,
16	in light of the availability of funds in the Manufactured Homes Management Account,
17	the county's capacity to effectively and efficiently manage the abatement of abandoned
18	manufactured homes, and any other factors that the Department reasonably determines
19	are relevant. When the Department and a county agree on the amount of the county's
20	budget under this subsection, the Department and the county shall execute a grant
21	agreement that reflects this amount and that specifies the time period covered by the
22	grant agreement. The amount of the budget in any grant agreement is the maximum
23	amount that any county may receive as a reimbursement grant from all sources for
24	abatement activities for the time period specified in the agreement. The amount of a
25	reimbursement grant shall be calculated in accordance with subsection (e) and
26	subsection (f) of this section. A county shall not receive a reimbursement grant unless it
27	has filed all the annual reports it is required to submit under G.S. 130A-309.96.
28	(e) Each county is responsible for at least twenty-five percent (25%) of the cost
29	of identifying, removing, deconstructing, recycling, and disposing of each abandoned
30	manufactured home, except that any county may seek to recover any costs it incurs
31	pursuant to G.S. 130A-309.93(b). Reimbursement grants from the Manufactured Homes
32	Management Account shall be made in accordance with the terms of the grant
33	agreement, but in any event, all reimbursements shall be calculated on a per unit basis
34 25	and based on the actual cost of such activities, not to exceed seven hundred fifty dollars
35	(\$750.00) for each unit.
36 37	(f) <u>A county shall use reimbursement grant funds only for operating expenses</u> that are directly related to the management of abandoned manufactured homes. If an
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38 39	operating expense is partially related to the management of abandoned manufactured homes, a county may use the reimbursement grant funds to finance the percentage of the
40	cost that equals the percentage of the expense that is directly related to the management
40 41	of abandoned manufactured homes.
42	"§ 130A-309.95. Authority to adopt ordinances.
43	A county, or a unit of local government that is delegated authority to do so by the
1.5	<u>1 county, or a unit or room government that is delegated authority to do so by the</u>

44 <u>county, may adopt ordinances it deems necessary in order to implement this Part.</u>

