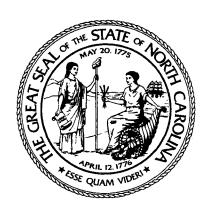
NORTH CAROLINA COURTS COMMISSION



REPORT TO THE
1997 GENERAL ASSEMBLY
OF NORTH CAROLINA

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February 6, 1997

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To the Members of the 1997 General Assembly:

This report, prepared according to G.S. 7A-508, contains the recommendations of the North Carolina Courts Commission to the 1997 General Assembly. The Courts Commission is a permanent commission established by Article 40A of Chapter 7A of the General Statutes to study the structure, organization, jurisdiction, procedures, and personnel of the Judicial Department and of the General Court of Justice. (See Appendix A.) Our goal is to provide a more effective and efficient system of justice while maintaining its fairness. The membership of the Commission represents a cross-section of the judicial and legislative branches of state government, including a Justice of the Supreme Court, a judge of the Court of Appeals, superior court judges, district court judges, district attorneys, attorneys, clerks of court, magistrates, and members of the House of Representatives and the Senate. As the 1996-97 chair of the Commission, I was pleased to lead the discussions of the Commission as it sought a consensus among its membership on the various proposals in this report.

The Commission gave particular attention to the report published by the Commission on the Future of Justice and the Courts in North Carolina ("Futures Commission"). A presentation was made to the Courts Commission on the work of the Futures Commission and its recommendations. The mission of the Futures Commission was to design a judicial system for North Carolina's future. The Courts Commission's Subcommittee on the Structure of the Courts, which was chaired by Mr. Wade Barber, looked at the Futures Commission report in detail and made recommendations to the full Courts Commission which were adopted. A copy is included in the body of this report.

The Commission also studied other topics involving the court system, including: the responsibilities of representing obligees in interstate child support cases; the use of insurance points for infractions; determination of habitual felon status by a jury; whether to allow initial appearances by video; the use of indigency screeners to determine whether a person qualifies for appointed counsel, and technology needs of the court system. The Commission decided to make recommendations in most of these areas to the 1997 General Assembly. In addition, the Commission voted to re-recommend the bills that it recommended to the 1996 Regular Session of the 1995 General Assembly and that were not ratified.

The Courts Commission is pleased to submit this report to the 1997 General Assembly and hopes these recommendations will be of particular benefit as the General Assembly considers reform of the State's court system.

Respectfully submitted,

Representative Robert C. Hunter

Chair, North Carolina Courts Commission

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- R. Legislative Proposal XVI. A BILL TO BE ENTITLED AN ACT TO MAKE CHANGES IN THE MEMBERSHIP OF THE NORTH CAROLINA COURTS COMMISSION.
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RECOMMENDATIONS OF THE NORTH CAROLINA COURTS COMMISSION

RECOMMENDATION 1: The Commission recommends that the 1997 General Assembly enact "A BILL ENTITLED AN ACT TO PROVIDE THAT THE CHILD SUPPORT ENFORCEMENT AGENCY SHALL REPRESENT OBLIGEES IN IV-D UIFSA CASES AND TO APPROPRIATE FUNDS." (Appendix C)

Under the Uniform Interstate Family Support Act (UIFSA), district attorneys have the responsibility of representing obligees in interstate child support cases, unless other arrangements are made. In 43 of the state's counties, district attorneys provide the legal representation to obligees in all UIFSA cases. However, in the other 57 counties, attorneys employed by, or under contract with, local departments of social services, handle the legal duties in UIFSA cases that are IV-D. Representatives from both the Conference of District Attorneys and from the Child Support Enforcement Section of the state Department of Human Resources told the Commission that child support attorneys are able to handle IV-D UIFSA cases more efficiently and effectively than district attorneys, and they agreed that local child support enforcement agencies, rather than district attorneys, should handle these cases.

The Commission finds that the law should be amended to require local child support enforcement agencies, rather than district attorneys, to represent the obligees in IV-D UIFSA cases. The Commission believes that because these proceedings are civil, rather than criminal, in nature, and because local child support enforcement offices have better access than district attorneys to resources that allow them to collect child support payments, the responsibility of legal representation should be on the local child support enforcement agency. The Commission also finds that money must be appropriated for the state share of handling these cases, and that all 100 counties should be reimbursed for their local share.

RECOMMENDATION 2: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO ELIMINATE INFRACTIONS FROM CONSIDERATION IN THE SAFE DRIVER INCENTIVE PLAN, TO PROVIDE FOR A GRADUATED INSURANCE POINT AND SURCHARGE SCHEDULE FOR BODILY INJURY CAUSED IN AUTOMOBILE ACCIDENTS, AND TO PROHIBIT INSURANCE POINTS AND SURCHARGES IF BODILY INJURY DOES NOT OCCUR." (Appendix D)

Our criminal justice system bears an ever increasing number of criminal cases each year. As noted in the report of the Commission on the Future of Justice and the Courts in North Carolina, approximately 2 million criminal cases were filed in 1995-96 of which the vast majority were misdemeanors or infractions. These cases place an unrealistic burden on our courts and often cause our justice system to appear inefficient and inaccessible to the State's citizens. To alleviate the burden these cases place on our justice system, the Courts Commission recommends that infractions be eliminated from the Safe Driver Incentive Plan. This change would eliminate insurance points and surcharges for infractions. As noted by more than one Commission member, the elimination of infractions from the Plan could reduce the number of traffic cases in district court by an estimated one-third. The Commission further recommends that the existence and severity of bodily injury in an automobile accident be a factor in the assignment of points and premium surcharges. Current law provides for a graduated insurance point and surcharge schedule for property damage. The creation of such a schedule for bodily injury, and the prohibition of points and surcharges if no bodily injury is present, is consistent with the current law for property damage and would also reduce the number of litigated traffic offenses in our courts.

RECOMMENDATION 3: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO AUTHORIZE A MAGISTRATE OR OTHER AUTHORIZED JUDICIAL OFFICIAL IN A NONCAPITAL CASE TO CONDUCT AN INITIAL APPEARANCE BY A TWO-WAY AUDIO AND VIDEO PROCEEDING." (Appendix E)

In 1993 the General Assembly enacted legislation authorizing a judicial official to conduct a pretrial release proceeding, first appearance, or arraignment by two-way audio and video transmission. This change has not only increased court efficiency, but has also eliminated the often risky transportation of inmates from satellite jail facilities to the courthouse. Current law requires the approval of the Administrative Office of the Courts to implement two-way transmission of these proceedings. Catawba, Guilford, Mecklenburg, and Rockingham Counties currently use two-way transmissions to conduct these proceedings.

At the request of the Administrative Office of the Courts, the Commission recommends extending the use of two-way audio and video proceedings to initial appearances before a magistrate. In districts with a limited number of magistrates or satellite jail facilities, this change would allow for a more efficient use of magistrates' time and again reduce the risky transportation of persons who have been arrested and are in police custody. To ensure that the two-way audio and video transmission is sufficient to protect the rights of the defendant, the legislation requires the Administrative Office of the Courts to approve the procedures and equipment used to conduct the initial appearance before implementation of the two-way system.

RECOMMENDATION 4: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO PROVIDE THAT THE ISSUE OF WHETHER A DEFENDANT IS A HABITUAL FELON OR A VIOLENT HABITUAL FELON SHALL BE DETERMINED BY THE TRIAL JUDGE." (Appendix F)

Under current law, if a defendant is found guilty of a felony, the jury must make a separate determination as to whether the defendant is an habitual felon. Furthermore, the determination of habitual felon status must proceed as if the issue were a separate principal charge. This creates a cumbersome process for what is essentially a simple determination based upon the defendant's record. As a sentencing issue, and not an element of the crime, the determination of habitual felon status need not be determined by the jury. Rather, a judge may make the determination and can do so in a less time-consuming manner. The Commission recommends legislation authorizing the trial judge in a felony case to determine if the felon is also an habitual felon.

The following recommendations were included in the Commission's report to the 1996 Regular Session of the 1995 General Assembly, but were not ratified. The Commission recommends the following legislation for ratification by the 1997 General Assembly.

RECOMMENDATION 5: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO ALLOW THE ENFORCEMENT OF AN ORDER FOR RESTITUTION IN A CRIMINAL CASE IN THE SAME MANNER AS A CIVIL JUDGMENT, TO CREATE AN EXCEPTION TO THE STATUTORY EXEMPTIONS FOR EXECUTION OF SUCH A JUDGMENT, AND TO CHANGE THE ORDER OF PRIORITY FOR DISBURSEMENT OF FUNDS IN A CRIMINAL CASE." (Appendix G)

In both of its reports to the 1995 General Assembly, the Courts Commission included legislation that would provide for the enforcement of restitution orders as civil judgments. The Commission again recommends this legislation to the General Assembly. Providing for the enforcement of these orders as civil judgments will create a mechanism for collecting restitution beyond the period of probation, parole or post-release supervision. To ensure that victims have a greater opportunity to collect the damages owed to them, the Commission further recommends that, of the monies paid to the court by a defendant, restitution to the victim be disbursed first, before other costs, fines, and attorneys fees. Also, to streamline execution of these judgments, the Commission recommends that the General Assembly create an exception to the statutory exemptions for execution of restitution orders.

