Measurability Assessment Conducted by Program Evaluation Division

	Overa	Overall Indicator Rating		Page
	Meets	Partially Meets	Does Not Meet	Number
1. Program does not duplicate other related programs.			~	157
2. Program has a problem definition.			~	158
3. Program has a logic model.		✓		159
4. Program is evidence-based.			✓	160
5. Program has conducted a scalability analysis.			✓	161
6. Program has a strategic plan.		✓		162
7. Program has performance measures.		~		163
8. Program has a quality improvement system.			✓	164
9. Program has a risk assessment.		✓		165
10. Program has a financial forecast.		✓		166
11. Program has cost sharing documents.	~			167
12. Program has conducted a staffing analysis.			$\checkmark$	168
13. Program has an accounting system.	~			169
14. Program is audited.		~		170

### Overall Indicator Ratings and Table of Contents

State Parking is a division within the Department of Administration.

- **Mission:** To provide effective and efficient parking and transportation options that enable employees, departments, and visitors to have access to the downtown state government complex
- Statutory Authority: N.C. Gen. Stat. § 143-340
- Covered Entities: State employees and visitors to the downtown state government complex

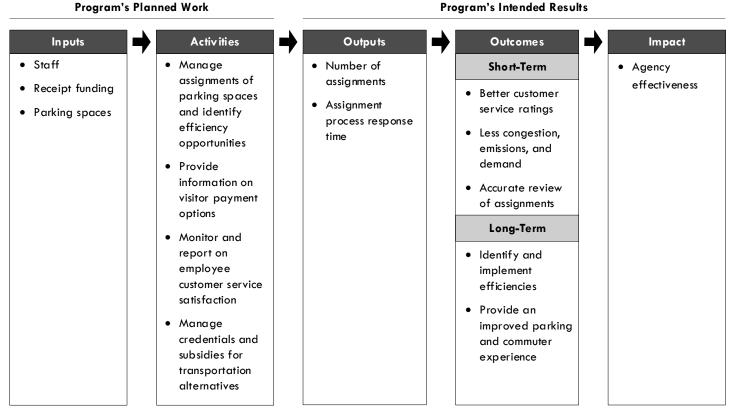
	FY 2016-17	FY 2017-18	FY 2018-19
Total Requirements	\$1,696,825	\$1,729,761	\$1,729,761
Total Receipts	(\$2,635,722)	(\$2,173,830)	(\$2,173,830)
Change in Fund Balance	\$938,897	\$444,069	\$444,069
Total Positions	14.75	19	19

**Fiscal Snapshot** 

June 30, 2017, instead of 14.75.

Source: Program Evaluation Division based on OSBM's 2015–17 and 2017–19 Certified Budgets.

### Logic Model Created by PED



Source: Program Evaluation Division based on information from the Division of State Parking.

### Indicators of a Clear and Unique Mission

Key Elements of	Key Element Rati		atings
Indicator 1: Avoids Duplication	Meets	Partially Meets	Does Not Meet
1.1 Program has an inventory that identifies other current programs active in the policy area that address the same goal.			~
1.2 Inventory demonstrates how the examined program is unique from the other related programs.			~
1.3 Inventory identifies the purpose of each program.			~
1.4 Inventory identifies the services, products, or functions each program is providing.			~
1.5 Inventory identifies the target population served by each program.			~
1.6 Inventory identifies how the program coordinates with other related programs to avoid wasteful competition and duplication.			~
1.7 Inventory is updated periodically.			~
	Overall Indicator Ratin		Rating
	Meets	Partially Meets	Does Not Meet
1. Program does not duplicate other related programs.			~

Description: Although the Division of State Parking has a list of state agencies with which it coordinates state parking and an inventory of parking spaces, it does not have a program inventory that identifies other current programs active in the policy area that address the same goal. Therefore, the Division cannot demonstrate how it is unique from other related programs. The Division provided no documentation of coordination efforts. Without an inventory, the Division cannot be sure it avoids wasteful competition and duplication.

Suggestions: The Division should conduct a scan of the public sector (both internal and external to its agency) and the nonprofit and private sector to identify any programs that are active in its policy area. For example, this scan could identify other state programs (e.g., the General Assembly) and municipal programs that handle parking for state employees. Then, the Division should create an inventory that identifies other current programs active in the policy area that address the same goal as the Division. The inventory should identify the purpose of each program; the services, products, or functions each program is providing; and the target population served by each program. The Division should include itself in the inventory so that it is clear which services the Division provides that no other programs and how it coordinates with those programs to avoid wasteful competition and duplication. The Division should update the program inventory periodically.

