GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

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SENATE BILL 5

Judiciary I/Constitution Committee Substitute Adopted 2/8/95 Third Edition Engrossed 2/9/95 House Committee Substitute Favorable 3/20/95

Short Title: School Governance Changes.	(Public)
Sponsors:	
Referred to:	_

January 26, 1995

A BILL TO BE ENTITLED

AN ACT TO AMEND THE CONSTITUTION TO CHANGE THE COMPOSITION OF THE STATE BOARD OF EDUCATION AND MAKE THE SUPERINTENDENT OF PUBLIC INSTRUCTION AN APPOINTEE OF THE STATE BOARD OF EDUCATION, AND TO MAKE CORRESPONDING STATUTORY CHANGES.

The General Assembly of North Carolina enacts:

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15 16 Section 1. Section 4(1) of Article IX of the Constitution reads as rewritten:

- "(1) **Board.** The State Board of Education shall consist of the Lieutenant Governor, the Treasurer, and eleven members appointed by the Governor, subject to confirmation by the General Assembly in joint session. eleven members appointed by the Governor, three members appointed by the General Assembly upon the recommendation of the President Pro Tempore of the Senate, and three members appointed by the General Assembly upon the recommendation of the Speaker of the House of Representatives. The General Assembly shall divide the State into eight educational districts. Of the appointive members of the Board, Governor's eleven appointees, one shall be appointed from each of the eight educational districts and three shall be appointed from the State at large.
- Appointments shall be for overlapping terms of eight-four years. The General Assembly

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may provide by statute for any qualifications of Board members and any limitation on the number of terms a member may serve on the Board. Appointments to fill vacancies shall be made by the Governor for the unexpired terms and shall not be subject to confirmation. as provided by law.

The Governor shall designate one member of the Board as chair."

Sec. 2. Section 4(2) of Article IX of the Constitution reads as rewritten:

- "(2) **Superintendent of Public Instruction.** The Superintendent of Public Instruction shall be the secretary and chief administrative officer of the State Board of Education. The Superintendent shall be appointed by the State Board of Education and shall serve at the pleasure of the State Board of Education."
 - Sec. 3. Section 7(1) of Article III of the Constitution reads as rewritten:
- "(1) **Officers.** A Secretary of State, an Auditor, a Treasurer, a Superintendent of Public Instruction,—an Attorney General, a Commissioner of Agriculture, a Commissioner of Labor, and a Commissioner of Insurance shall be elected by the qualified voters of the State in 1972 and every four years thereafter, at the same time and places as members of the General Assembly are elected. Their term of office shall be four years and shall commence on the first day of January next after their election and continue until their successors are elected and qualified."

Sec. 4. G.S. 115C-10 reads as rewritten:

"§ 115C-10. Appointment of Board.

- The State Board of Education shall consist of the Lieutenant Governor, the State Treasurer, and 11-eleven members appointed by the Governor, three members appointed by the General Assembly upon the recommendation of the President Pro Tempore of the Senate in accordance with G.S. 120-121, one of which shall be upon the recommendation of the Senate Minority Leader to the President Pro Tempore, and three members appointed by the General Assembly upon the recommendation of the Speaker of the House of Representatives in accordance with G.S. 120-121, one of which shall be upon the recommendation of the House Minority Leader to the Speaker. Governor, subject to confirmation by the General Assembly in joint session. Not-The Governor may appoint no more than one public school employee paid from State or local funds may to serve as an appointive member of the State Board of Education. The General Assembly shall not appoint any public school employees paid from State or local funds to serve as appointive members of the State Board of Education. No spouse of any public school employee paid from State or local funds and no No employee of the Department of Public Instruction or his spouse, may serve as an appointive member of the State Board of Education. Of the appointive members of the State Board of Education, one shall be appointed Of the Governor's eleven appointments, one shall be appointed from each of the eight educational districts and three shall be appointed as members at large. Appointments shall be for terms of eight years and shall be made in four classes. Appointments to fill vacancies shall be made by the Governor for the unexpired terms and shall not be subject to confirmation.
- (b) All initial terms shall begin July 1, 1996. The eight initial members appointed by the Governor, one from each of the eight educational districts, shall serve terms

ending February 28, 1997. The remainder of the initial appointive members shall serve for terms ending February 28, 1999. All subsequent terms shall be for four years.

