

GENERAL ASSEMBLY OF NORTH CAROLINA

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SENATE BILL 65  
Commerce Committee Substitute Adopted 4/3/95  
Corrected Copy 4/5/95  
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Short Title: Regulate Check-Cashing

(Public)

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Sponsors:

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Referred to: Finance

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January 26, 1995

1 A BILL TO BE ENTITLED  
2 AN ACT TO REGULATE CHECK-CASHING BUSINESSES.

3 The General Assembly of North Carolina enacts:

4 Section 1. Chapter 53 of the General Statutes is amended by adding the  
5 following new Article to read:

6 **"ARTICLE 22.**

7 **"CHECK-CASHING BUSINESSES.**

8 **"§ 53-275. Definitions.**

9 As used in this Article, unless the context clearly requires otherwise, the term:

10 (1) 'Cashing' means providing currency or its equivalent for payment  
11 instruments, but does not include the bona fide sale of travelers checks  
12 and foreign denomination payment instruments.

13 (2) 'Check-cashing service' means any person or entity engaged in the  
14 business of cashing checks, drafts, or money orders for a fee, service  
15 charge, or other consideration.

16 (3) 'Commission' means the North Carolina Banking Commission.

17 (4) 'Commissioner' means the Commissioner of Banks.

1           (5) 'Licensee' means a person or entity licensed to engage in a check-  
2 cashing business under this Article.

3           (6) 'Person' means an individual, partnership, association, or corporation.

4 **"§ 53-276. License required.**

5 No person or other entity may engage in the business of cashing checks, drafts, or  
6 money orders for consideration without first obtaining a license under this Article.

7 **"§ 53-277. Exemptions.**

8           (a) This Article shall not apply to:

9           (1) A bank, savings institution, credit union, or farm credit system  
10 organized under the laws of the United States or any state; and

11           (2) Any person or entity principally engaged in the bona fide retail sale of  
12 goods or services, who either as an incident to or independently of a  
13 retail sale or service and not holding itself out to be a check-cashing  
14 service, from time to time cashes checks, drafts, or money orders for a  
15 fee or other consideration, where not more than two dollars (\$2.00) is  
16 charged for the service.

17           (b) A person licensed under Article 16 of this Chapter (Money Transmitters Act) is  
18 exempt from G.S. 53-276, 53-278, 53-279, and 53-283, but is deemed a licensee for  
19 purposes of the remaining provisions of this Article. This exemption does not apply to an  
20 agent of a person licensed under Article 16 of this Chapter.

21 **"§ 53-278. Application for license; investigation; application fee.**

22           (a) An application for licensure under this Article shall be in writing, under oath,  
23 and on a form prescribed by the Commissioner. The application shall set forth all of the  
24 following:

25           (1) The name and address of the applicant.

26           (2) If the applicant is a firm or partnership, the name and address of each  
27 member of the firm or partnership.

28           (3) If the applicant is a corporation, the name and address of each officer,  
29 director, registered agent, and principal.

30           (4) The addresses of the locations of the business to be licensed.

31           (5) Other information concerning the financial responsibility, background,  
32 experience, and activities of the applicant and its members, officers,  
33 directors, and principals as the Commissioner requires.

34           (b) The Commissioner may make such investigations as the Commissioner deems  
35 necessary to determine if the applicant has complied with all applicable provisions of this  
36 Article and State and federal law.

37           (c) The application shall be accompanied by payment of a two hundred fifty dollar  
38 (\$250.00) application fee and a five hundred dollar (\$500.00) investigation fee. These  
39 fees are not refundable or abatable, but, if the license is granted, payment of the  
40 application fee shall satisfy the fee requirement for the first license year or remaining part  
41 thereof.

1 (d) Licenses shall expire annually and may be renewed upon payment of a license  
2 fee of two hundred fifty dollars (\$250.00) plus a fifty dollar (\$50.00) fee for each branch  
3 location certificate issued under a license.

4 **"§ 53-279. Liquid assets required; other qualifications; denial of license; appeal to**  
5 **Commission.**

6 (a) Every licensee and applicant shall have and maintain liquid assets of at least  
7 twenty-five thousand dollars (\$25,000) per licensee.

8 (b) Upon the filing and investigation of an application, and compliance by the  
9 applicant with G.S. 53-278, and this section, the Commissioner shall issue and deliver to  
10 the applicant the license applied for to engage in business under this Article at the  
11 locations specified in the application, provided that the Commissioner finds that the  
12 financial responsibility, character, reputation, experience, and general fitness of the  
13 applicant and its members, officers, directors, and principals are such as to warrant belief  
14 that the business will be operated efficiently and fairly, in the public interest, and in  
15 accordance with law. If the Commissioner fails to make such findings, no license shall  
16 be issued, and the Commissioner shall notify the applicant of the denial and the reasons  
17 therefor. The applicant shall be entitled to an informal hearing on the denial provided the  
18 applicant requests the hearing in writing within 30 days after the Commissioner has  
19 mailed the notice required under this subsection to the applicant. In the event of a  
20 hearing, which shall be held in the offices of the Commissioner of Banks in Raleigh, the  
21 Commissioner shall reconsider the application and, after hearing, issue a written order  
22 granting or denying the application.

23 **"§ 53-280. Maximum fees for service; fees posted; endorsement of checks cashed.**

24 (a) No check-cashing business licensed under this Article shall directly or  
25 indirectly charge or collect fees or other consideration for check-cashing services in  
26 excess of the following:

27 (1) Three percent (3%) of the face amount of the check or five dollars  
28 (\$5.00), whichever is greater, for checks issued by the federal  
29 government, State government, or any agency of the State or federal  
30 government, or any county or municipality of this State.