### Indicators of a Clear and Unique Mission (continued)

Key Elements of	Key Element Ra		atings
Indicator 2: Problem Definition	Meets	Partially Meets	Does Not Meet
2.1 Problem definition is based on supportive evidence that clearly describes the nature and extent of the problem facing the individuals the program serves.			~
2.2 Problem definition identifies the major factors contributing to the problem.			✓
2.3 Problem definition identifies current gaps in services or programs.			✓
2.4 If program is based on a "promising approach" or "best practice," problem definition provides a rationale for the transferability of the approach to the population the program serves. If program is not based on a "promising approach" or "best practice," enter $N/A$ .	N/A		
	Overall Indicator Rating		Rating
	Meets	Partially Meets	Does Not Meet
2. Program has a problem definition.			✓

Description: The Division of State Parking Division does not have a problem definition based on supportive evidence that clearly describes the nature and extent of the problem facing the agencies the program serves.

Suggestions: The Division should create a problem definition, in one document, that describes the statewide problem it is intended to address. For example, duplication and inefficiencies result from decentralized management of state parking. The problem definition should be based on supportive evidence that clearly describes the nature and extent of the problem facing the agencies the Division serves. The problem definition should identify the major factors contributing to the problem and identify current gaps in services.

### Indicators of a Clear and Unique Mission (continued)

Key Elements of	Key Element Ratings			
Indicator 3: Logic Model	Meets	Partially Meets	Does Not Meet	
3.1 Logic model includes specified inputs.	✓			
3.2 Logic model includes specified activities.	✓			
3.3 Logic model includes specified outputs.			~	
3.4 Logic model includes specified short-term and long-term outcomes.	~			
3.5 Logic model includes specified impacts.	~			
3.6 The logic model has been shared with program staff and key stakeholders.			~	
3.7 The logic model is updated periodically.			~	
	Overall Indicator Ratin		Rating	
	Meets	Partially Meets	Does Not Meet	
3. Program has a logic model.		$\checkmark$		

Description: The Division of State Parking has a logic model that includes specified inputs, such as staff and receipt funding. The logic model includes specified activities, such as managing parking space assignments, providing information on visitor payment options, and monitoring employee customer service satisfaction. Although the logic model identifies the types of participants in the Division's activities, it does not include specified outputs. The logic model includes specified short-term outcomes (e.g., better customer service ratings) and long-term outcomes (e.g., improved parking and commuter experience). The logic model includes impacts, such as agency effectiveness. The Division did not provide documentation demonstrating it shares its logic model with staff and key stakeholders. The Division did not provide documentation demonstrating it updates its logic model periodically.

Suggestions: The Division should include specified outputs in its logic model, such as number of assignments and assignment process response time. The Division should share its logic model with staff and key stakeholders. The Division should update its logic model periodically and indicate on the document when it was last updated. In addition, the Division's logic model could be strengthened in the following ways:

- phrase outcomes in terms of the direction of change expected (e.g., increased, decreased) and
- differentiate long-term outcomes from impacts.

### Indicators of a Focus on Results

Meets	Partially Meets	Does Not Meet
		~
Overall Indicator Rating		
Meets	Partially Meets	Does Not Meet
		$\checkmark$
		Meets Partially

Description: Although the Division of State Parking provided annual reports that assess division operations, these reports are not impact evaluations. Therefore, the Division did not provide documentation demonstrating its outcomes in North Carolina have been tested by a rigorous impact evaluation or that it uses a design that has been tested and found to be successful through multiple rigorous impact evaluations.

Suggestions: The Division should identify the primary services it offers, and each service should be subject to an impact evaluation. Impact evaluations determine the extent to which a program produces desired outcomes and intended improvements in the conditions it was intended to ameliorate. Impact evaluations produce an estimate of the net effects of a program—the changes brought about by the intervention above and beyond those resulting from other processes and events affecting the targeted conditions.

### Indicators of a Focus on Results (continued)

Key Elements of	Key Element Rating		atings
Indicator 5: Scalability Analysis	Meets	Partially Meets	Does Not Meet
5.1 Scalability documents determine whether the program has robust evidence of its effectiveness.			~
5.2 Scalability documents determine whether the program has the potential for substantially expanded reach and system adoption.			~
5.3 Scalability documents determine whether an expanded program is acceptable to target groups and settings.			~
5.4 Scalability documents determine whether an expanded program can be delivered at an acceptable cost.			~
	Overall Indicator Rating		Rating
	Meets	Partially Meets	Does Not Meet
5. Program has conducted a scalability analysis.			✓

Description: Although the Division of State Parking is a statewide program established in statute, it could still conduct a scalability analysis to determine whether it could have a greater impact if it had more resources such as more staff or newer technology. The Division did not provide documentation demonstrating it has conducted a scalability analysis.