1	"§ 130A-309.96. Reporting on the management of abandoned manufactured
2	homes.
3	(a) On or before 1 November of each year, any county that receives a
4	reimbursement grant under G.S. 130A-309.94 shall submit an Annual Financial
5	Information Report, prepared in accordance with G.S. 159-33.1, to the Department. All
6	of the following information shall be included in the report:
7	(1) The number of units and approximate tonnage of abandoned
8	manufactured homes removed, deconstructed, recycled, and disposed
9	of during the previous fiscal year.
10	(2) <u>A detailed statement of the county's abandoned manufactured homes</u>
11	account receipts and disbursements during the previous fiscal year that
12	sets out the source of all receipts and the purpose of all disbursements.
13	(3) The obligated and unobligated balances in the county's abandoned
14	manufactured homes account at the end of the fiscal year.
15	(4) An assessment of the county's progress in removing, deconstructing,
16	recycling, and disposing of abandoned manufactured homes consistent
17	with this Part.
18	(b) The Department shall include in its annual report to the Environmental
19	Review Commission under G.S. 130A-309.06(c) a description of the management of
20	abandoned manufactured homes in the State for the fiscal year ending the preceding 30
21	June. The description of the management of abandoned manufactured homes shall
22	include all of the following information:
23	(1) The amount of taxes collected and distributed under G.S. 105-187.64
24	during the reporting period.
25	(2) The cost to each county of managing its abandoned manufactured
26	home program during the reporting period.
27	(3) <u>The beginning and ending balances of the Manufactured Homes</u>
28	Management Account for the reporting period and a list of grants made
29	from the Manufactured Homes Management Account for the period,
30	itemized by county.
31	(4) <u>A summary of the information concerning the counties' abandoned</u>
32	manufactured home management programs contained in the counties'
33	Annual Financial Information Report and the reports submitted under
34 25	<u>subsection (a) of this section.</u>
35	(5) Any other information the Department considers helpful in
36	understanding the problem of managing abandoned manufactured
37	homes in the State.
38	" <u>§ 130A-309.97. Effect on local ordinances.</u>
39 40	(a) <u>This Part preempts any local ordinance regarding the management of</u> abandoned manufactured homes that is inconsistent with this Part. It does not preempt
40 41	any local ordinance regarding the management of abandoned manufactured homes that
41 42	is consistent with this Part.
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1	(b) This Part shall not be construed to limit the authority of counties under
2	Article 18 of Chapter 153A of the General Statutes or the authority of cities under
3	Article 19 of Chapter 160A of the General Statutes."
4	SECTION 2. G.S. 130A-309.06(c) is amended by adding a new subdivision
5	to read:
6	"(14) A description of the activities related to the management of abandoned
7	manufactured homes in the State in accordance with
8	G.S. 130A-309.96, the beginning and ending balances in the
9	Manufactured Homes Management Account for the reporting period,
10	the amount credited to the Manufactured Homes Management Account
11	during the reporting period, and the amount of revenue used, itemized
12	by county, for grants made under Part 2E of Article 9 of Chapter 130A
13	of the General Statutes."
14	SECTION 3. G.S. 130A-309.09A(b) is amended by adding a new
15	subdivision to read:
16	"(9) Include as a component a written plan for the management of
17	abandoned manufactured homes as required under
18	<u>G.S. 130A-309.92(a).</u> "
19	SECTION 4. Chapter 105 of the General Statutes is amended by adding a
20	new Article to read:
21	" <u>Article 5G.</u>
22	" <u>Manufactured Home Disposal Tax.</u>
23	" <u>§ 105-187.60. Definitions.</u>
24	The definitions in G.S. 105-164.3 apply to this Article, except that the term 'sale'
25	does not include lease or rental. 'Manufactured home' is defined in G.S. 105-164.3(20).
26	Manufactured home also means any structure that otherwise satisfies the definition in
27	G.S. 105-164.3(20) but that, although designed for use as a dwelling, is in fact used for
28 29	commercial or other nonresidential purposes, and that may or may not be placed on a permanent foundation at the time of sale.
	•
30 31	" <u>§ 105-187.61. Tax imposed.</u> A privilege tax is imposed on a manufactured home retailer at a flat rate for each
31	new manufactured home sold by the retailer and for each used manufactured home sold
32 33	by the retailer. An excise tax is imposed on each new manufactured home and on each
33 34	used manufactured home purchased outside the State for storage, use, or consumption in
35	this State. These taxes are in addition to all other taxes. The rate of the privilege tax and
36	the excise tax is as follows:
30 37	(1) For each new or used singlewide manufactured home, three hundred
38	dollars (\$300.00).
39	(2) For each new or used multi-section manufactured home, three hundred
40	dollars (\$300.00) for each section of the manufactured home.
41	"§ 105-187.62. Administration.
42	The privilege tax this Article imposes on a manufactured home retailer who sells
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	new or used manufactured homes at retail is an additional State sales tax, and the excise

1	manufactured home in this State is an additional State use tax. Except as otherwise
2	provided in this Article, these taxes shall be collected and administered in the same
3	manner as the State sales and use taxes imposed by Article 5 of this Chapter. As under
4	Article 5 of this Chapter, the additional State sales tax paid when a new or used
5	manufactured home is sold is a credit against the additional State use tax imposed on the
6	storage, use, or consumption of the same manufactured home.
7	" <u>§ 105-187.63. Exemptions.</u>
8	The exemptions in G.S. 105-164.13 and the refunds allowed in G.S. 105-164.14 do
9	not apply to the taxes imposed by this Article.
10	" <u>§ 105-187.64. Use of tax proceeds.</u>
11	(a) The Secretary shall distribute the taxes collected under this Article, less the
12	Department of Revenue's allowance for cost of collecting the taxes, in accordance with
13	this section. The Secretary may retain the Department of Revenue's cost of collection,
14	not to exceed one hundred thousand dollars (\$100,000), as reimbursement to the
15	Department of Revenue.
16	(b) Each quarter, the Secretary shall credit the net tax proceeds to the
17	Manufactured Homes Management Account. Funds in the Manufactured Homes
18	Management Account may be used only as provided in G.S. 130A-309.94."
19	SECTION 5. This act becomes effective 1 January 2006. Section 4 of this
20	act applies to sales made on or after that date.