No member shall serve more than two full four-year terms in succession. Resignation from a term of office does not constitute a break in service for the purpose of this subsection. Members appointed for a term to begin July 1, 1996, may be reappointed for two additional successive terms.

(c) <u>Appointments to fill vacancies in positions filled by the Governor shall be made by the Governor for the unexpired terms.</u> Appointments by the General Assembly shall be made in accordance with G.S. 120-121, and appointments to fill vacancies in those positions shall be made in accordance with G.S. 120-122.

The Governor shall transmit to the presiding officers of the Senate and the House of Representatives, on or before the sixtieth legislative day of the General Assembly, the names of the persons appointed by him and submitted to the General Assembly for confirmation; thereafter, pursuant to joint resolution, the Senate and the House of Representatives shall meet in joint session for consideration of an action upon such appointments."

Sec. 5. G.S. 115C-11(a) reads as rewritten:

"(a) Presiding Officer. — The Governor shall select one member of the Board to serve as chair. The chair shall serve at the pleasure of the Governor. The State Board of Education shall elect from its membership a chairman and vice-chairman. A majority of the Board shall constitute a quorum for the transaction of business. Per diem and expenses of the appointive members of the Board shall be provided by the General Assembly. The chairman of the Board shall preside at all meetings of the Board. In the absence of the chairman, the vice-chairman shall preside; in the absence of both the chairman and the vice-chairman, the Board shall name one of its own members as chairman pro tempore."

Sec. 6. G.S. 115C-18 reads as rewritten:

"§ 115C-18. <u>Election—Appointment</u> of Superintendent of Public Instruction. Instruction; salary.

The Superintendent of Public Instruction shall be elected by the qualified voters of the State in 1972 and every four years thereafter at the same time and places as members of the General Assembly are elected. His term of office shall be four years and shall commence on the first day of January next after election and continue until his successor is elected and qualified.

If the office of the Superintendent of Public Instruction is vacated by death, resignation, or otherwise, it shall be the duty of the Governor to appoint another to serve until his successor is elected and qualified. Every such vacancy shall be filled by election at the first election for members of the General Assembly that occurs more than 30 days after the vacancy has taken place, and the person chosen shall hold the office for the remainder of the unexpired term fixed in Article III, Sec. 7 of the Constitution of North Carolina. When a vacancy occurs in the office and the term expires on the first day of January succeeding the next election for members of the General Assembly, the Governor shall appoint to fill the vacancy for the unexpired term of the office. Upon the

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occurrence of a vacancy in the office for any of the causes stated herein, the Governor may appoint an interim officer to perform the duties of that office until a person is appointed or elected pursuant to Article III, Sec. 7 of the Constitution of North Carolina to fill the vacancy and is qualified.

The time of the election of the Superintendent of Public Instruction shall be in accordance with the provisions of Article 1 of Subchapter I of Chapter 163 of the General Statutes.

The election, term and induction into office of the Superintendent of Public Instruction shall be in accordance with the provisions of G.S. 147-4. appointed by the State Board of Education and shall serve at the pleasure of the State Board of Education. The salary of the Superintendent shall be set by the State Board of Education."

Sec. 7. G.S. 115C-19 reads as rewritten:

"§ 115C-19. Chief administrative officer of the State Board of Education.

As provided in Article IX, Sec. 4(2) of the North Carolina Constitution, the Superintendent of Public Instruction shall be the secretary and chief administrative officer of the State Board of Education. The Superintendent of Public Instruction shall administer the policies adopted by the State Board of Education. The Board shall define the specific duties of the Superintendent as secretary and chief administrative officer of the Board. The Superintendent of Public Instruction shall perform these duties and any other duties that the Board may assign to the Superintendent."