Suggestions: The Division should conduct a scalability analysis to determine whether it has robust evidence of its effectiveness and has the potential for substantially expanded reach and system adoption. The scalability analysis should determine whether an expanded program would be acceptable to target groups and settings and could be delivered at an acceptable cost.

### Indicators of a Focus on Results (continued)

Key Elements of	Кеу	Key Element Ratir		
Indicator 6: Strategic Plan	Meets	Partially Meets	Does Not Meet	
6.1 Strategic plan includes a mission statement.	✓			
6.2 Strategic plan includes a vision statement.		✓		
6.3 Strategic plan includes a values statement.	✓			
6.4 Strategic plan includes identified goals.		✓		
6.5 Strategic plan includes identified objectives.		✓		
6.6 Strategic plan includes performance measures.		✓		
6.7 Strategic plan is updated periodically.	✓			
	Overa	Overall Indicator Rating		
	Meets	Partially Meets	Does Not Meet	
6. Program has a strategic plan.		✓		

Description: The Division of State Parking has a mission statement: "to provide effective and efficient parking and transportation options that enable employees, departments, and visitors to have access to the downtown state government complex." The Division has a values statement: "quality, safety and health, accountability, continuous improvement and development, innovation and creativity, customer service, diversity and inclusion, excellence, and integrity."

The Division updates its strategic plan every two years in accordance with biennium budgets. The Division is in the process of updating its strategic plan to include goals, objectives, and performance measures.

Suggestions: The Division should update its strategic plan, in one document, to include a programspecific vision statement and program-specific goals, objectives, and performance measures.

### Indicators of a Focus on Results (continued)

Key Elements of	Key Element Rati		atings
Indicator 7: Performance Measurement	Meets	Partially Meets	Does Not Meet
7.1 Performance measures assess key inputs.	✓		
7.2 Performance measures assess key outputs.	✓		
7.3 Performance measures assess efficiency/process.	✓		
7.4 Performance measures assess quality.	✓		
7.5 Performance measures assess key outcomes.	✓		
7.6 Program has a defined method for collecting performance data.			$\checkmark$
7.7 Program has a standard format for reporting performance data.	✓		
7.8 Program validates performance measures periodically.			$\checkmark$
7.9 Performance measures are regularly reported to managers, staff, and key stakeholders.			~
7.10 Performance measures provide the level and type of data needed to conduct a rigorous evaluation of program impacts.	~		
	Overall Indicator Rati		Rating
	Meets	Partially Meets	Does Not Meet
7. Program has performance measures.		✓	

Description: The Division of State Parking has performance measures that assess key inputs, such as staff and revenue. The Division has performance measures that assess key outputs, such as number of assignments. In addition, the Division has performance measures that assess efficiency/process (e.g., average daily revenue per visitor space) and quality (e.g., customer satisfaction). The Division has performance measures that assess key outcomes, such as better customer service ratings. Therefore, the Division has performance measures that provide the level and type of data needed to conduct a rigorous evaluation of program impacts. In addition, the Division has a standard format for reporting performance data.

Although the Division has a defined place for storing performance data, the Division did not provide documentation demonstrating it has a defined method for collecting performance data. In addition, the Division did not provide documentation demonstrating it validates its performance measures periodically or regularly reports its performance measures to managers, staff, and key stakeholders.

Suggestions: The Division should develop a defined method for collecting performance data that explains what it is going to collect and how (e.g., who will be surveyed and how often). In addition, the Division should periodically validate the information that is being reported by reviewing data collection protocols and comparing reported information to a sample of source data. Finally, the Division should ensure that performance data are regularly reported to managers, staff, and key stakeholders in formats that are user-friendly and meet their information needs.

### Indicators of a Focus on Results (continued)

Key Elements of	Key Element Rating		Key Element Ratings
Indicator 8: Quality Improvement System	Meets	Partially Meets	Does Not Meet
8.1 Quality improvement system sets objectives, which have indicators, targets, and dates.			~
8.2 Objectives are consistent with those set by the program's strategic plan and are updated annually.			~
8.3 Quality improvement system monitors progress towards objectives through an action plan and milestones.			~
8.4 Program takes remedial action if there is a performance shortfall.			~
	Overall Indicator Rating		Rating
	Meets	Partially Meets	Does Not Meet
8. Program has a quality improvement system.			✓

Description: The Division of State Parking did not provide documentation demonstrating it has a quality improvement system.

