### GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2003

S SENATE DRS35210-SY-15\* (03/17)

Short Title: Clean Air Trust Fund. (Public)

Sponsors: Senator Metcalf.

Referred to:

4

5

6

7

8

9

10

11

12

13

14

1516

17

18

19

20

21 22

23

24

25

26

1 A BILL TO BE ENTITLED

2 AN ACT TO ESTABLISH THE CLEAN AIR TRUST FUND AND TO APPROPRIATE FUNDS TO IT.

The General Assembly of North Carolina enacts:

**SECTION 1.** Chapter 113A of the General Statutes is amended by adding a new Article to read:

"Article 19.

### "Clean Air Trust Fund.

### "<u>§ 113A-271. Purpose.</u>

- (a) The General Assembly finds and declares that clean air is critical to the health of the citizens, economy, and environment of North Carolina. The General Assembly recognizes that emissions of oxides of nitrogen (NOx), oxides of sulfur (SOx), fine particulate matter, mercury, and hydrocarbons from stationary and mobile sources cause unhealthy levels of ozone, fine particulate matter, acid deposition, nitrogen deposition, mercury contamination, and other air pollutants.
- (b) The General Assembly is committed to reducing air pollution to restore mountain air quality, to provide healthy air to urban and rural citizens of the State, to protect crops and forests, to reduce deposition of nitrogen into nutrient sensitive waters, to reduce mercury contamination in fish and the environment, to enhance the travel and tourism industry, and to maintain the high quality of life of the citizens of the State.
- (c) The General Assembly finds that education, technical assistance, incentives, and regulations are all needed to prevent and reduce emissions of air pollutants and to protect the environment, public health, natural resources, and the economy.
- (d) The General Assembly finds that cleaner fuels, alternative fuels, energy efficiency, transit, smart growth, public education, and awareness will prevent and reduce emissions of air pollutants.

(e) The General Assembly finds and declares that an incentive-based air quality program is needed to assist local governments, State agencies, nonprofit conservation organizations, and industry to help finance projects that prevent or reduce emissions of oxides of nitrogen (NOx), oxides of sulfur (SOx), fine particulate matter, mercury, hydrocarbons, and other air pollutants.

### **"§ 113A-272. Definitions.**

2 3

As used in this Article:

- (1) 'Board of Trustees' means the Clean Air Trust Fund Board of Trustees.
- (2) 'Fund' means the Clean Air Trust Fund created pursuant to this Article.

### "§ 113A-273. Fund established.

- (a) Fund Established. There is established a Clean Air Trust Fund in the State Treasurer's Office that shall be used to finance projects to protect and restore air quality and to prevent and reduce emissions of oxides of nitrogen (NOx), oxides of sulfur (SOx), fine particulate matter, mercury, hydrocarbons, and other air pollutants in accordance with this Article.
- (b) Fund Earnings, Assets, and Balances. The State Treasurer shall hold the Fund separate and apart from all other moneys, funds, and accounts. Investment earnings credited to the assets of the Fund shall become part of the Fund. Any balance remaining in the Fund at the end of any fiscal year shall be carried forward in the Fund for the next succeeding fiscal year. Payments from the Fund shall be made on the warrant of Board of Trustees or its designee.
- (c) Fund Purposes. Moneys from the Fund may be used for any of the following purposes:
  - (1) To convert public transit, school bus, State government, local government, and private vehicle fleets to cleaner or alternative-fueled vehicles.
  - (2) To increase efficient use of energy in State, local, and public school buildings.
  - (3) To encourage private and public investments in alternative energy and energy-efficient technology.
  - (4) To convert animal waste to alternative energy and other value-added products.
  - (5) To educate and encourage the public to prevent and reduce air pollution.
  - (6) To provide incentives to encourage pedestrian and transit oriented smart growth.
  - (7) To plant trees in urban and rural areas.
  - (8) To acquire and protect forests and open space.
  - (9) To fund other projects to protect and restore air quality and to prevent and reduce emissions of oxides of nitrogen (NOx), oxides of sulfur (SOx), fine particulate matter, mercury, hydrocarbons, and other air pollutants.
    - (10) To fund operating expenses of the Board of Trustees and its staff.

(d) Limit on Operating and Administrative Expenses. – No more than five percent (5%) of the annual balance of the Fund on 1 July or a total sum of one million two hundred fifty thousand dollars (\$1,250,000), whichever is greater, may be used each fiscal year for administrative and operating expenses of the Board of Trustees and its staff.

## "§ 113A-274. Eligibility for grants or loans; matching funds; limitations on use of funds.

- (a) Eligible Applicants. Any of the following are eligible to apply for a grant or loan from the Fund for the purpose of protecting and restoring air quality and preventing and reducing emissions of air pollution:
  - (1) A State agency.