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Sec. 8. G.S. 115C-20 is repealed.
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Sec. 9. G.S. 115C-21 is repealed.

Sec. 10. G.S. 120-123 is amended by adding a new subdivision to read:

"(63) The State Board of Education, as established in G.S. 115C-10."

Sec. 11. G.S. 147-3(c) reads as rewritten:

- "(c) The general civil executive officers of this State are as follows:
 - (1) A Governor;
 - (2) A Lieutenant Governor;
 - (3) Private secretary for the Governor;
 - (4) A Secretary of State;
 - (5) An Auditor;
 - (6) A Treasurer;
 - (7) An Attorney General;
 - (8) A Superintendent of Public Instruction;
 - (9) The members of the Governor's Council;
 - (10) A Commissioner of Agriculture;
 - (11) A Commissioner of Labor;
 - (12) A Commissioner of Insurance."
 - Sec. 12. G.S. 147-4 reads as rewritten:

"§ 147-4. Executive officers – election; term; induction into office.

The executive department shall consist of a Governor, a Lieutenant Governor, a Secretary of State, an Auditor, a Treasurer, a Superintendent of Public Instruction, an Attorney General, a Commissioner of Agriculture, a Commissioner of Insurance, and a

Commissioner of Labor, who shall be elected for a term of four years, by the qualified electors of the State, at the same time and places, and in the same manner, as members of the General Assembly are elected. Their term of office shall commence on the first day of January next after their election and continue until their successors are elected and qualified. The persons having the highest number of votes, respectively, shall be declared duly elected, but if two or more be equal and highest in votes for the same office, then one of them shall be chosen by joint ballot of both houses of the General Assembly. Contested elections shall be determined by a joint ballot of both houses of the General Assembly in such manner as shall be prescribed by law."

Sec. 13. G.S. 147-11.1 reads as rewritten:

"§ 147-11.1. Succession to office of Governor; Acting Governor.

(a) Lieutenant Governor. –

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- (1) The Lieutenant Governor-elect shall become Governor upon the failure of the Governor-elect to qualify. The Lieutenant Governor shall become Governor upon the death, resignation, or removal from office of the Governor. The further order of succession to the office of Governor shall be prescribed by law. A successor shall serve for the remainder of the term of the Governor whom he succeeds and until a new Governor is elected and qualified.
- (2) During the absence of the Governor from the State, or during the physical or mental incapacity of the Governor to perform the duties of his office, the Lieutenant Governor shall be Acting Governor. The further order of succession as Acting Governor shall be prescribed by law.
- (b) President of Senate, Speaker of the House and Other Officers.
 - (1) If, by reason of failure to qualify, death, resignation, or removal from office, there is neither a Governor nor a Lieutenant Governor to discharge the powers and duties of the office of Governor, then the President of the Senate shall, upon his resignation as President of the Senate and as Senator, become Governor.
 - (2) If, at the time when under subdivision (1) of this subsection the President of the Senate is to become Governor, there is no President of the Senate, or the President of the Senate fails to qualify as Governor, then the Speaker of the House of Representatives shall, upon his resignation as Speaker and as Representative, become Governor.
 - (3) If, at the time when under subdivision (2) of this subsection the Speaker of the House of Representatives is to become Governor, there is no Speaker of the House of Representatives, or the Speaker of the House of Representatives fails to qualify as Governor, then that officer of the State of North Carolina who is highest on the following list, and who is not under disability to serve as Governor, shall, upon his resignation of the office which places him in the order of succession, become Governor: Secretary of State, Auditor, Treasurer, Superintendent of

Public Instruction, Attorney General, Commissioner of Agriculture, Commissioner of Labor, and Commissioner of Insurance.

