High School Graduation Project Requirement Should Remain a Local School District Decision

A presentation to the Joint Legislative Program Evaluation Oversight Committee

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PROGRAM EVALUATION DIVISION



Evaluation Team

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- Cost of implementing state model is estimated at \$6.6 million for the first year and \$5.8 million for each year thereafter
- No compelling evidence that completing culminating projects improves student outcomes
- Initial implementation of state model lacked necessary elements
- Recommendation: Project requirement should remain a local school district decision



Background



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Rationale

- 2005 State Board of Education Mandate
 - Required that all public high school students, starting with the class of 2010, complete a graduation project
- Session Law 2009-60
 - Suspended the mandate until July 1, 2011
 - Directed the Program Evaluation Division to evaluate the cost and effectiveness of a statewide requirement

Data Sources

- Survey of all public high school principals
- Site visits to schools and districts

- Administrators, Teachers, Students, Mentors

- State Board of Education and Department of Public Instruction
- Education and business groups
- Studies on culminating projects

Culminating Projects Have Been Around for Nearly 25 Years

- Some North Carolina schools began requiring projects in 1994
- Schools typically had students complete projects in their senior English courses
- 69% of surveyed schools required that students in the Class of 2010 complete a project

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North Carolina Graduation Project

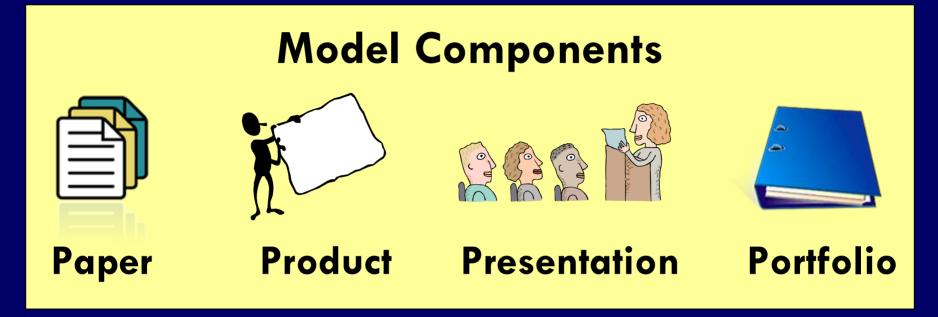
• Goals:

- Standardize the requirement across schools
- Make the experience available to all students
- Performance-based assessment of students' ability to integrate knowledge, skills, and performance within a topic area of their choosing

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North Carolina Graduation Project



Distinctive Model Features

- 4-year high school experience
- School-wide responsibility

Findings



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Finding 1. Cost of implementing state model is estimated at \$6.6 million for the first year and \$5.8 million for each year thereafter



Very Few Schools Follow State Model

North Carolina Graduation Project Model Components	Schools (n=360)
Students complete 4 components	73%
Students start projects in 9th grade	22%
Projects part of courses other than English	19%
4 components + 9th grade + courses other than English	6%





Districts and schools have implemented requirements with existing resources

– Districts spent \$708 per school in 2008-09

- Schools spent \$7,214 in 2008-09

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Projected Cost If Model		
Implemented Statewide		
Categories	Costs	
Coordinator compensation	\$ 5,106,886	
Printing and supplies	395,514	
Mentor background checks	224,736	
Training and technical assistance	749,572	
	(one-time cost)	
District costs	81,420	
Projected total first-year costs	\$ 6,558,128	
Projected on-going annual costs	\$ 5,808,556	

Finding 2. Studies on effectiveness have limited designs and produced mixed results

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Limited Research Designs

- According to U.S. Department of Education, strong evidence of effectiveness requires
 - Randomized control studies
 - -At multiple sites
- Only three studies have examined outcomes of culminating projects
- None of the studies had randomized designs

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Studies Produced Mixed Results

- Studies examined perceived learning and confidence in project skills
- Findings regarding skills were inconclusive





Finding 3. Support is based on anecdotes and self reports



Benefits of Culminating Projects

- Culminating projects may offer students a learning experience that is not be captured by the traditional curriculum
- Graduation projects may encourage businesses and communities to get involved in schools

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Finding 4. Initial implementation of state model lacked necessary elements

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Missing Elements for Effective Implementation

- Program model
- Needs assessment
- Pilot studies
- Stakeholder engagement
- Centralized support
- Evaluation

Recommendation



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Local Option

General Assembly should direct the State Board of Education to delegate authority to school districts to decide whether to implement a graduation project requirement



Summary

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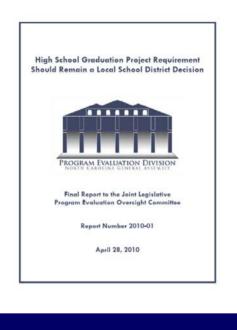




- Program Evaluation Division recommends the project requirement remain a local school district decision
- Department of Public Instruction does not concur with this recommendation and their response is at the end of the report
- Mandate could be reinstated because legislation suspending it expires July 1, 2011



Report available online at <u>www.ncleg.net/PED/Reports/reports.html</u>



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