Suggestions: The Division should create a quality improvement system that sets annual objectives and then tracks performance towards these objectives on either a quarterly or monthly basis. The objectives should have indicators, targets, and dates, and the objectives should be consistent with the Division's strategic plan and updated annually. Progress towards objectives should be monitored through an action plan and milestones. The Division should take remedial action if there is a performance shortfall.

### **Indicators of Sound Financial Management**

Key Elements of	Key Element Ratings		atings
Indicator 9: Risk Assessment	Meets	Partially Meets	Does Not Meet
9.1 Risk profile identifies inherent risks, assesses the likelihood and impact of inherent risks, determines risk tolerance, and examines the suitability of existing controls and prioritizes residual risks.		~	
9.2 Mitigation strategy identifies who is responsible for risk management activities, determines what control activities the program is using, establishes when the program is implementing activities, and determines where the program is focusing its activities.			~
	Overall Indicator Rating		Rating
	Meets	Partially Meets	Does Not Meet
9. Program has a risk assessment.		~	

Description: In accordance with N.C. Gen. Stat. §143D-7, the Department of Administration certifies to the State Controller that it performs an annual review of its system of internal control. The Department has designed internal controls to provide reasonable assurance regarding the reliability of financial reporting; compliance with certain provisions of law, regulations, contracts, and grant agreements; and the efficiency and effectiveness of its operations. However, the Division of State Parking did not provide documentation demonstrating it has a program-specific risk profile. The Department's monitoring plan for grantees is not a monitoring plan for the Department or for the Division.

Suggestions: The Division should conduct a risk assessment to identify potential financial, fraudulent, and legal hazards. Then, the Division should create a risk profile that identifies inherent risks, assesses the likelihood and impact of inherent risks, determines risk tolerance, and examines the suitability of existing controls and prioritizes residual risks. In addition, the Division should create a mitigation strategy that identifies who is responsible for risk management activities, determines what control activities the program is using, establishes when the program is implementing activities, and determines where the program is focusing its activities.

### Indicators of Sound Financial Management (continued)

Key Elements of	Key Element Rating		atings
Indicator 10: Financial Forecast	Meets	Partially Meets	Does Not Meet
10.1 Financial forecast is conducted at least annually.	✓		
10.2 Financial forecast projects revenues and expenditures for at least 5 years.	$\checkmark$		
10.3 Financial forecast breaks down projections into revenue and expenditure categories.	✓		
10.4 Financial forecast is based on a basic model of forecasting.	✓		
10.5 Financial forecast attempts to explain trends by discussing why revenue and expenditures are expected to increase or decrease.		~	
	Overall Indicator Rating		Rating
	Meets	Partially Meets	Does Not Meet
10. Program has a financial forecast.		~	

Description: The Division of State Parking follows the biennial budget preparation instructions from the Office of State Budget and Management to develop its financial forecast, and therefore the forecast is reviewed annually and breaks down projections into revenue and expenditure categories. In addition to the Office of State Budget and Management's budget development process that requires the Division to conduct two years of financial forecasting, the Division also provided documentation demonstrating it projects revenues and expenditures for at least five years. The financial forecast is based on a basic model of forecasting; it uses extrapolation by reviewing historical revenue and expenditure data to predict the future by projecting the trend forward subject to the restrictions required by the Office of State Budget and Management. Although the Division's financial forecast shows trends in dollar amounts, the forecast does not attempt to explain why revenues and expenditures are expected to increase or decrease.

Suggestions: During the budget development process, the Division should expand upon its trend analysis by attempting to explain why revenue and expenditures are expected to increase or decrease.