RECOMMENDATION 6: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO DECREASE THE PERIOD OF TIME IN DOMESTIC VIOLENCE CASES THAT A DEFENDANT MAY BE HELD IN CUSTODY WITHOUT A DETERMINATION OF PRETRIAL RELEASE BY A JUDGE." (Appendix H)

During the 1995 Regular Session, the General Assembly passed legislation amending G.S. 15A-534.1 to require a judge, not a magistrate, to determine the conditions of pretrial release and bail in domestic violence cases. If the judge does not act within 48 hours of the defendant's arrest, the magistrate may then make a determination of pretrial release. As noted by Judge Elizabeth Keever, President, Conference of District Court Judges, a district court judge is less aware of the specifics of a case than a magistrate who issued the warrant for arrest. The judge is therefore reluctant to make a determination of pretrial release, particularly over weekends and holidays when he or she cannot consult with other court personnel about the case. Also, in some rural areas of the State, it is often difficult to locate a judge on weekends or holidays. This has resulted in abuse of the statute. The complaining witness often requests a warrant over weekend periods, knowing that this will likely result in the defendant being held in custody for 48 hours. Recognizing that a "cooling-off" period is often necessary in domestic violence case, but also hoping to lessen the chances of abuse of the statute, the Courts Commission recommends that the period during which a defendant may be held without a determination of pretrial release be decreased from 48 hours to 12 hours.

RECOMMENDATION 7: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO AUTHORIZE THE DIRECTOR OF THE ADMINISTRATIVE OFFICE OF THE COURTS TO CONTRACT WITH THIRD PARTIES TO PROVIDE REMOTE ELECTRONIC ACCESS TO COURT INFORMATION," (Appendix I), and also recommends that the Administrative Office of the Courts consider, in determining the amount to charge to commercial vendors, what costs may be included in its actual cost of providing a means of accessing court records to the vendors.

The Commission finds that public access to certain court information that is available through computerized court records is cumbersome. For example, to do a statewide criminal record check, a person must go to or contact every county in the state for that county to do a county check. Other information, although available from a central source, is not in a

user-friendly format. The Administrative Office of the Courts would be able to use its computer information system more efficiently if there were fewer public demands on the system. There are commercial vendors who are willing and able to take the information that is in the court information system, add upgrades to put it in a more user-friendly format, and sell it to interested members of the public. Therefore, the Commission recommends that the General Assembly give the Director of the Administrative Office of the Courts the authority to contract with these vendors to provide remote electronic access to court information.

RECOMMENDATION 8: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO INCREASE THE AMOUNT THAT MAY BE IN CONTROVERSY IN DISTRICT AND SUPERIOR CIVIL COURTS AND TO MAKE CORRESPONDING CHANGES TO THE RULES OF CIVIL PROCEDURE AND NONBINDING ARBITRATION." (Appendix J)

There is a need to increase the amount in controversy for civil actions in district court. It has not been increased since 1982. During that same period of time, the General Assembly has increased the amount in controversy in small claims cases three times -- from \$1,000 to \$3,000. The Commission recommends that district court be the proper division for civil cases of \$25,000 or less and concomitantly recommends that the statewide court-ordered nonbinding arbitration program be used in cases where claims do not exceed \$25,000.

RECOMMENDATION 9: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO ALLOW COMMUNITY PENALTIES PROGRAMS TO OBTAIN CRIMINAL RECORD CHECKS OF TARGETED OFFENDERS." (Appendix K)

Local community penalties programs prepare community sentences to be used as an alternative to imprisonment for certain offenders. However, because the community penalties programs do not qualify as criminal justice agencies, the Federal Bureau of Investigation (FBI) does not allow the programs to obtain criminal record checks. The FBI will provide such checks to groups authorized by State statute to receive the information. Mr. Bob Atkinson, Administrator, Community Penalties Program, Administrative Office of the Courts, gave three reasons to grant the local programs access to such information: (1) public safety; (2) integrity of the programs' recommendations: and (3) efficiency. The Commission recommends legislation authorizing local community penalties programs to receive criminal record checks through the Department of Justice.

RECOMMENDATION 10: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO PROVIDE THAT A CIVIL TRIAL IN DISTRICT COURT WILL NOT BE REPORTED UNLESS A PARTY REQUESTS REPORTING IN WRITING OR THE COURT ORDERS REPORTING." (Appendix L)

G.S. 7A-198(d) may be interpreted, and has been interpreted, to read that all civil matters in district court must be recorded. With the elimination of district court reporters, this has become an additional burden for courtroom clerks. Therefore, the Commission recommends this legislation to amend G.S. 7A-198(d) to provide that civil matters will not be recorded unless a party requests recording or the trial judge, in the judge's discretion, orders reporting.

RECOMMENDATION 11: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO AUTHORIZE CLERKS TO ALLOCATE SPOUSES' AND CHILDREN'S YEAR'S ALLOWANCE FROM A DECEDENT'S ESTATE." (Appendix M)

In his presentation to the Commission, Mr. John Kennedy, Wake County Clerk of Court and Co-Chair, Clerks' Legislative Committee, asked that the Commission authorize clerks of court to approve a year's allowance from an decedent's estate for spouses and children. A year's allowance is an amount (\$10,000 for a spouse, \$2,000 for a child) given from the personal property of the deceased to the deceased's spouse or children for their support. Under current law, an application for year's allowance may only be approved by a magistrate. In the majority of cases, the clerk completes the necessary work on the year's allowance and is the proper person to approve the application. However, as noted by Mr. Kennedy, the option of using a magistrate should remain. Therefore, the Commission recommends that, in addition to the magistrate, a clerk of court be authorized to approve a year's allowance.

RECOMMENDATION 12: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO ELIMINATE THE REQUIREMENT OF CERTIFIED MAIL NOTICE IN BOND FORFEITURE CASES." (Appendix N)

Prior to the changes enacted by the General Assembly during the 1995 Regular Session, an order of forfeiture of bail was served first by the sheriff, and, if the sheriff could not complete service, was mailed by the clerk by regular mail. During the 1995 Regular Session, the General Assembly removed the requirement that the sheriff first attempt service of the order and provided that the clerk serve the order by certified mail. As explained to the Commission by the Clerks of Court Association, this requirement of certified mail notice results in increased costs for service and creates additional work for the clerks. Furthermore, notice by certified mail serves little or no purpose since, in most cases, the defendant cannot be located. As noted by the clerks, serving an order by certified mail to a defendant a bondsman cannot find is often a waste of time. The Commission recommends that the requirement to serve the order by certified mail be eliminated and replaced with service by first class mail.

RECOMMENDATION 13: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO PROVIDE FOR THE FILING AND REGISTRY OF CERTIFIED COPIES OF OUT-OF-STATE CUSTODY DECREES AND FOR THE VALIDATION OF CERTIFIED COPIES OF WILLS RECORDED WITHOUT PROBATE." (Appendix O)

Current law requires that exemplified copies of out-of-state custody decrees be filed in North Carolina in order to be enforced. However, many other states do not exemplify documents. The Commission therefore recommends that G.S. 50A-15 and G.S. 50A-16 be amended to allow filing and registry of certified copies of out-of-state custody decrees.

Likewise, under G.S. 31-30, only exemplified copies of wills recorded without probate may be validated. The Commission recommends that this statute be amended to allow certified copies to be validated as well.

RECOMMENDATION 14: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO RAISE THE FORECLOSURE FILING FEES." (Appendix P)

The Commission recommends that the foreclosure filing fee be raised from \$25.00 to \$30.00 and that there be a minimum \$10.00 fee for each sale completed.

RECOMMENDATION 15: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO ADD CLERKS OF COURT TO THE SENTENCING AND POLICY ADVISORY COMMISSION, THE CRIMINAL JUSTICE ADVISORY BOARD, AND THE GOVERNOR'S CRIME COMMISSION." (Appendix Q)

Membership on the Sentencing and Policy Advisory Commission, the Criminal Justice Advisory Board, and the Governor's Crime Commission includes representatives of various segments of law enforcement and the courts. Through their court responsibilities, the clerks are consistently involved with criminal issues and should be represented on these Commissions. The Courts Commission recommends that the authorizing legislation of these Commissions be amended to provide for membership by a representative of the clerks of court.

RECOMMENDATION 16: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO MAKE CHANGES IN THE MEMBERSHIP OF THE NORTH CAROLINA COURTS COMMISSION." (Appendix R)

The Commission finds that it would be assist the work of the Commission to have several Commission members who are non-lawyers and who are not officers or employees of the Judicial Department. The Commission also finds that the ex officio members who represent the State Bar and the Bar Association should be made voting members of the Commission.

RECOMMENDATION 17: The Commission recommends that the 1997 General Assembly enact "A BILL TO BE ENTITLED AN ACT TO RECONFORM THE MILEAGE REIMBURSEMENT FOR OUT-OF-STATE WITNESSES TO THAT RECEIVED BY IN-STATE WITNESSES AND STATE EMPLOYEES." (Appendix S)

Before 1971, G.S. 7A-314 made no discussion in mileage reimbursement between in-state and out-of-state witnesses, as all witnesses were reimbursed at the same rate as State employees. Since then the mileage rate has been increased for State employees, and by extension, in-state witnesses. By inadvertence, the out-of-state witness rate had not increased accordingly. The Commission recommends that the General Assembly enact legislation to return the rate of reimbursement for out-of-state witnesses who testify in North Carolina cases to a rate equivalent to that paid to in-state witnesses and State employees.

