# Stronger Reporting and Management Structure Would Improve State Bureau of Investigation Vehicle Oversight

A presentation to the

Joint Legislative Program Evaluation Oversight Committee

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Sean Hamel, Senior Evaluator

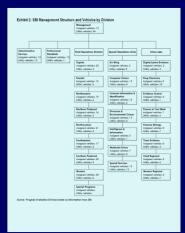
#### Handouts

#### The Full Report

#### Today's Slides



#### **Handouts**







#### **Evaluation Team**

Carol H. Ripple, Project Lead

Sean Hamel, Senior Evaluator

Jim Horne, Senior Evaluator

Kiernan McGorty, Principal Evaluator

Pamela Taylor, Statistician

Larry Yates, Principal Evaluator

#### Overview

- Program Evaluation Division has issued several reports on state vehicle management
- Law enforcement vehicles are exempt from certain vehicle management requirements
- This prompted increased interest in vehicles with a law enforcement mission

#### Overview

Series on vehicles operated by agencies with a major law enforcement mission

Department	Division
Justice	State Bureau of Investigation
Public Safety	State Highway Patrol
	Alcohol Law Enforcement
	State Capitol Police

#### Overview: Findings

- 1. Weaknesses in management controls and SBI's decentralized management structure have resulted in inconsistent oversight
- 2. SBI has not established clear criteria to guide vehicle replacement planning, assignment, or maintenance
- 3. SBI collects vehicle data but does not use it to optimize fleet management

#### Overview: Recommendation

# Direct the Department of Justice to implement a fleet management approach

### Background



### Previous PED Reports on StateOwned Vehicles

- According to best practices, entities with 200 or more vehicles should engage in fleet management
- Fourteen state agencies with more than 200 vehicles on vehicle management
- On average, agencies met 79% of best practice criteria

### Previous PED Reports on State-Owned Vehicles

- Department of Justice (DOJ) met 77% of best management practices
  - -Ranked 9th of the 14 agencies
- SBI operates 94% of DOJ vehicles so the ranking reflects their practices

### Law Enforcement Vehicles are Different

- Specialized equipment
- May have confidential license plates
- Exempt from Department of Administration oversight
- Exempt from commuting restrictions

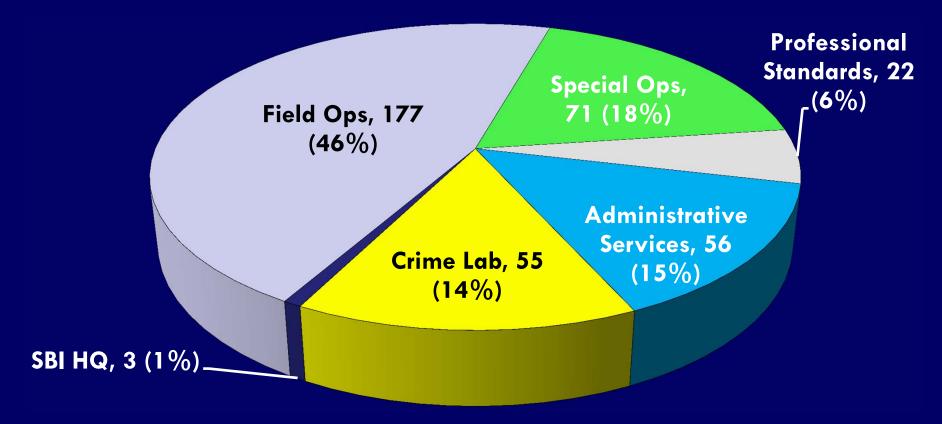
What do we know about how they are managed and used?