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(c) Acting Governor Generally. –

 (1) If, by reason of absence from the State or physical or mental incapacity, there is neither a Governor nor a Lieutenant Governor qualified to discharge the powers and duties of the office of Governor, then the President of the Senate shall become Acting Governor.

(2) If, at the time when under subdivision (1) of this subsection the President of the Senate is to become Acting Governor, there is no President of the Senate, or the President of the Senate fails to qualify as Acting Governor, then the Speaker of the House of Representatives shall become Acting Governor.

(3) If, at the time when under subdivision (2) of this subsection the Speaker of the House of Representatives is to become Acting Governor, there is no Speaker of the House of Representatives, or the Speaker of the House of Representatives fails to qualify as Acting Governor, then that officer of the State of North Carolina who is highest on the following list, and who is not under disability to serve as Acting Governor, shall become Acting Governor: Secretary of State, Auditor, Treasurer, Superintendent of Public Instruction, Attorney General, Commissioner of Agriculture, Commissioner of Labor, and Commissioner of Insurance.

(d) Governor Serving under Subsection (c). – An individual serving as Acting Governor under subsection (c) of this section shall continue to act for the remainder of the term of the Governor whom he succeeds and until a new Governor is elected and qualified, except that:

(1) If his tenure as Acting Governor is founded in whole or in part upon the absence of both the Governor and Lieutenant Governor from the State, then he shall act only until the Governor or Lieutenant Governor returns to the State; and

(2) If his tenure as Acting Governor is founded in whole or in part upon the physical or mental incapacity of the Governor or Lieutenant Governor, then he shall act only until the removal of the incapacity of the Governor or Lieutenant Governor.

(e) Officers to Which Subsections (b), (c) and (d) Applicable. – Subsections (b), (c), and (d) of this section shall apply only to such officers as are eligible to the office of Governor under the Constitution of North Carolina, and only to officers who are not under impeachment by the House of Representatives at the time they are to become Governor or Acting Governor.

(f) Compensation of Acting Governor. – During the period that any individual serves as Acting Governor under subsection (c) of this section, his compensation shall be at the rate then provided by law in the case of the Governor."

Sec. 14. G.S. 163-1 is amended by deleting the entries in the table for "Superintendent of Public Instruction".

Sec. 15. G.S. 163-8 reads as rewritten:

"§ 163-8. Filling vacancies in State executive offices.

If the office of Governor or Lieutenant Governor shall become vacant, the provisions of G.S. 147-11.1 shall apply. If the office of any of the following officers shall be vacated by death, resignation, or otherwise than by expiration of term, it shall be the duty of the Governor to appoint another to serve until his successor is elected and qualified: Secretary of State, Auditor, Treasurer, Superintendent of Public Instruction,—Attorney General, Commissioner of Agriculture, Commissioner of Labor, and Commissioner of Insurance. Each such vacancy shall be filled by election at the first election for members of the General Assembly that occurs more than 60 days after the vacancy has taken place, and the person chosen shall hold the office for the remainder of the unexpired four-year term: Provided, that when a vacancy occurs in any of the offices named in this section and the term expires on the first day of January succeeding the next election for members of the General Assembly, the Governor shall appoint to fill the vacancy for the unexpired term of the office.

Upon the occurrence of a vacancy in the office of any one of these officers for any of the causes stated in the preceding paragraph, the Governor may appoint an acting officer to perform the duties of that office until a person is appointed or elected pursuant to this section and Article III, Section 7 of the State Constitution, to fill the vacancy and is qualified."