REPORT OF THE SUBCOMMITTEE ON THE STRUCTURE OF THE COURTS

1. Evaluation of the report of the Commission for the Future of Justice and the Courts. The Commission on the Future of Justice and the Courts was appointed two years ago by former Chief Justice James Exum to design a court system for North Carolina for the 21st century. His instructions to the group were to recommend the framework for the best court system they could construct without necessarily being wed to the current system. In doing so, the Futures Commission relied on four fundamental guidelines in designing the court system of the future—accountability, independence, flexibility and uniformity. A subcommittee of the Courts Commission met in a two-day session to discuss the report and hear from several members of the Futures Commission—John Medlin, Chairman; Rhoda Billings and Robert Collier, Vice Chairs; Philip Baddour, Chairman of Family Issues Committee; and Michael Crowell, Executive Director. After that session, the full Courts Commission considered the recommendations in the report at two meetings.

The consensus of the Courts Commission is that the court system of the future in North Carolina should reflect the values that have directed the work of the Futures Commission. The Courts Commission expresses its appreciation to the members of the Futures Commission for their careful and thoughtful work, and recommends that the General Assembly give due consideration to the recommendations as the General Assembly takes the steps it finds appropriate to prepare the court system for the future demands that will be placed on it.

Accountability. The issues the Futures Commission is addressing have also been the subject of discussions by the Courts Commission. In its 1995 Report, the Courts Commission recognized that improved service, efficiency and credibility of the court system would be accomplished only with responsibility for management of the system being placed on specific court officials. Consequently, it recommended legislation, which passed, requesting the Chief Justice to develop a case flow management plan that placed responsibility for implementation on designated officials. The Futures Commission follows the same path by devising a system in which accountability for management of the system is placed on the Chief Justice and circuit judges. The plan gives more authority to the Chief Justice for management and, with the State Judicial Council, for developing policy for the court system; develops a system of chief circuit judges, with professional administrators, to manage the flow of cases; and gives the court system the technology it needs to operate an efficient system that is accountable for its operations. The Courts Commission endorses the Futures Commission's goal of increased accountability, and believes that the means chosen to achieve that goal are reasonable ways to achieve it.

<u>Independence.</u> Obviously, a fundamental principle of our form of government is an independent judiciary. Our citizens' faith in the court system is based on the premise that the system is impartial. That value is itself based on a governmental structure that makes the judicial system a separate branch of government. In that system, judges and other court officials can make decisions and carry out their judicial functions free of influence from outside sources. To facilitate the independence that is essential to the proper functioning of this system, the Futures Commission recommends granting to the judicial branch the responsibility for making key decisions about structure, governance, rules and the administration of the budget for the court system. With regard to independence of the judiciary specifically, it recommends an appointive system for judicial selection. In 1971 the original Courts Commission recommended an appointive system of selecting judges and in its 1985 and 1987 reports, the Commission made similar recommendations. There is a consensus among the members of the present Commission that North Carolina should change its method of judicial selection to an appointive system.

<u>Flexibility</u>. The Courts Commission also recommends endorsement of the principle of flexibility within the concept of a uniform court system -- flexibility through granting the judicial branch the authority to change the structure of the districts, merging the trial courts into a single circuit court, and some local district control over

budgetary matters will enhance the efficiency of the system. They are, in the opinion of the Courts Commission, appropriate means to address the goal of having a system flexible enough to meet its needs in the future.

<u>Uniformity.</u> The final value is one that to a degree conflicts with the desire for flexibility. However important flexibility is to the achievement of local management objectives, it cannot override the principle of uniformity—a principal that has made North Carolina's current system a model that other states have followed. As the Futures Commission report states: "Justice should not be a matter of geography. People across the state should have access to basically the same facilities and the courts should approach their business in a uniform way." The Courts Commission shares that belief.

As is true of any study that recommends major changes to an major governmental organization's structure, the Futures Commission's recommendations contain many specific recommendations. Several deserve special mention either because they are consistent with the Courts Commission's previous initiatives or because the Commission felt they merited further study. Their listing does not detract from the appreciation the Courts Commission expresses to the Futures Commission or from the Courts Commission's recommendation that the General Assembly proceed to make changes to enhance the organizational structure of the court system of the future. Rather, they reflect the difficulty of reorganizing something as complex as a statewide court system.

Items which the Courts Commission has previously studied and on which it has made recommendations.

- Alternative Dispute Resolution programs. The Futures Commission recommends that North Carolina expand
 experimentation with, and implementation of, alternative dispute resolution for appropriate cases. This
 Commission made similar recommendations in its 1995 Report to the General Assembly (by adopting and
 including as part of its report the report of the Subcommittee on Structure of the Courts) and specifically
 endorses this recommendation.
- Family Courts. In late 1994 the Courts Commission held a series of public hearings to discover what issues the public believed the Commission should address. From the number and nature of the comments, it was clear that citizens were dissatisfied with how family matters were handled by our courts. The Futures Commission recommends the creation of a "family court" in which specially trained judges would handle all cases, issues will be resolved by non-adversarial mechanisms when possible, and services will be offered to assure the best long-term outcome for the family. The Courts Commission wholeheartedly endorses the Futures Commission concept of a "family court."
- Technology Improvements. In all its discussions about court improvements in recent years, the Courts
 Commission has been concerned about the lack of adequate resources and plans to take advantage of
 technological improvements to handle the repetitive and time consuming matters that courts must deal with.
 The Futures Commission recommends substantial improvements in the amount of resources that are allocated
 to technological improvements, as well as in the manner in which those resources are used. The Courts
 Commission wholeheartedly agrees.

Items on which the Courts Commission recommends further study.

• Jury system changes. The Courts Commission has recently focused on making jury service more effective and efficient for jurors. The Futures Commission recommendations include several changes in the extent to which litigants are constitutionally entitled to jury trial. Because the right to trial by jury is so fundamental, the Courts Commission believes that constitutional changes should be studied more carefully before changes are made. Much can be done to make jury service more efficient and gratifying, and the Courts Commission recommends that further attention be given to that aspect of jury service, even as changes to the constitutional entitlement may be considered.

- •Selection of clerks of court. The question of how clerks of court should be selected is a complex question that raises issues of accountability, undue concentrations of power in any appointing authority, checks and balances, and connection of the courts to the citizens of each county. The Courts Commission believes that fundamental change in the method of selection of clerks should be considered much more carefully by the General Assembly before it recommends changes.
- Appellate jurisdiction in capital cases. The Futures Commission recommends that appeals of capital cases be handled initially by the court of appeals instead of the supreme court. This, like many other recommendations, is one in which members of the Courts Commission see both advantages and disadvantages. Whether the perceived benefit, more time for the Supreme Court to hear other matters, is in fact achievable and is worth the cost to the credibility of the system by not having death sentences reviewed by the state's highest court, is a subject on which the Courts Commission finds very difficult to reach consensus. It too needs further study.
- •Number of district (circuit) attorneys. The Futures Commission recommends that a circuit system with 12-18 circuits be the unit of administration for the courts, replacing the judicial district system now in place. A corollary to that recommendation is that the office of district attorney be replaced by circuit attorneys. That change would mean that the number of elected prosecutors would be reduced by more than half from the current 39. The size of the offices managed would grow substantially, and the electorate served by the circuit attorney would approximate that of a member of congress. The Courts Commission has some concern that the connection to the locality that is essential to the effective functioning of a prosecutor's office might be too attenuated by offices of that size, and recommends that additional study be given to the proper configuration of prosecutor's unit of election.

These are complex recommendations which will take time for the members of the General Assembly to study. The Courts Commission recommends that some body within the General Assembly be given the responsibility to study and deal with the report of the Futures Commission. That group could be a joint select committee, or a separate committee could be appointed for each house. In any event, joint meetings of the bodies considering the report could be very effective and efficient, at least in the early data gathering stages of the General Assembly's consideration of the report.

2. Desirability of eliminating the right to a de novo appeal to superior court for misdemeanors and infractions disposed of in district court. The subcommittee was directed to consider the desirability of eliminating the right to a de novo appeal to the superior court for misdemeanors and infractions. Two rationales support such a change: (1) Misdemeanor and infractions occupy a disproportionate share of the superior court's criminal resources, and (2) allowing defendants charged with these offenses two opportunities to receive a favorable disposition ("two bites of the apple") is not an appropriate allocation of the state's resources. In reviewing the proposal, the subcommittee asked for and received information from the Administrative Office of the Courts about the volume of cases disposed of in both the district and superior court. After analyzing that data and discussing the issue thoroughly, the subcommittee concluded that the existing structure serves to screen large numbers of cases in the district court and very few of those cases actually proceed to a jury trial. The vast majority of those cases that have the opportunity for "two bites" are satisfied with the first bite and thus the state is saved the substantial expense of providing its most expensive form of dispute resolution-jury trials-to all of them. So, despite its first impression of being a time waster, the subcommittee believes that within our current court system the practice saves time without impairing important rights of defendants and accordingly recommends that no change be made now.

The number of cases appealed is instructive. In 1994-95, there were 951,324 misdemeanor cases disposed of in the district court. There were 293,535 infractions disposed of in district court. There were thus 1,244, 859 infractions and misdemeanors disposed of in the district court. There were an additional 603,576 cases in which pleas of guilty

were handled by mail or disposed of in person before a magistrate or clerk. Of the district court misdemeanors, 59,770 were disposed of by trial. Of the district court infractions, 4,768 were disposed of by trial. In district criminal court, then, there were 64,538 trials. That is a trial rate of 3.5%. From the 1.8 million infractions and misdemeanors, 32,919 (32,253 misdemeanors and 666 infractions) were appealed to superior court. Of those, 890 misdemeanors and 31 infractions were disposed of by jury trial. These numbers are important in understanding the dimensions of the various case loads. The appeal rate from district court is 1.75%. Because the superior court's criminal docket is so much smaller, those appeals constitute in absolute numbers around 30% of the case filings in superior court.