### Indicators of Sound Financial Management (continued)

Key Elements of Indicator 11: Cost Sharing	Key Element Ratings		
	Meets	Partially Meets	Does Not Meet
11.1 If program does not require cost sharing, documents include a description of why program does not require cost sharing. If program does require cost sharing, enter $N/A$ .	N/A		
11.2 If program does require cost sharing, documents include a description of cost sharing requirements. If program does not require cost sharing, enter $N/A$ .	~		
11.3 If program does require cost sharing, documents describe the method used to set charges. If program does not require cost sharing, enter $N/A$ .	~		
11.4 If program does require cost sharing, documents review cost sharing levels and recommend modifications as appropriate. If program does not require cost sharing, enter $N/A$ .	~		
	<b>Overall Indicator Rating</b>		Rating
	Meets	Partially Meets	Does Not Meet
11. Program has cost sharing documents.	~		
Description: The Division of State Parking requires cost sharing. As a Division charges state employees and visitors to pay for parking spe documentation that includes a description of cost sharing requiremen charges. The documents also review cost sharing levels and recomme appropriate.	aces. The D nts and the	ivision provi methods use	ided

Suggestions: None.

### Indicators of Sound Financial Management (continued)

Key Elements of Indicator 12: Staffing Analysis	Key Element Ratings		
	Meets	Partially Meets	Does Not Meet
12.1 Staffing analysis measures caseload and workload.			~
12.2 Staffing analysis identifies trends and establishes internal benchmarks for efficient operations.			~
	Overall Indicator Rating		
	Meets	Partially Meets	Does Not Meet
12. Program has conducted a staffing analysis.			✓

Description: The Department of Administration is participating in the Office of State Human Resources's Statewide Compensation System Project, which reviewed job descriptions to streamline job classifications, but this project is not a staffing analysis with measures of caseload and workload. Therefore, the Division of State Parking did not provide documentation demonstrating it has conducted a staffing analysis that measures caseload and workload or that identifies trends and establishes internal benchmarks for efficient operations.

Suggestions: The Division should conduct a staffing analysis to determine if its staffing levels are appropriate based on the volume of work it is required to perform. The staffing analysis should measure caseload (i.e., the number of cases that staff are assigned in a given time period) and workload (i.e., the amount of work required to manage assigned cases or perform certain tasks). The staffing analysis should identify trends and establish internal benchmarks for efficient operations by using historical data analysis, benchmarking, or business process mapping.

### Indicators of Sound Financial Management (continued)

Key Elements of	Key Element Ratings		
Indicator 13: Accounting System	Meets	Partially Meets	Does Not Meet
13.1 Accounting system includes assets, liabilities, fund equity and other credits, revenues, and expenditures.	✓		
13.2 Accounting system tracks financial information on a cash and accrual basis.	$\checkmark$		
13.3 Accounting system is capable of producing financial statements required by the Governmental Accounting Standards Board.	✓		
	<b>Overall Indicator Rating</b>		
	Meets	Partially Meets	Does Not Meet
13. Program has an accounting system.	$\checkmark$		

Description: The Division of State Parking uses the North Carolina Accounting System. Therefore, its accounting system includes assets, liabilities, fund equity and other credits, revenues, and expenditures; tracks financial information on a cash and accrual basis; and is capable of producing financial statements required by the Governmental Accounting Standards Board.

Suggestions: None.

#### Indicators of Sound Financial Management (continued)

Key Elements of Indicator 14: Audit	Key Element Ratings		
	Meets	Partially Meets	Does Not Meet
14.1 Audit documents include a description of audit requirements.	✓		
14.2 Audit documents demonstrate accessibility of persons involved with the program; books, records, reports, vouchers, correspondence, files, personnel files, investments, and any other documentation of the program; and property, equipment, and facilities of the program.	~		
14.3 Program maintains a record of prior audits, examinations, and evaluations.			~
14.4 Program maintains a record of corrective actions taken in response to audit findings and recommendations.			~
	Overall Indicator Rating		
	Meets	Partially Meets	Does Not Meet
14. Program is audited.		✓	

Description: The Division of State Parking has audit documents that include a description of audit requirements and that demonstrate accessibility of persons, documents, and property. In accordance with N.C. Gen. Stat. §143-746, the Department of Administration has an internal auditing program that audits the agency's major systems and controls periodically. The Department's internal auditor works in conjunction with the Secretary and senior staff to determine the audit schedule and reports findings to the Secretary and responsible managers for action. In addition, the Department complies with the Office of the State Auditor as required. However, the Division did not provide documentation demonstrating it maintains a record of prior audits, examinations, and evaluations. Also, the Division did not provide documentation demonstrating it maintains a record of corrective actions taken in response to audit findings and recommendations.

Suggestions: The Division should maintain a record of prior audits, examinations, and evaluations by listing key aspects of them (e.g., subject of audit, date completed, major findings) in a separate document from the audits themselves. The Division should maintain a record of corrective actions taken in response to audit findings and recommendations. The corrective actions could be listed in the separate document mentioned above.