Sec. 16. G.S. 163-278.27(b) reads as rewritten:

- "(b) Whenever the Board has knowledge of or has reason to believe there has been a violation of any section of this Article, it shall report that fact, together with accompanying details, to the following prosecuting authorities:
 - (1) In the case of a candidate for nomination or election to the State Senate or State House of Representatives: report to the district attorney of the prosecutorial district in which the candidate for nomination or election resides;
 - (2) In the case of a candidate for nomination or election to the office of Governor, Lieutenant Governor, Secretary of State, State Auditor, State Treasurer, State Superintendent of Public Instruction,—State Attorney General, State Commissioner of Agriculture, State Commissioner of Labor, State Commissioner of Insurance, and all other State elective offices, Justice of the Supreme Court, Judge of the Court of Appeals, judge of a superior court, judge of a district court, and district attorney of the superior court: report to the district attorney of the prosecutorial district in which Wake County is located;
 - (3) In the case of an individual other than a candidate, including, without limitation, violations by members of political committees, referendum committees or treasurers: report to the district attorney of the prosecutorial district in which the individual resides; and
 - (4) In the case of a person or any group of individuals: report to the district attorney or district attorneys of the prosecutorial district or districts in

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Sec. 17. Notwithstanding G.S. 163-107(c), in 1996 only, if at the time filing of notices for candidacy for the office of Superintendent of Public Instruction is to open under G.S. 163-106(c), the provisions of this act that provide that that office is no longer elective have not been approved under Section 5 of the Voting Rights Act of 1965, then notices of candidacy for that office shall not be filed with the State Board of Elections earlier than the third Monday in January.

Sec. 18. The amendments set out in Sections 1, 2, and 3 of this act shall be submitted to the qualified voters of the State at a statewide general election on November 7, 1995, which election shall be conducted under the laws then governing elections in the State. Ballots, voting systems, or both may be used in accordance with Chapter 163 of the General Statutes. The question to be used in the voting systems and ballots shall be:

"[]FOR []AGAINST

Constitutional amendments to make the Superintendent of Public Instruction an appointee of the State Board of Education, rather than an elected position, to change the composition of the State Board of Education, and to change the length of terms for members of the State Board of Education."

Sec. 19. If a majority of votes cast on the question are in favor of the amendments set out in Sections 1, 2, and 3 of this act, the State Board of Elections shall certify the amendments to the Secretary of State. The Secretary of State shall enroll the amendments so certified among the permanent records of that office. The amendments shall become effective as follows:

- The amendment set out in Section 1 of this act shall become effective (1) upon such certification except that the term of office of all members of the State Board of Education who were appointed to the State Board of Education prior to July 1, 1996, and were serving as members on June 30, 1996, shall expire on July 1, 1996. The initial overlapping term beginning July 1, 1996, for members of the State Board of Education shall be as follows: The eight initial members appointed by the Governor, one from each of the eight educational districts, shall serve for terms ending February 28, 1997, and the remainder of the initial appointive members shall serve for terms ending February 28, 1999. All subsequent terms shall be for four years.
 - The amendments set out in Sections 2 and 3 of this act shall become effective the later of January 1, 1997, and the date that those sections are precleared under Section 5 of the Voting Rights Act of 1965. If because of the date of preclearance of those sections under Section 5 of the Voting Rights Act of 1965, an election is conducted in 1996 for the office of Superintendent of Public Instruction, the results of that election are vacated. If the amendments become effective after January 1, 1997, the term of office of the person then holding that office is terminated on the effective date.

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Sections 4 through 16 of this act become effective only if the constitutional amendments set out in Sections 1, 2, and 3 of this act are approved by the voters. If the constitutional amendments are approved by the voters:

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Sections 4, 5, and 10 of this act shall become effective July 1, 1996: (1) Provided, however, the General Assembly and the Governor may appoint members to the State Board of Education in accordance with Section 4 of this act, prior to July 1, 1996, for terms of office beginning July 1, 1996.

- (2) Sections 6, 7, 8, 9, and 11 through 16 of this act shall become effective on the later of January 1, 1997, and the date that those sections are precleared under Section 5 of the Voting Rights Act of 1965. If because of the date of preclearance of those sections under Section 5 of the Voting Rights Act of 1965, an election is conducted in 1996 for the office of Superintendent of Public Instruction, the results of that election are vacated. If the amendments become effective after January 1, 1997, the term of office of the person then holding that office is terminated on the effective date.
- Sec. 21. This act is effective upon ratification.