Unless the state constitutional right to trial by jury and/or the allocation of criminal jurisdiction among the superior and district courts are substantially modified, elimination of the right to a de novo appeal would require that misdemeanor and infraction jury trials be provided in district court. If rates of not guilty pleas remained constant, under such a system, there would have been 64,538 jury trials in district court in 1994-95. For a comparison, in the entire state, for superior court criminal, superior court civil and district court civil jurisdictions, there were 3,809 jury trials in North Carolina in 1994-95.

It is impossible to predict with certainty how many trials would be required if the right to jury trial existed in district court for those not guilty pleas. But two factors suggest that it would be a substantial percentage of the 64,538 bench trials in district court. First, this would be the defendant's only opportunity to plead not guilty, a factor which is not likely to reduce the number of not guilty pleas. Second, the rate at which trials are requested in district court is not appreciably higher than the jury trial rate in superior court. Given these factors, it is likely that elimination of the right to trial de novo would substantially increase the workload of the district court by requiring the additional work that is required to conduct jury trials instead of bench trials in those cases.

Other issues would also have to be addressed. At present, no verbatim record is maintained in criminal district court. If the state continued its practice of requiring a verbatim record of all final trial proceedings for review by appellate courts, some provision would have to be made to produce a record in district court, either by using live court reporters or electronic recording devices. There is a cost to making the record using either method. Finally, there are many courtrooms in which criminal district court is conducted that do not have jury facilities. The Subcommittee does not have precise estimates of how many current facilities would be inadequate to conduct jury trials, but it is an issue that must be addressed if this proposal is pursued further.

- 3. Allow district court judges to take certain felony pleas. Ch. 725, S.L. 1995 (Reg. Sess. 1996) implemented this proposal.
- 4. Desirability of having the appeal of misdemeanor probation revocation hearings go directly to the Court of Appeals instead of a second hearing in superior court. The subcommittee was asked to look at the desirability of having appeals of misdemeanor probation revocation hearings go directly to the Court of Appeals instead of a second hearing in superior court. This is a situation where the superior court is used as a screening device at a time where time for disposing of serious criminal and civil cases is scarce. Likewise, there was some concern that defendants could use the de novo superior court hearing to delay imposition of a sentence. At present, no verbatim record is kept in the district court hearing so the same issue as was raised in the discussion of eliminating de novo appeals of misdemeanors and infractions would apply here.

The subcommittee heard from the Division of Probation and Parole regarding the numbers of probation revocation hearings being appealed to superior court and those that then go to the Court of Appeals. Those numbers revealed two things. Overall, few district court probation hearings are appealed to superior court and an even smaller number to the Court of Appeals. Second, the numbers vary widely by judicial district. It appears that a high percentage of appeals from district court revocations (the highest was 50%) occur in only a few judicial districts. In most districts, the percentages and numbers are so small as to not create a problem. Although the number of appeals to superior court is

small in light of the total number of cases in that division, direct appeal to the Court of Appeals of a substantial number of those cases would have a negative impact on the Court of Appeals case load. Thus, the current system is acting effectively as a screening device. Because the effect on available superior court time is minuscule in all but a very few counties and a change would have a negative impact on the work of the Court of Appeals, the subcommittee recommends that no change be made in the present law.

- 5. Allow the chief justice to set procedure for calendaring arraignments. The Judicial Conference recommended that G.S. 15A-943, which specifies the method of calendaring arraignments and rules regarding mixing of arraignments and trials, be replaced with a provision authorizing the Chief Justice to set the procedures for calendaring arraignment sessions for counties in which there are regularly scheduled 20 or more weeks each six months of criminal trial sessions of superior court. Ch. 725, S.L. 1995 (Reg. Sess. 1996) replaced the requirement that all defendants be arraigned with a provision for arraignment only upon written request by the defendant. The subcommittee recommends that no action be taken on the Judicial Conference recommendation at this time until the new law has been in effect long enough to see how many arraignments are requested and what procedure for calendaring would be appropriate.
- 6. Give judges more control over the selection of jurors and control of jury arguments. The Judicial Conference recommended that (a) G.S. 15A-1214 be amended to give judges a larger role in voir dire, including questioning jurors, excusing them from a case and restricting questioning by attorneys, and (b) G.S. 84-14 be rewritten to allow judges to control the length of and number of arguments to the jury. The subcommittee does not recommend these changes at this time.

Although we agree with the Judicial Conference's goal that jurors should be used as effectively and efficiently as possible and that the time required for a juror's service should be kept to a minimum, we do not know whether these changes will effectuate that result. No information about the reactions of jurors to the length and repetitiveness of questioning and jury arguments is available. Also while attorneys who practice in the courts understand that most judges would exercise control in a positive way, they worry about the occasional abuse of such power.

The subcommittee believes that many aspects of juror utilization should be examined. Some changes, such as alternative methods for selecting a jury in a civil case and managing jurors require education and encouragement to be innovative. How jurors spend their time when called for jury duty and how they are called require attention to management issues; while issues such as voir dire, method of selection of jurors, number of jurors in cases, arguments to the jury would require statutory changes. Because a comprehensive look at the use of juries and jurors would be worthwhile, the subcommittee recommends that the Courts Commission undertake such a study in the future.

PROCEEDINGS

October 18, 1996

After introductory remarks by Representative Robert Hunter, Chair of the Commission, Representative Hunter recognized Mr. Michael Crowell, Executive Director of the Commission for the Future of Justice and the Courts in North Carolina ("Futures Commission"). Mr. Crowell gave a summary of the Futures Commission's draft report and distributed a handout that listed changes that would likely be included in the report.

Mr. Pete Powell, Deputy Director of the Administrative Office of the Courts, presented a budget overview for the Judicial Department. He provided Commission members with a handout that compared the Judicial Department's 1996-97 budget request with the final 1996-97 budget modifications.

Ms. Joan Brannon, Commission Counsel and faculty member at the Institute of Government, University of North Carolina at Chapel Hill, summarized the bills ratified in the 1996 session that were of particular interest to court officials.

Representative Hunter provided each Commission member with a list of the recommendations that the Commission made to the 1996 Regular Session of the 1995 General Assembly. Two recommendations, concerning appeal bond changes and child support liens, were passed during the session. He told the Commission that they would decide later which of the remaining recommendations to re-recommend to the 1997 General Assembly. He explained that most of the recommendations on the list were not controversial but were lost in the process during the closing days of the 1996 Regular Session. Representative Hunter asked the Subcommittee on the Structure of the Courts to consider the proposals of the Futures Commission and to advise the Courts Commission as to how it should proceed.

November 15, 1996

Mr. Jim Mills, Fiscal Analyst in the Fiscal Research Division of the North Carolina General Assembly, gave the Commission an update on the enforcement of child support orders under the Uniform Interstate Family Support Act (UIFSA). He said that at the February 1996 meeting of the Commission, the Conference of District Attorneys raised the issue of whether the district attorneys should handle interstate child support cases or whether alternative organizational and funding arrangements should be identified, which would allow the district attorneys to give more time to other matters. He also gave an overview of information covered in previous meetings of the Courts Commission regarding this matter.

Mr. Dan Pickett, Manager, Client Service, Child Support Enforcement Section, Department of Human Resources, discussed how the state handles incoming UIFSA cases, including representation of obligees in court.

Mr. Colon Willoughby, District Attorney for the 10th Prosecutorial District, Wake County, spoke on behalf of the Conference of District Attorneys. He cited a study conducted several years ago regarding child support enforcement. The study found that it would be a more effective and efficient system to have fewer people involved in collecting child support and that district attorneys were not best suited to be the ones responsible for enforcement of child support, since these proceedings are civil in nature.

Mr. David Flaherty, Commission member, moved that the Commission recommend that district attorneys be removed from the 43 counties in which they are now responsible for child support enforcement cases that are under IV-D, and that the General Assembly appropriate money to take up all state and local shares, including the local shares of the counties that already use child support attorneys rather than district attorneys in IV-D UIFSA cases. The Commission agreed to make that recommendation.

The Honorable Kenneth C. Titus, District Court Judge in Durham County, spoke to the Commission on the issue of counsel for indigents and indigency screeners. He said that the Administrative Office of the Courts does not have statistics to indicate whether the indigency screener program did or did not save money. He believed that the program saved money in Durham County, but that adequate staffing is essential.

The Commission members discussed how to determine whether a person who requests indigency counsel is really in need or if the person is being dishonest about his or her financial status. Mr. Tim Hovis, Commission Counsel, said that there was no constitutional problem in gaining income tax information from the Revenue Department regarding the financial status of people requesting indigency counsel.

Mr. John Taylor, Administrator of the Information Services Division, Administrative Office of the Courts, discussed information technology issues. He said that one of the duties of the Administrative Office of the Courts is to provide and prescribe uniform policies, procedures, and systems to be used for North Carolina's statewide court system. Long-range plans for providing technology assistance for the court system include: methods to record data at the earliest point to be shared and passed along through the court process; easy access to data by agencies that are part of the criminal justice system; and more up-to-date personal computers in various offices of the court system. Short and long-range plans include: maintenance of present technology and use of new technology; replacement of older computer hardware and software; use of the Internet; and converting computer programs to avoid problems when the year turns to 2000. Mr. Taylor distributed copies of a Summary of Programs and Projects administered by the Administrative Office of the Courts.