### **Findings**



Finding 1.
Weaknesses in Management
Controls and SBI's Decentralized
Management Structure Have
Resulted in Inconsistent Oversight

### 384 Vehicles are Operated by Five Divisions within SBI

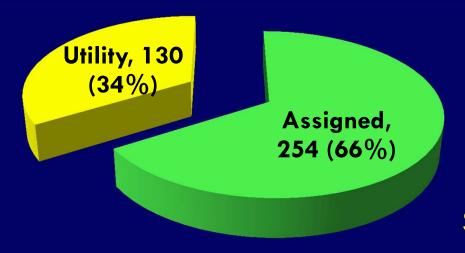


Within these: 28 units, sections, and districts manage assigned and utility vehicles

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#### **SBI Vehicle Characteristics**

Vehicles are either assigned to individuals or are unassigned "utility" vehicles



SBI Vehicles = 384

Nearly all assigned vehicles were assigned to sworn law-enforcement employees

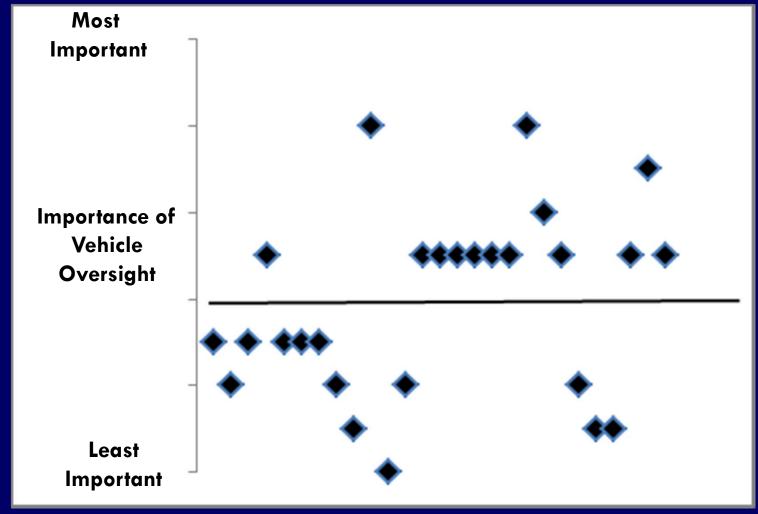
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#### SBI Vehicle Management Structure

- Vehicles are seen as tools central to the SBI mission
  - -They are not considered as a fleet
- Agents have primary responsibility for the vehicle they operate
- 28 section, unit, and district managers oversee vehicle operation

### Managers Varied in How They Rated the Importance of Oversight



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### Management Controls Need to be Stronger

- Some policies and procedures do not provide adequate guidance for strong fleet management
- Vehicle use and management is not sufficiently monitored
- Data exist, but data integrity is not assured

North Carolina General Assembly

# Finding 2. SBI Has Not Established Clear Criteria to Guide Vehicle Replacement Planning, Assignment, or Maintenance



#### **SBI Lacks Clear Planning Criteria**

- Existing guidelines for vehicle acquisition and disposal meet best practices
- But "generally the oldest vehicle gets replaced" does not meet replacement best practices
  - Budget constraints do not prevent planning

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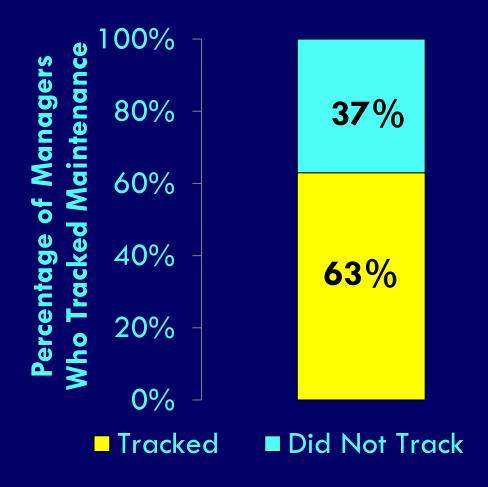
### SBI Needs Clearer Assignment Criteria

- Written justification is required for assigned vehicles
- Existing assignment policies are general and provide examples of duties and appropriate vehicle types
- But 44 of 245 vehicle assignments were not in keeping with current policies