1 2

- (2) A local government or other political subdivision of the State or a combination of such entities.
- (3) A nonprofit corporation whose primary purpose is the protection and restoration of the environment and natural resources.
- (b) <u>Grant Matching Requirement. The Board of Trustees may establish matching requirements for grants awarded under this Article.</u>
  - (c) <u>Loans. The Board of Trustees may provide loans to applicants.</u>
- (d) Grants and Loans Not Available to Satisfy Excess Emissions Offsets or Conformity Requirements. No grant or loan from the Fund shall be awarded to satisfy excess emissions offsets allowed under 40 Code of Federal Regulations § 77.3 (1 July 2002 Edition) or transportation conformity requirements set out in 40 Code of Federal Regulations Part 51 and Part 93 (1 July 2002 Edition).
- (e) Grants and Loans Not Available to Achieve Compliance with State Emissions Limits. No grant or loan from the Fund shall be awarded to achieve compliance with the limitation of emissions of oxides of nitrogen (NOx) and sulfur dioxide (SO2) set out in G.S. 143-215.107D.

# "§ 113A-275. Board of Trustees established; membership qualifications; vacancies; meetings; and meeting facilities.

- (a) Board of Trustees Established. There is established the Clean Air Trust Fund Board of Trustees. The Board of Trustees shall be administratively located within the Department of Environment and Natural Resources but shall be independent of the Department.
- (b) Membership. The Board of Trustees shall be composed of nine members appointed to four-year terms as follows:
  - One member appointed by the Governor to a term that expires on 1

    July of years that precede by one year those years that are evenly divisible by four.
  - One member appointed by the Governor to a term that expires on 1 July of years that are evenly divisible by four.
  - One member appointed by the Governor to a term that expires on 1 July of years that follow by one year those years that are evenly divisible by four.

- One member appointed by the President Pro Tempore of the Senate to
  a term that expires on 1 July of years that follow by two years those
  years that are evenly divisible by four.

  One member appointed by the President Pro Tempore of the Senate to
  - One member appointed by the President Pro Tempore of the Senate to a term that expires on 1 July of years that precede by one year those years that are evenly divisible by four.
  - (6) One member appointed by the President Pro Tempore of the Senate to a term that expires on 1 July of years that are evenly divisible by four.
  - One member appointed by the Speaker of the House of Representatives to a term that expires on 1 July of years that follow by one year those years that are evenly divisible by four.
  - (8) One member appointed by the Speaker of the House of Representatives to a term that expires on 1 July of years that follow by two years those years that are evenly divisible by four.
  - (9) One member appointed by the Speaker of the House of Representatives to a term that expires on 1 July of years that precede by one year those years that are evenly divisible by four.
  - (c) Qualifications. The office of member of the Board of Trustees is declared to be an office that may be held concurrently with any other executive or appointive office, under the authority of Article VI, Section 9 of the North Carolina Constitution. Persons appointed shall be knowledgeable in at least one of the following areas:
    - (1) Public health.
    - (2) Protection and restoration of air quality.
    - (3) Environmental management.
    - (4) Energy efficiency.
      - (5) Alternative energy.
      - (6) Motor vehicles and motor fuels.
      - (7) Power plants and industrial boilers.
      - (8) Environmental education.
      - (9) <u>Local government.</u>
      - (10) Transportation and land-use planning.
  - (d) Chair. The Board of Trustees shall elect a Chair to serve a two-year term, subject to reelection.
  - (e) <u>Vacancies. An appointment to fill a vacancy on the Board of Trustees created by the resignation, removal, disability, or death of a member shall be for the balance of the unexpired term. Vacancies in appointments made by the General Assembly shall be filled as provided in G.S. 120-122.</u>
  - (f) Frequency of Meetings. The Board of Trustees shall meet at least twice each year and may hold special meetings at the call of the Chair or a majority of the members.
  - (g) Quorum. A majority of the membership of the Board of Trustees constitutes a quorum for the transaction of business.
  - (h) Per Diem and Expenses. Members of the Board of Trustees shall receive per diem and necessary travel and subsistence expenses in accordance with the

5

6

7

8

9

10

11 12

13 14

15

16 17

18

19 20

21

22

23

24

25

2627

28

29

30

31

32

33 34

35

36

3738

39

40

41

42

43 44 

- provisions of G.S. 138-5. Per diem, subsistence, and travel expenses of the members of the Board of Trustees shall be paid from the Fund.
  - (i) <u>Meeting Facilities. The Secretary of Environment and Natural Resources shall provide meeting facilities for the Board of Trustees and its staff as requested by the Board of Trustees or the Executive Director.</u>
  - (j) <u>Technical Assistance. The Secretary of Environment and Natural Resources, the Secretary of the Department of Transportation, and the Secretary of the Department of Administration shall provide technical assistance for the Board of Trustees and its staff as requested by the Board of Trustees or the Executive Director of the Fund.</u>