January 10, 1997

Mr. Wade Barber, chair of the Subcommittee on the Structure of the Courts, reported on the Subcommittee's review of the final report of the Futures Commission. The Subcommittee's report is included in this report. Representative Hunter commended the Futures Commissions and Mr. Mike Crowell for keeping the Commission informed of their meetings and recommendations.

January 24, 1997

In its final meeting prior to the convening of the 1997 General Assembly, the Courts Commission voted to recommend several pieces of legislation. These legislative proposals include: (1) DA's and UIFSA; (2) No Insurance Points for Infractions; (3) Habitual Felon Determination; and (4) Initial Appearance by Video. These proposals are included in this report. The Commission also agreed to include in this report several proposals which were recommended by the Commission to the 1996 Session of the 1995 General Assembly, but were not ratified. These include: (1) Restitution and Civil Judgment; (2) Domestic Violence Changes; (3) Court Information Remote Access; (4) Jurisdictional Amount Increase; (5) Community Penalties/Record Checks; (6) Waiver of Recording/District Court; (7)

Clerks/Year's Allowance; (8) Eliminate Certified Notice; (9) Certified Copies/Custody & Wills; (10) Foreclosure Filing Fees; (11) Clerks of Court on Commissions; (12) Courts Commission Membership; and (13) Conform Witness Travel Fees.

Mr. Wade Barber, Chair, Subcommittee on the Structure of the Courts, presented to the Commission a final draft of the Subcommittee's report to the Commission. After discussion by the members, the Commission adopted the report as amended.

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APPENDIX A

G.S. CHAPTER 7A, ARTICLE 40A: NORTH CAROLINA COURTS COMMISSION

§ 7A-506. Creation; members; terms; qualifications; vacancies.

(a) The North Carolina Courts Commission is created. Effective July 1, 1993, it shall consist of 24 members, six to be appointed by the Governor, six to be appointed by the Speaker of the House of Representatives, six to be appointed by the President Pro Tempore of the Senate, and six to be appointed by the Chief Justice of the Supreme Court.

(b) Of the appointees of the Chief Justice of the Supreme Court, one shall be a Justice of the Supreme Court, one shall be a Judge of the Court of Appeals, two shall

be judges of superior court, and two shall be district court judges.

(c) Of the six appointees of the Governor, one shall be a district attorney, one shall be a practicing attorney, one shall be a clerk of superior court, at least three shall be members of the General Assembly, and at least one shall not be an attorney.

(d) Of the six appointees of the Speaker of the House, at least three shall be practicing attorneys, at least three shall be members of the General Assembly, and at

least one shall not be an attorney.

(e) Of the six appointees of the President Pro Tempore of the Senate, at least three shall be practicing attorneys, at least three shall be members of the General Assembly, and at least one shall be a magistrate.

(f) Of the initial appointments of each appointing authority, three shall be appointed for four-year terms to begin July 1, 1993, and three shall be appointed for two-year

terms to begin July 1, 1993. Successors shall be appointed for four-year terms.

(g) A vacancy in membership shall be filled for the remainder of the unexpired term by the appointing authority who made the original appointment. A member whose term expires may be reappointed.

§ 7A-507. Ex officio members.

The following additional members shall serve ex officio: the Administrative Officer of the Courts; a representative of the N. C. State Bar appointed by the Council thereof; and a representative of the N. C. Bar Association appointed by the Board of Governors thereof. Ex officio members have no vote.

§ 7A-508. Duties.

It shall be the duty of the Commission to make continuing studies of the structure, organization, jurisdiction, procedures and personnel of the Judicial Department and of the General Court of Justice and to make recommendations to the General Assembly for such changes therein as will facilitate the administration of justice.

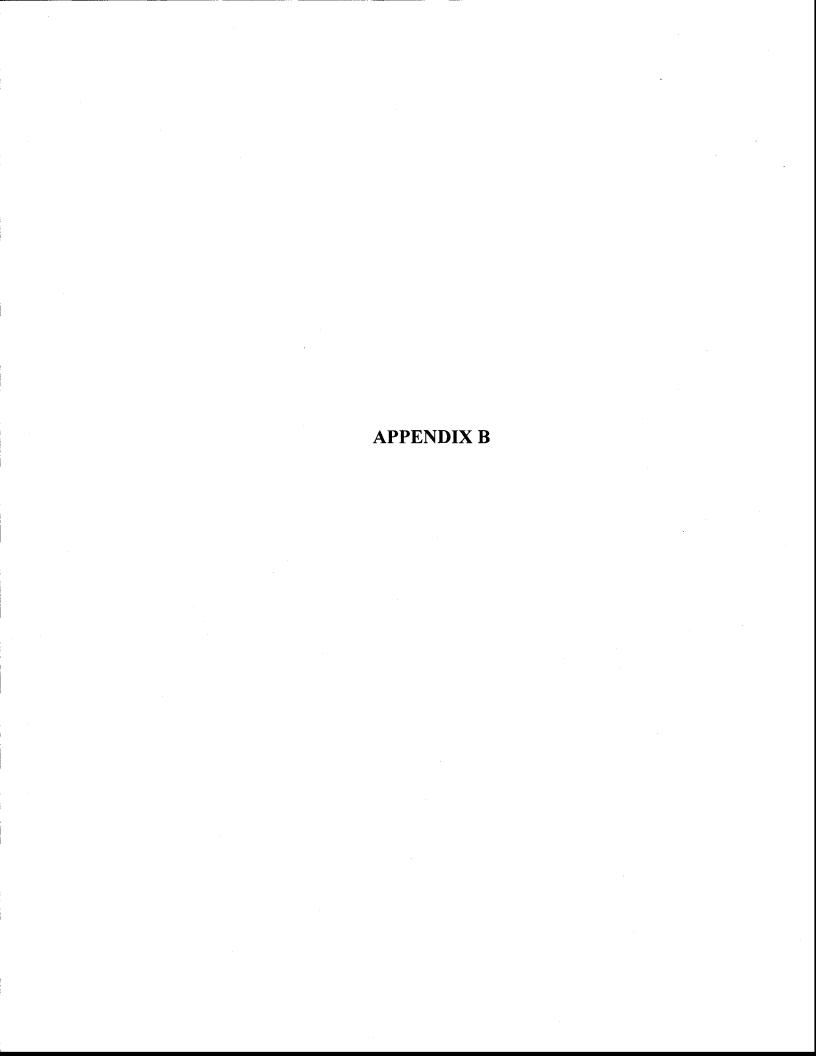
§ 7A-509. Chair; meetings; compensation of members.

The Governor, after consultation with the Chief Justice of the Supreme Court, shall appoint a chair from the legislative members of the Commission. The term of the chair is two years, and the chair may be reappointed. The Commission shall meet at such times and places as the chair shall designate. The facilities of the State Legislative Building shall be available to the Commission, subject to approval of the Legislative Services Commission. The members of the Commission shall receive the same per

diem and reimbursement for travel expenses as members of State boards and commissions generally.

§ 7A-510. Supporting services.

The Commission is authorized to contract for such professional and clerical services as are necessary in the proper performance of its duties.



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MEMBERSHIP

NORTH CAROLINA COURTS COMMISSION

Representative Robert C. Hunter, Chairman

Senator Patrick J. Ballantine

Representative William Culpepper

Representative N. Leo Daughtry

Senator Wilbur Gulley

Representative Robert Hensley, Jr.

Representative Paul R. McCrary

Representative Charles B. Neely, Jr.

Senator Fountain Odom

Senator Anthony E. Rand

Judge Richard B. Allsbrook

Mr. Robert L. Burchette

Judge William A. Christian

Mr. Robert H. Christy, Jr.

Mr. David T. Flaherty, Jr.

Mr. Carl Fox

Mr. Phillip Ginn

Mr. George T. Griffin

Mr. J. Carl Hayes

Judge Robert Johnston

Mr. W. Douglas Parsons

Judge Patricia Timmons-Goodson

Judge Willis P. Whichard

Judge James A. Wynn, Jr.

Mr. Wade Barber, Jr.

