

## **PROGRAM EVALUATION DIVISION**

## NORTH CAROLINA GENERAL ASSEMBLY

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## Occupational Licensing Agencies Should Not be Centralized, but Stronger Oversight is Needed

## Summary

As required by Session Law 2013-413, Section 10.(a), the Program Evaluation Division (PED) examined the structure, organization, and operation of the State's various independent occupational licensure boards as defined by G.S. 93B-1. PED identified 55 occupational licensing agencies (OLAs) with occupational licensing boards that met this statutory definition. While OLAs are state agencies, they receive no state general revenue and are not subject to legislatively mandated spending restrictions. In Fiscal Year 2013–14, these 55 OLAs expended \$67.2 million to regulate 703,870 licensees.

The General Assembly should not transfer regulatory authority or administrative responsibilities from OLAs to a central state agency. The transfer may not result in improved performance and would likely entail significant implementation costs to realize potential gains in efficiency.

There is insufficient state-level oversight to ensure OLAs are efficiently and effectively protecting the public. Occupational licensing is intended to help ensure the public is protected from severe physical or economic harm resulting from the associated activities of an occupation. Currently, there is no state-level entity responsible for ensuring OLA compliance with statutorily-mandated reporting requirements. Statutory requirements also do not ensure that OLAs provide reliable information to enable monitoring and evaluation of efficiency and effectiveness.

As identified in Appendix D, the General Assembly should review the authority of 12 OLAs to issue licenses and consider consolidating 10 individual OLAs with other regulatory entities.

To address these findings, the General Assembly should amend North Carolina General Statutes to:

- establish an Occupational Licensing Commission that would not function as a central licensing authority but would assist the General Assembly and OLAs in improving effectiveness and resolving disputes,
- ensure that the regulatory entities that are required to comply with the associated statutory requirements are clearly defined and listed,
- ensure the complaint process used by each OLA includes specified capabilities and attributes, and
- establish a legislative subcommittee to evaluate the continuing need for licensing authority for the 12 identified OLAs.