### "§ 113A-276. Board of Trustees powers and duties.

- (a) Grants and Loans. The Board of Trustees shall allocate moneys from the Fund as grants or loans. A grant or loan may be awarded only for a project or activity that prevents or reduces emissions of air pollution pursuant to this Article.
- (b) Develop Grant and Loan Criteria. The Board of Trustees shall develop criteria for awarding grants and loans under this Article. The Board of Trustees shall consider the following:
  - (1) Consistency with the State's statutory and regulatory programs for air pollution control.
  - (2) Complementing regional and local plans to prevent and reduce air pollution.
  - (3) Attainment and maintenance of State and federal ambient air quality standards for ozone and fine particulate matter.
  - (4) Protection of public health.
  - (5) Protection and restoration of scenic views.
  - (6) Protection of areas with good air quality.
  - (7) Restoration of areas with poor air quality.
  - (8) Public education and awareness.
    - (9) Ability of applicants to pay.
    - (10) Capacity of applicants to develop and implement projects.
    - (11) Geographic distribution of funds.
- (c) <u>Develop Additional Guidelines. The Board of Trustees may develop guidelines in addition to the grant and loan criteria consistent with and as necessary to implement this Article.</u>
- (d) Rule-making Authority. The Board of Trustees may adopt rules to implement this Article. Chapter 150B of the General Statutes applies to the adoption of rules by the Board of Trustees.

#### "§ 113A-277. Reporting requirement.

The Chair of the Board of Trustees shall report no later than 1 October of each year to the Joint Legislative Commission on Governmental Operations, the Environmental Review Commission, the Subcommittee on Natural and Economic Resources of the Senate Appropriations Committee, the Subcommittee on Natural and Economic Resources of the House of Representatives Appropriations Committee, and the Fiscal Research Division of the General Assembly regarding the implementation of this

- 1 Article. The report shall include a list of the projects awarded grants or loans from the
- 2 Fund for the previous 12-month period. The list shall include for each project a
- description of the project, the amount of the grants or loans awarded for the project, and
   the total cost of the project.

### "§ 113A-278. Executive Director and staff.

- (a) The Board of Trustees shall develop and adopt an annual budget.
- (b) The Board of Trustees shall hire an Executive Director who has knowledge and experience in the protection and restoration of air quality. The Executive Director serves at the pleasure of the Board of Trustees. The Executive Director may hire technical, administrative, and clerical staff and contractors, consistent with the budget adopted by the Board of Trustees, as necessary to implement the provisions of this Article.
- (c) The Board of Trustees shall set the salary of the Executive Director. The salary of the Executive Director and other staff shall be paid from the Fund.
- (d) The Executive Director and staff shall receive necessary travel and subsistence expenses in accordance with the provisions of G.S. 138-5. Expenses shall be paid from the Fund.

### "§ 113A-279. Advisory Council.

There is established the Clean Air Trust Fund Advisory Council. The Council shall meet at least annually and shall advise the Board of Trustees with regard to criteria, guidelines, and allocations made from the Fund and other issues as requested by the Board of Trustees. The Council shall be composed of the following persons or their designees:

- (1) The Secretary of Environment and Natural Resources.
- (2) The Secretary of Commerce.
- (3) The Secretary of Transportation.
- (4) The Secretary of Administration."

**SECTION 2.** In order to provide for a system of staggered four-year terms for the members of the Clean Air Trust Fund Board of Trustees established by G.S. 113A-275, as enacted by Section 1 of this act, the following provisions shall apply:

- (1) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(1) shall be four years and shall expire on 1 July 2007.
- (2) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(2) shall be five years and shall expire on 1 July 2008.
- (3) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(3) shall be two years and shall expire on 1 July 2005.
- (4) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(4) shall be three years and shall expire on 1 July 2006.

- The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(5) shall be four years and shall expire on 1 July 2007.
  - (6) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(6) shall be five years and shall expire on 1 July 2008.
  - (7) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(7) shall be two years and shall expire on 1 July 2005.
  - (8) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(8) shall be three years and shall expire on 1 July 2006.
  - (9) The term of the member initially appointed to serve in the position established by G.S. 113A-275(b)(9) shall be four years and shall expire on 1 July 2007.

**SECTION 3.** Article 13A of Chapter 113 of the General Statutes (G.S. 113-145.1 through G.S. 113-145.8) is recodified as Article 18 of Chapter 113A of the General Statutes (G.S. 113A-251 through G.S. 113A-259). The Revisor of Statutes is authorized to correct any reference in the General Statutes to the statutes that are recodified by this section.

**SECTION 4.** The first report required by G.S. 113A-277, as enacted by Section 1 of this act, shall be due no later than 1 October 2004.

**SECTION 5.** There is appropriated from the General Fund to the Clean Air Trust Fund the sum of twenty million dollars (\$20,000,000) for the 2003-2004 fiscal year and the sum of thirty million dollars (\$30,000,000) for the 2004-2005 fiscal year to implement this Article. It is the intent of the General Assembly to provide the sum of fifty million dollars (\$50,000,000) for the 2005-2006 fiscal year to implement this Article. The funds in the Clean Air Trust Fund shall be used only in accordance with Article 19 of Chapter 113A of the General Statutes.

**SECTION 6.** This act becomes effective 1 July 2003.