Judge Jack Cozort

Ms. Ann Reed

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GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1997

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97-RSZ-003.1, mlm THIS IS A DRAFT 31-JAN-97 16:18:16

	Short Title: IV-D UIFSA Cases/Represent. (Public)
	Sponsors:
	Referred to:
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1	A BILL TO BE ENTITLED
	AN ACT TO PROVIDE THAT THE CHILD SUPPORT ENFORCEMENT AGENCY SHALL
3	REPRESENT OBLIGEES IN IV-D UIFSA CASES AND TO APPROPRIATE
4	FUNDS.
6	The General Assembly of North Carolina enacts: Section 1. G.S. 52C-3-308 reads as rewritten:
7	
•	It shall be the duty of the district attorney to represent the
	obligee in proceedings authorized by this Chapter unless
	alternative arrangements are made by the obligee. In a IV-D case,
	the support enforcement agency shall represent the obligee in
	proceedings authorized by this Chapter unless the obligee makes
	alternative arrangements. In a non-IV-D case, the district
	attorney shall represent the obligee in proceedings authorized by
15	this Chapter unless the obligee makes alternative arrangements.
16	An obligee may employ private counsel to represent the obligee in
17	proceedings authorized by this Chapter."
18	Section 2. There is appropriated from the General Fund
19	to the Department of Human Resources the sum of four hundred

20 twenty thousand dollars (\$420,000) for the 1997-98 fiscal year

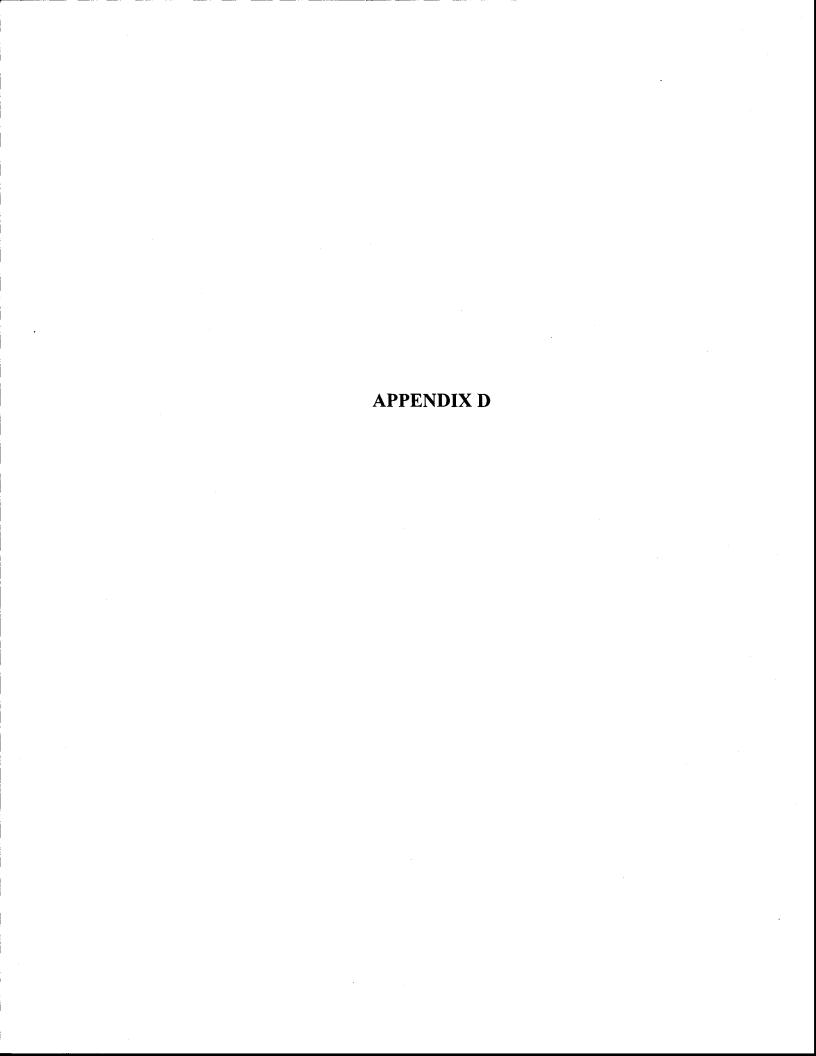
- 1 and the sum of four hundred twenty thousand dollars (\$420,000)
- 2 for the 1998-99 fiscal year to implement the provisions of this
- 3 act, to be distributed among both county and state child support
- 4 agencies.
- 5 Section 3. This act becomes effective July 1, 1997.

ANALYSIS OF PROPOSED LEGISLATION

This legislation would provide that the local child support enforcement office, rather than the district attorney's office, represent the obligee in a IV-D interstate child support case under the Uniform Interstate Family Support Act (UIFSA). The legislation also appropriates \$420,000 for the 1997-98 fiscal year and \$420,000 for the 1998-99 fiscal year to pay for the state and local shares of providing this representation.

The legislation would be effective on July 1, 1997.

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SESSION 1997

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97-RGZ-02(1.24) (THIS IS A DRAFT AND NOT READY FOR INTRODUCTION)

	Short Title: No Ins. Points for Infractions. (Public)
	Sponsors:
	Referred to:
1	A BILL TO BE ENTITLED
2	AN ACT TO ELIMINATE INFRACTIONS FROM CONSIDERATION IN THE SAFE
3	DRIVER INCENTIVE PLAN, TO PROVIDE FOR A GRADUATED INSURANCE
4	POINT AND SURCHARGE SCHEDULE FOR BODILY INJURY CAUSED IN
. 5	AUTOMOBILE ACCIDENTS, AND TO PROHIBIT INSURANCE POINTS AND
6	SURCHARGES IF BODILY INJURY DOES NOT OCCUR.
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8	Section 1. G.S. 58-36-65(b) reads as rewritten:
9	"(b) The Bureau shall file, subject to review, modification,
	and promulgation by the Commissioner, a Safe Driver Incentive
	Plan ('Plan') that adequately and factually distinguishes among
	various classes of drivers that have safe driving records and
	various classes of drivers that have a record of at-fault
	accidents; a record of convictions of major moving traffic
15	violations; a record of convictions of minor moving traffic
	violations; or a combination thereof; and that provides for
	premium differentials among those classes of drivers.
	Subsequently, the Commissioner may require the Bureau to file
	modifications of the Plan. If the Bureau does not file the
20	modifications within a reasonable time, the Commissioner may

21 promulgate the modifications. The Commissioner is authorized to 22 structure the Plan to provide for surcharges above and discounts

Sec. 2. G.S. 58-36-65(i) reads as rewritten:

23 below the rate otherwise charged."

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1 "(i) As used in this section, 'conviction' means a conviction 2 as defined in C.S. 20-279.1 and means does not include an 3 infraction as defined in G.S. 14-3.1."
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Sec. 3. G.S. 58-36-75(a) reads as rewritten:

5 The subclassification plan promulgated pursuant to G.S. 6 58-36-65(b) may provide for separate surcharges for major, 7 intermediate, and minor accidents. A 'major accident' is an at-8 fault accident that results in either (i) bodily injury or death 9 or (ii) only property damage of two thousand dollars (\$2,000) or 10 more. An 'intermediate accident' is an at-fault accident that 11 results in only property damage of more than one thousand dollars 12 (\$1,000) but less than two thousand dollars (\$2,000). A 'minor 13 accident' is an at-fault accident that results in only property thousand dollars (\$1,000) or 14 damage of one 15 subclassification plan may also exempt certain minor accidents 16 from the Facility recoupment surcharge. The Bureau shall assign 17 varying Safe Driver Incentive Plan point values and surcharges 18 for bodily injury in at-fault accidents that are commensurate 19 with the severity of the injury. There shall be no points or 20 insurance premium surcharge under the Safe Driver Incentive Plan 21 or increase in insurance premium on account of payment of medical 22 costs associated with obtaining a diagnosis when the diagnosis 23 indicates that an accident did not result in bodily injury."

Sec. 4. G.S. 58-36-75(g) reads as rewritten:

25 "(g) As used in this section 'conviction' means a conviction 26 as defined in G.S. 20-279.1 and means does not include an 27 infraction as defined in G.S. 14-3.1."

Sec. 5. The North Carolina Rate Bureau shall develop an 29 amendment to the subclassification plan consistent with the 30 provisions of this act. The Bureau shall file the amendment with 31 the Commissioner no later than October 1, 1997, and the amendment 32 shall become effective January 1, 1998.

33 Sec. 6. Sections 5 and 6 of this act are effective upon 34 becoming law. The remainder of this act becomes effective 35 January 1, 1998, and applies to accidents occurring on or after 36 January 1, 1998.

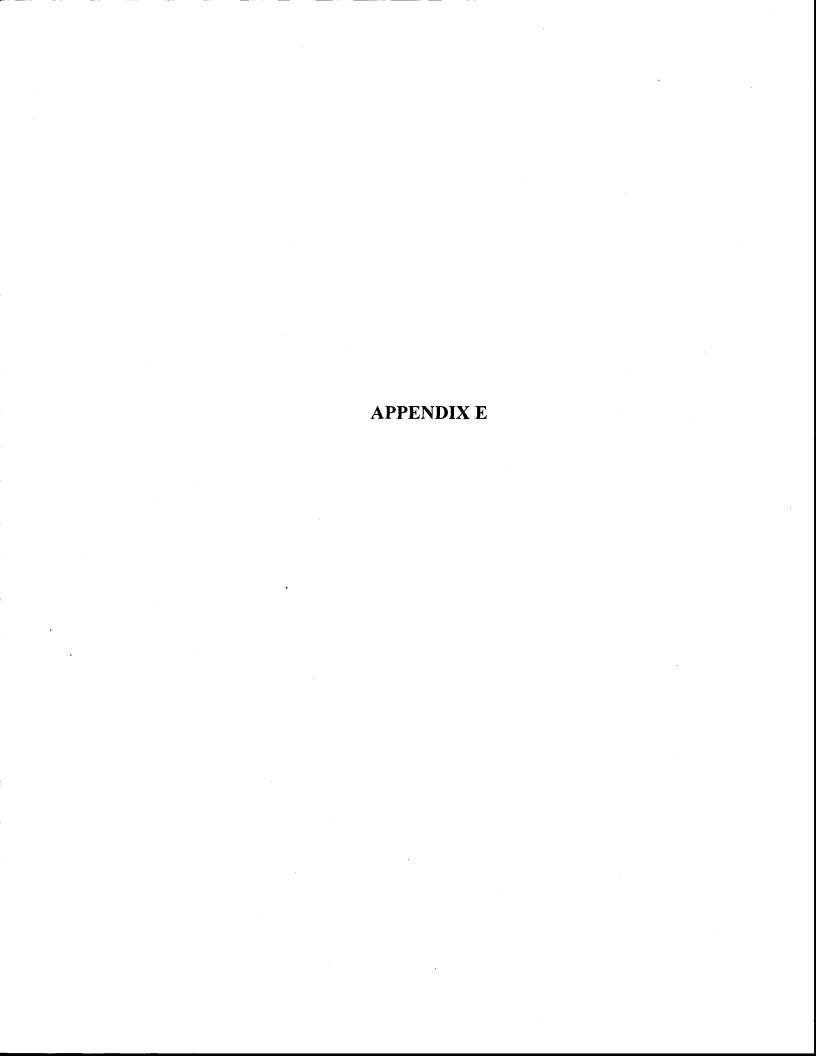
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Sections 1, 2, and 4 of the proposed legislation would eliminate infractions from consideration in the Safe Driver Incentive Plan. Section 1 removes from the Safe Driver Incentive Plan the distinction between major and minor traffic violations. (If infractions are removed from the Plan, there is no need to make this distinction.) Section 2 removes infractions from the definition of convictions under the Plan. Section 4 of the bill removes infractions from that part of the Plan addressing surcharges for certain accidents and violations. These changes would effectively remove all insurance points for infractions.

