Private Duty Nursing Report No. 2008-12-05

Exhibit 3: Most State Medicaid Plans Impose Some Limits on Private Duty Nursing (PDN)

| State          | Hours                                    | Family Situation   | Medical<br>Device                          | Medical Need  | Reimbursement   |  |  |
|----------------|--|--|--|---|---|--|--|
| Arizona        |  |  | Ventilator<br>dependent                    | More than 2 hours of skilled nursing care at a time             |   |  |  |
| Arkansas       |  |  | Ventilator or<br>tracheostomy<br>dependent | Require constant supervision, visual assessment, and monitoring | For ventilator dependent, cost must not exceed the cost for acute inpatient hospital care               |  |  |
| Colorado       | Up to 16<br>hours/day                    |  | Technology<br>dependent                    |   |   |  |  |
| Delaware       | Up to 8<br>hours/day                     |  |  |   |   |  |  |
| Indiana        |  |  | Ventilator<br>dependent                    |   |   |  |  |
| Maine          |  |  |  |   | Recipients must meet a specified level of care  |  |  |
| Massachusetts  | Up to 16<br>hours/day                    |  |  | More than 2 hours of skilled nursing care at a time             | Must be least costly form of comparable care available in community and no more costly than institution |  |  |
| Minnesota      |  |  |  |   | Different reimbursement for complex and regular PDN   |  |  |
| Nebraska       |  |  |  |   | Per diem reimbursement<br>cannot exceed average<br>cost of care in a nursing<br>facility                |  |  |
| Nevada         |  |  | Technology<br>dependent                    |   |   |  |  |
| New Hampshire  |  | PDN cannot provide all<br>the care that a recipient<br>requires to live at home  |  | More than 2 hours of skilled nursing care at a time             |   |  |  |
| New York       |  |  |  |   | Services provided by licensed practical nurses unless demonstrate need for registered nurses            |  |  |
| North Carolina |  | NO LI  | MIT ON PRIVATE                             | DUTY NURSING BENEFIT  | 100.109.010.00  |  |  |
| North Dakota   | No limit on private duty nursing benefit |  |  |   |   |  |  |
| Ohio           | Up to 12<br>hours/day                    |  |  | At least 4 continuous hours/day of skilled nursing care         | Different rules for on-going maintenance and post-hospital PDN  |  |  |
| Tennessee      |  | Must have trained,<br>competent, and willing<br>caregiver  | Ventilator or tracheostomy dependent       | At least 8 hours/day of skilled nursing care                    | Reimbursed up to the cost of nursing home care  |  |  |
| Utah           |  |  | Ventilator<br>dependent                    |   |   |  |  |
| Vermont        | Not<br>provided<br>24 hours a<br>day     | Must have trained primary and backup caregivers with ability to take on care responsibilities in anticipation of decreased level of supportive nursing | Technology<br>dependent                    |   | Not reimbursed if requested to accommodate caregiver employment, illness, or absence                    |  |  |
| Washington     |  | Families must assume a portion of care   | Technology<br>dependent                    | At least 4 continuous hours/day of skilled nursing care         |   |  |  |
| Wisconsin      |  |  |  | At least 8 hours/day of skilled nursing care                    |   |  |  |

Source: Program Evaluation Division based on state Medicaid plan policies and personal communication.

Exhibit 7: Cost-Containment Mechanisms for Private Duty Nursing (PDN) for Adults—A Snapshot Based on Calendar Year 2007

| Cost-Containment Mechanism  | Number of 2007<br>PDN Recipients<br>Still Covered<br>Under the<br>Mechanism | Number of 2007 PDN Recipients Not Covered Due to the Mechanism       | Potential Cost Savings <sup>i</sup> Due to the Mechanism |                        |              | DMA Proposes<br>the Mechanism             | Number of the<br>20 States<br>Covering PDN                   |
|---|---|--|--|------------------------|--------------|---|--|
| Cost-Containment Mechanism  |   |  | North Carolina<br>Share (36%)                            | Federal Share<br>(64%) | Total        | in the Revised PDN Policy (see Finding 2) | Under State<br>Medicaid Plans<br>with a Similar<br>Mechanism |
| 16-hour a day limit on service"   | 155   | 0  | \$ 394,885   | \$ 702,018             | \$ 1,096,904 | ✓   | 2  |
| Recipients must have a trained caregiver available iii  | 135   | 20   | 1,833,762  | 3,260,022              | 5,093,784    | ✓   | 4  |
| Medical Device  |   |  |  |                        |              |   |  |
| Acuity tool used for approval and renewal of service  | 151   | 4  | 131,472  | 233,728                | 365,199      | ✓   | 0  |
| Recipients must be technology dependent   | 151   | 4  | 131,472  | 233,728                | 365,199      |   | 4  |
| Recipients must be tracheostomy or<br>ventilator dependent  | 144   | 11   | 286,822  | 509,906                | 796,728      |   | 2  |
| Recipients must be ventilator dependent   | 89  | 55   | 3,477,348  | 6,181,952              | 9,659,300    |   | 3  |
| Recipients must require more care than is available from a visiting nurse or routinely provided by an institution   |   |  |  |                        | <b>✓</b>     | 20iv                                      |  |
| There is no equally effective and more conservative or less costly treatment available  | service. They clarif<br>number of hours ap                                  | programmatic and v<br>y the criteria for dete<br>proved. In order to | <b>✓</b>   | 4                      |              |   |  |
| Division of Medical Assistance would have had to reevaluate each recipient's medical necessity for the service using these new criteria. Reevaluation of medical necessity would have taken a substantial amount of time. |   |  |  |                        |              | ✓   | 0  |
| Recipients must require hourly nursing assessments and interventions every two to three hours   |   |  | <b>✓</b>   | 0*                     |              |   |  |

## Notes:

Source: Program Evaluation Division based on Division of Medical Assistance claims data and Private Duty Nursing Team data.

<sup>&</sup>lt;sup>1</sup>The potential cost savings are based on the reimbursement rate for private duty nursing services during Calendar Year 2007. Because the reimbursement rate for private duty nursing has increased from \$9.43 per 15 minutes in Calendar Year 2007 to \$9.74 per 15 minutes effective September 1, 2008, future cost savings could be greater than those shown above.

<sup>&</sup>lt;sup>ii</sup> For the 16-hour limit, the potential cost savings assume recipients currently receiving over 16 hours of care would choose to drop down to 16 hours of care rather than terminate the service.

iii For the caregiver requirement, the potential cost savings are not offset by the nursing facility costs that might have been incurred had private duty nursing not been provided to the 20 recipients without a willing caregiver.

iv All 20 states, including North Carolina, implicitly stipulate that recipients must require more care than is available from a visiting nurse or routinely provided by an institution because this requirement is part of the CMS definition of private duty nursing.

v North Carolina would be the only state requiring that recipients must need hourly nursing assessments and interventions every two to three hours. However, three other states have similar requirements that recipients must need more than two hours of skilled nursing care at a time.