31 (2) Twelve percent (12%) of the face amount of the check or five dollars  
32 (\$5.00), whichever is greater, for personal checks, money orders, and all  
33 other checks.

34 (b) A licensee shall ensure that in every location conducting business under a  
35 license issued under this Article, there is conspicuously posted and at all times displayed  
36 a notice stating the fees charged for cashing checks, drafts, and money orders. A licensee  
37 shall further ensure that notice of the fees currently charged at every location shall be  
38 filed with the Commissioner.

39 (c) Checks, drafts, and money orders cashed at every location conducting business  
40 under a license issued under this Article shall be deposited or presented for payment  
41 within seven days of the date the check is cashed for the customer. A licensee shall  
42 endorse every check, draft, or money order presented by the licensee for payment in the  
43 name of the licensee.

1 **"§ 53-281. Record keeping, receipt requirements.**

2 (a) Every person required to be licensed under this Article shall maintain in its  
3 offices such books, accounts, and records as the Commissioner may reasonably require.  
4 The Commissioner may examine the books, accounts, and records in order to determine  
5 whether the person is complying with this Article and rules adopted pursuant thereto.  
6 The books, accounts, and records shall be maintained separate from any other business in  
7 which the person is engaged, and shall be retained for a period prescribed by the  
8 Commissioner.

9 (b) The licensee shall ensure that each customer cashing a check shall be provided  
10 a receipt showing the name or trade name of the licensee, the transaction date, amount of  
11 the check, and the fee charged.

12 **"§ 53-282. Prohibited practices.**

13 No person required to be licensed under this Article shall do any of the following:

- 14 (1) Charge fees in excess of those authorized under this Article.  
15 (2) Engage in the business of making loans of money, credit, goods, or  
16 things; or discounting notes, bills of exchange, items, or other evidences  
17 of debt; or accepting deposits or bailments of money or items.  
18 (3) Hold checks cashed by customers for more than seven days before  
19 depositing or presenting the checks for payment.  
20 (4) Use or cause to be published or disseminated any advertising  
21 communication which contains any false, misleading, or deceptive  
22 statement or representation.  
23 (5) Conduct business at premises or locations other than locations licensed  
24 by the Commissioner.  
25 (6) Engage in unfair, deceptive, or fraudulent practices.  
26 (7) Cash a check, draft, or money order made payable to a payee other than  
27 a natural person unless the licensee has previously obtained appropriate  
28 documentation from the executive entity of the payee clearly indicating  
29 the authority of the natural person or persons cashing the check, draft, or  
30 money order on behalf of the payee.

31 **"§ 53-283. Suspension and revocation of license; grounds; procedure.**

32 (a) The Commissioner may suspend or revoke any license or licenses issued  
33 pursuant to this Article if, after notice and opportunity for hearing, the Commissioner  
34 issues written findings that the licensee has engaged in any of the following conduct:

- 35 (1) Violated this Article or applicable State or federal law or rules.  
36 (2) Made a false statement on the application for a license under this  
37 Article.  
38 (3) Refused to permit investigation by the Commissioner authorized under  
39 this Article.  
40 (4) Failed to comply with an order of the Commissioner.  
41 (5) Demonstrated incompetency or untrustworthiness to engage in the  
42 business of check cashing.

1           (6) Been convicted of a felony or misdemeanor involving fraud,  
2           misrepresentation, or deceit.

3           (b) The Commissioner may not suspend or revoke any license issued under this  
4 Article unless the licensee has been given notice and opportunity for hearing in  
5 accordance with Article 3A of Chapter 150B of the General Statutes.

6 **"§ 53-284. Cease and desist orders.**

7           If the Commissioner determines that a person required to be licensed under this  
8 Article has violated this Article or rules adopted pursuant to it, then the Commissioner  
9 may, upon notice and opportunity for hearing in accordance with Article 3A of Chapter  
10 150B of the General Statutes, order the person to cease and desist from the violations and  
11 to comply with this Article. The Commissioner may enforce compliance with an order  
12 issued pursuant to this section by the imposition and collection of civil penalties  
13 authorized under this Article.

14 **"§ 53-285. Civil penalties and restitution.**

15           The Commissioner may order and impose civil penalties upon any person required to  
16 be licensed under this Article for violations of this Article or rules adopted thereunder.  
17 Civil penalties shall not exceed one thousand dollars (\$1,000) per violation. All civil  
18 money penalties collected under this Article shall be deposited in the General Fund. The  
19 Commissioner may also order repayment of unlawful or excessive fees charged to  
20 customers.

21 **"§ 53-286. Criminal penalties.**

22           A violation of G.S. 53-276 by a person required to obtain a license under this Article  
23 is a Class I felony. Each transaction involving the unlawful cashing of a check, draft, or  
24 money order constitutes a separate offense.

25 **"§ 53-287. Commissioner to adopt rules.**

26           The Commissioner may adopt rules necessary to carry out the purposes of this Article,  
27 to provide for the protection of the public, and to assist licensees in interpreting and  
28 complying with this Article.

29 **"§ 53-288. Commission may review rules, orders, or acts by Commissioner.**

30           The Commission shall have full authority to review any rule, regulation, order, or act  
31 of the Commissioner done pursuant to or with respect to the provisions of this Article and  
32 any person aggrieved by any such rule, regulation, order, or act may appeal to the  
33 Commission for review upon giving notice in writing within 20 days after such rule,  
34 regulation, order, or act complained of is adopted, issued, or done."

35           Sec. 2. This act becomes effective October 1, 1995.