Section 3 of the bill directs the Rate Bureau to assign Plan point values and surcharges for bodily injury in at-fault accidents. The point values must be commensurate with the severity of the injury. If the accident did not result in bodily injury, then no premium surcharges or points may result from the accident for payment of medical costs associated with obtaining a diagnosis.

Section 5 of the bill directs the Bureau to file an amendment to the Plan to implement the provisions of this act on or before October 1, 1996. The amendment shall become effective January 1, 1998.



SESSION 1997

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97-RGZ-01(1.24) THIS IS A DRAFT 28-JAN-97 10:15:06

Short Title:	Initial Appearance by Video.	(Public)
Sponsors:		
Referred to:		
-	A DILL MO DE ENMIMIED	

A BILL TO BE ENTITLED

2 AN ACT TO AUTHORIZE A MAGISTRATE OR OTHER AUTHORIZED JUDICIAL 3 OFFICIAL IN A NONCAPITAL CASE TO CONDUCT AN INITIAL APPEARANCE

BY A TWO-WAY AUDIO AND VIDEO PROCEEDING.

5 The General Assembly of North Carolina enacts:

Section 1. G.S. 15A-511 reads as rewritten:

7 "\$15A-511. Initial appearance.

- (a) Appearance before Magistrate. --
- (1) A law-enforcement officer making an arrest with or without a warrant must take the arrested person without unnecessary delay before a magistrate as provided in G.S. 15A-501.
 - (2) The magistrate must proceed in accordance with this section, except in those cases in which he has the power to determine the matter pursuant to G.S. 7A-273. In those cases, if the arrest has been without a warrant, the magistrate must prepare a magistrate's order containing a statement of the crime with which the defendant is charged.
 - (3) If the defendant brought before a magistrate is so unruly as to disrupt and impede the proceedings, becomes unconscious, is grossly intoxicated, or is otherwise unable to understand the procedural rights afforded him by the initial appearance, upon order of the magistrate he may be confined or otherwise

secured. If this is done, the magistrate's order must provide for an initial appearance within a reasonable time so as to make certain that the defendant has an opportunity to exercise his rights under this Chapter.

- 5 (a1) A proceeding for initial appearance in a noncapital case under
 6 this section may be conducted by an audio and video transmission
 7 between the magistrate or other authorized judicial official and the
 8 defendant in which the parties can see and hear each other. If the
 9 defendant has counsel, the defendant shall be allowed to communicate
 10 fully and confidentially with his attorney during the proceeding.
- 11 (a2) Prior to the use of audio and video transmission pursuant to
 12 subsection (a1) of this section, the procedures and type of equipment
 13 for audio and video transmission shall be submitted to the
 14 Administrative Office of the Courts by the senior regular resident
 15 superior court judge and the chief district court judge for a judicial
 16 district or set of districts and approved by the Administrative Office
 17 of the Courts.
- 18 (b) Statement by the Magistrate. -- The magistrate must inform the 19 defendant of:
 - The charges against him;
 - (2) His right to communicate with counsel and friends; and
 - (3) The general circumstances under which he may secure release under the provisions of Article 26, Bail.
- 24 (c) Procedure When Arrest Is without Warrant; Magistrate's Order. -- 25 If the person has been arrested, for a crime, without a warrant:
 - (1) The magistrate must determine whether there is probable cause to believe that a crime has been committed and that the person arrested committed it, and in the manner provided by G.S. 15A-304(d).
 - (2) If the magistrate determines that there is no probable cause the person must be released.
 - (3) If the magistrate determines that there is probable cause, he must issue a magistrate's order:
 - a. Containing a statement of the crime of which the person is accused in the same manner as is provided in G.S. 15A-304(c) for a warrant for arrest, and
 - b. Containing a finding that the defendant has been arrested without a warrant and that there is probable cause for his detention.

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- 1 (4) Following the issuance of the magistrate's order, the
 2 magistrate must proceed in accordance with subsection (e) and
 3 must file the order with any supporting affidavits and records
 4 in the office of the clerk.
- 5 (d) Procedure When Arrest Is Pursuant to Warrant. -- If the arrest 6 is made pursuant to a warrant, the magistrate must proceed in 7 accordance with subsection (e).
- 8 (e) Commitment or Bail. -- If the person arrested is not released 9 pursuant to subsection (c), the magistrate must release him in 10 accordance with Article 26 of this Chapter, Bail, or commit him to an 11 appropriate detention facility pursuant to G.S. 15A-521 pending 12 further proceedings in the case.
- 13 (f) Powers Not Limited to Magistrate. -- Any judge, justice, or 14 clerk of the General Court of Justice may also conduct an initial 15 appearance as provided in this section."
- Section 2. This act is effective when it becomes law.

During the 1993 Session, the General Assembly authorized judicial officials to conduct pretrial releases proceedings, first appearances, and arraignments by two-way audio and video proceedings. This legislation would extend the use of video proceedings to initial appearances before a magistrate. During the initial appearance, the magistrate informs the defendant of the charges against him or her, his or her right to counsel and either provide bail or commit the defendant. The use of video proceedings for initial appearances must be approved by the Administrative Office of the Courts before its implementation.

APPENDIX F

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SESSION 1995

H/S

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97-RGZ-03(1.24) THIS IS A DRAFT 5-FEB-97 09:39:20

Short Title:	Habit. Felon Determination.	(Public)
Sponsors:		
Referred to:		

- 1 A BILL TO BE ENTITLED
- 2 AN ACT TO PROVIDE THAT THE ISSUE OF WHETHER A DEFENDANT IS A
- 3 HABITUAL FELON OR A VIOLENT HABITUAL FELON SHALL BE DETERMINED
- 4 BY THE TRIAL JUDGE.
- 5 The General Assembly of North Carolina enacts:
- 6 Section 1. G.S. 14-7.3 reads as rewritten:
- 7 "\$14-7.3. Charge of habitual felon.
- 8 An indictment which charges a person who is an habitual felon
- 9 within the meaning of G.S. 14-7.1 with the commission of any
- 10 felony under the laws of the State of North Carolina must, in
- to relong under the laws of the state of North Carolina must, in
- 11 order to sustain a conviction of habitual felon, also charge that
- 12 said person is an habitual felon. The indictment charging the
- 13 defendant as an habitual felon shall be separate from the
- 14 indictment charging him with the principal felony. An indictment
- 15 which charges a person with being an habitual felon must set
- 16 forth the date that prior felony offenses were committed, the
- 17 name of the state or other sovereign against whom said felony
- 18 offenses were committed, the dates that pleas of guilty were
- 19 entered to or convictions returned in said felony offenses, and
- 20 the identity of the court wherein said pleas or convictions took

1 place. No defendant charged with being an habitual felon in a 2 bill of indictment shall be required to go to trial on defend 3 said charge within 20 days of the finding of a true bill by the 4 grand jury; provided, the defendant may waive this 20-day 5 period."

Section 2. G.S. 14-7.5 reads as rewritten:

7 "\$14-7.5. Verdict and judgment.

When an indictment charges an habitual felon with a felony as 9 above provided and an indictment also charges that said person is 10 an habitual felon as provided herein, the defendant shall be 11 tried for the principal felony as provided by law. The indictment 12 that the person is an habitual felon shall not be revealed to the 13 jury unless the jury shall find that the defendant is guilty of 14 the principal felony or other felony with which he is charged. at 15 any time. If the jury finds the defendant guilty of a felony, the 16 bill of indictment charging the defendant as an habitual felon 17 may be presented to the same jury. Except that the same jury may 18 be used, the proceedings shall be as if the issue of habitual 19 felon were a principal charge. shall be tried before the trial 20 judge without a jury. If the jury trial judge finds by a 21 preponderance of the evidence that the defendant is an habitual 22 felon, the trial judge shall enter judgment according to the 23 provisions of this Article. If the jury trial judge finds that 24 the defendant is not an habitual felon, the trial judge shall 25 pronounce judgment on the principal felony or felonies 26 provided by law."