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### Maintenance is Key to Management, but Oversight was Inconsistent

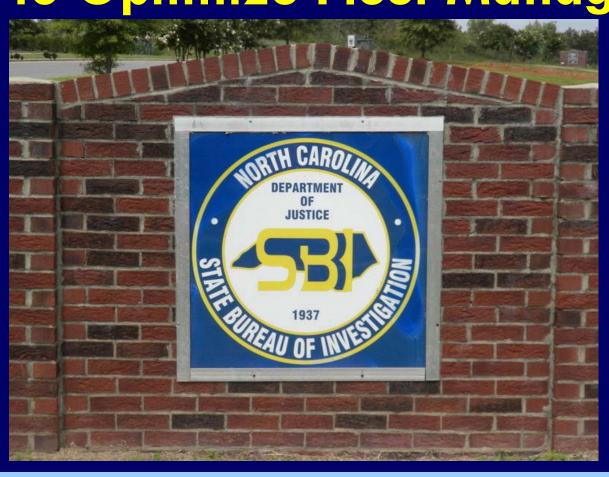


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### Finding 3.

# SBI Collects Vehicle Data but Does Not Use it to Optimize Fleet Management



## Electronic Information Systems Are Critical to Effective Management

- Analyze large volumes of data
- Maintain centralized information for decentralized fleets
- Look at vehicle trends over time
- Strong, data-driven management

# SBI's Vehicle Tracking System was Implemented in October 2011

**VTS Process** 

SBI HQ

Drivers

Complete
 Use Logs

Local Managers

> Check Logs

Local Admin Staff

> Enter Logs into VTS

VTS System

> Generates Reports

# VTS Reporting Could Be a More Effective Management Tool

Analysis	Results
Example 1: Vehicles with high cost per mile	<ul> <li>16 vehicles identified as high cost</li> <li>Full-size SUVs cost significantly more than mid-size SUVs</li> <li>7 of 8 of high-cost SUVs were full size</li> </ul>

# VTS Reporting Could Be a More Effective Management Tool

Analysis	Results
Example 2: Monthly vehicle use	<ul> <li>Average monthly mileage=1,734</li> <li>27 vehicles significantly more miles</li> <li>28 vehicles significantly fewer miles</li> </ul>

# Recommendation: Direct the Department of Justice to Implement a Fleet Management Approach



#### **Modify VTS Reporting and Use**

- Set division-wide thresholds for cost and use
- Provide basis for replacement planning
- Review vehicle assignment
- Right-size the vehicle inventory
- Trigger maintenance reminders

### Strengthen Controls and Conduct Internal Vehicle Audits

- Direct the Department of Justice to conduct annual vehicle audits to:
  - -Test internal controls
  - Improve consistency in management oversight across sections, units, and districts
  - Provide added assurance of VTS data integrity

#### Clarify Policies and Procedures

- Define vehicle age and mileage thresholds for replacement
- Develop vehicle replacement plan
- Require specific assignment justification
- Develop a maintenance policy across all vehicles

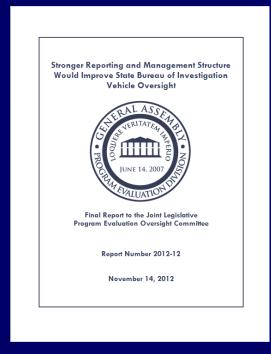
#### Summary

- SBI has the building blocks to implement a more comprehensive approach to fleet management
- Strengthening internal controls, clarifying policies and procedures, and modifying data reports would improve oversight
- Department of Justice should take measure to implement a more comprehensive approach to vehicle management

### Legislative Options

- Accept the report
- Refer it to any appropriate committees
- Instruct staff to draft legislation based on any of the report's recommendations

### Report available online at www.ncleg.net/PED/Reports/reports.html



Sean Hamel

sean.hamel@ncleg.net

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