Section 3. G.S. 14-7.9 reads as rewritten:

28 "§ 14-7.9. Charge of violent habitual felon.

An indictment that charges a person who is a violent habitual felon within the meaning of G.S. 14-7.7 with the commission of any violent felony must, in order to sustain a conviction of violent habitual felon, also charge that the person is a violent habitual felon. The indictment charging the defendant as a violent habitual felon shall be separate from the indictment charging the defendant with the principal violent felony. An indictment that charges a person with being a violent habitual felon must set forth the date that prior violent felonies were committed, the name of the state or other sovereign against whom the violent felonies were committed, the dates of convictions of the violent felonies, and the identity of the court in which the

1 convictions took place. A defendant charged with being a violent 2 habitual felon in a bill of indictment shall not be required to 3 go to trial on defend that charge within 20 days after the 4 finding of a true bill by the grand jury unless the defendant 5 waives this 20-day period."

Section 4. G.S. 14-7.11 reads as rewritten:

7 "\$ 14-7.11. Verdict and judgment.

When an indictment charges a violent habitual felon with a 9 violent felony as provided in this Article and an indictment also 10 charges that the person is a violent habitual felon as provided 11 in this Article, the defendant shall be tried for the principal 12 violent felony as provided by law. The indictment that the 13 person is a violent habitual felon shall not be revealed to the 14 jury unless the jury finds that the defendant is guilty of the 15 principal violent felony or another violent felony with which the 16 defendant is charged. at any time. If the jury finds the 17 defendant guilty of a violent felony, the bill of indictment 18 charging the defendant as a violent habitual felon may be 19 presented to the same jury. Except that the same jury may be 20 used, the proceedings shall be as if the issue of violent 21 habitual felon were a principal charge. shall be tried before 22 the trial judge without a jury. If the jury trial judge finds by 23 a preponderance of the evidence that the defendant is a violent 24 habitual felon, the trial judge shall enter judgment according to 25 the provisions of this Article. If the jury trial judge finds 26 that the defendant is not a violent habitual felon, the trial 27 judge shall pronounce judgment on the principal violent felony or 28 felonies as provided by law."

Section 5. This act is effective December 1, 1997, and 30 applies to sentencing for offenses committed on or after that 31 date.

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Under current law, a defendant charged with a felony may also be charged with being an habitual felon or a violent habitual felon depending on the defendant's prior felony record. However, if a charge of habitual or violent habitual felon is made, it is treated as a separate proceeding which ultimately must be determined separately by the jury.

The propose legislation amends Chapter 14 of the General Statutes to provide that the charge of habitual felon or violent habitual felon is tried before the trial judge without a jury.

APPENDIX G

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SESSION 1997

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97-RGZ-008(1.24) THIS IS A DRAFT 5-FEB-97 10:32:03

Short Title:	Restitution/Civil	Judgment.	(P	ublic)
Sponsors:			<u> </u>	
Referred to:	<u>· · · · · · · · · · · · · · · · · · · </u>			

- A BILL TO BE ENTITLED
- 2 AN ACT TO ALLOW THE ENFORCEMENT OF AN ORDER FOR RESTITUTION IN A
- 3 CRIMINAL CASE IN THE SAME MANNER AS A CIVIL JUDGMENT, TO CREATE
- 4 AN EXCEPTION TO THE STATUTORY EXEMPTIONS FOR EXECUTION OF SUCH
- 5 A JUDGMENT, AND TO CHANGE THE ORDER OF PRIORITY FOR
- 6 DISBURSEMENT OF FUNDS IN A CRIMINAL CASE.
- 7 The General Assembly of North Carolina enacts:
- Section 1. G.S. 15A-1343(d) reads as rewritten:
- 9 "(d) Restitution as a Condition of Probation. -
- 10 condition of probation, a defendant may be required to make
- 11 restitution or reparation to an aggrieved party or parties who
- 12 shall be named by the court for the damage or loss caused by the 13 defendant arising out of the offense or offenses committed by the
- 14 defendant arising out of the offense of offenses committeed by the
- 14 defendant. When restitution or reparation is a condition
- 15 imposed, the court shall hold a hearing to determine the amount
- 16 of restitution or reparation due the aggrieved party or parties.
- 17 The court shall take into consideration the resources of the
- 18 defendant, including all real and personal property owned by the 19 defendant and the income derived from such property, his ability
- 20 to earn, his obligation to support dependents, and such other

1 matters as shall pertain to his ability to make restitution or 2 reparation, but the court is not required to make findings of 3 fact or conclusions of law on these matters when the sentence is 4 imposed. The amount must be limited to that supported by the 5 record, and the court may order partial restitution or reparation 6 when it appears that the damage or loss caused by the offense or 7 offenses is greater than that which the defendant is able to pay. 8 An order providing for restitution or reparation, as a condition supervised or unsupervised probation, except an order 10 resulting from a worthless check, may be enforced in the same 11 manner as a civil judgment as provided in this subsection. Upon a 12 finding that restitution in a sum certain remains due and 13 payable, and that the defendant's probation should be terminated 14 or revoked, the judge presiding at the probation termination or 15 revocation hearing shall order that a judgment be docketed 16 pursuant to G.S. 1-233 et seq. in the county of the original 17 conviction as of the date of notification to the clerk in that 18 county. The clerk shall add to the amount of the judgment to be 19 docketed amounts equal to the standard fees for docketing, 20 copying, certification, and mailing, as appropriate, and shall 21 collect any other fees or charges incurred as in the enforcement 22 of other civil judgments. The clerk shall notify the victim by 23 first class mail at the victim's last known address of the 24 docketing of the judgment and provide the victim with a certified 25 copy of the order directing entry of the civil judgment. A civil 26 judgment under this section shall be reduced by any payments made 27 by the defendant pursuant to the criminal case, including 28 payments made pursuant to work release privileges. An order 29 providing for restitution or reparation shall in no way abridge 30 the right of any aggrieved party to bring a civil action against 31 the defendant for money damages arising out of the offense or 32 offenses committed by the defendant, but any amount paid by the 33 defendant under the terms of an order or judgment as provided 34 herein shall be credited against any judgment rendered against herein, 35 the defendant in such civil action. As used 36 'restitution' shall mean (i) compensation for damage or loss as 37 could ordinarily be recovered by an aggrieved party in a civil 38 action, and (ii) reimbursement to the State for the total amount 39 of a judgment authorized by G.S. 7A-455(b). As used herein, 40 'reparation' shall include but not be limited to the performing

1 of community services, volunteer work, or doing such other acts 2 or things as shall aid the defendant in his rehabilitation. herein 'aggrieved party' includes individuals, 4 corporations, associations, other organizations, and government 5 agencies, whether federal, State or local, including the Crime 6 Victims Compensation Fund established by G.S. 15B-23. 7 that no government agency shall benefit by way of restitution 8 except for particular damage or loss to it over and above its 9 normal operating costs and except that the State may receive 10 restitution for the total amount of a judgment authorized by G.S. 11 7A-455(b). A government agency may benefit by way of reparation 12 even though the agency was not a party to the crime provided that 13 when reparation is ordered, community service work shall 14 rendered only after approval has been granted by the owner or 15 person in charge of the property or premises where the work will 16 be done. Provided further, that no third party shall benefit by 17 way of restitution or reparation as a result of the liability of 18 that third party to pay indemnity to an aggrieved party for the 19 damage or loss caused by the defendant, but the liability of a 20 third party to pay indemnity to an aggrieved party or any payment 21 of indemnity actually made by a third party to an aggrieved party 22 does not prohibit or limit in any way the power of the court to 23 require the defendant to make complete and full restitution or 24 reparation to the aggrieved party for the total amount of the the defendant. Restitution 25 damage or loss caused by remedies ancillary to 26 reparation measures are 27 rehabilitation of criminal offenders, to provide for compensation and to reimburse the Crime victims of crime, 29 Compensation Fund established by G.S. 15B-23, and shall not be 30 construed to be a fine or other punishment as provided for in the 31 Constitution and laws of this State."

32 Section 2. G.S. 148-57.1 is amended by adding a new 33 subsection (bl) to read:

"(bl) If the Post-Release Supervision and Parole Commission imposes restitution as a condition of parole or post-release supervision, the Commission shall notify the sentencing court of the restitution including the amount of restitution. The sentencing court shall order the clerk of court in the county of conviction to docket a civil judgment pursuant to G.S. 1-233 et seq. in the amount of restitution. The clerk shall add to the

amount of the judgment to be docketed amounts equal to the standard fees for docketing, copying, certification, and mailing, as appropriate, and shall collect any other fees or charges incurred as in the enforcement of other civil judgments. The clerk shall notify the victim by first class mail at the victim's last known address of the docketing of the judgment and provide the victim with a certified copy of the order directing entry of the civil judgment. An order providing for a civil judgment under this subsection shall in no way abridge the right of any aggrieved party to bring a civil action against the defendant for money damages arising out of the offense or offenses committed by the defendant, but any amount paid by the defendant under the terms of a civil judgment as provided herein shall be credited against any judgment rendered against the defendant in such civil action."

Section 3. G.S. 1C-1601(e) reads as rewritten:

- 17 (e) Exceptions. -- The exemptions provided in this Article are 18 inapplicable to claims
 - (1) Of the United States or its agencies as provided by federal law;
 - (2) Of the State or its subdivisions for taxes, appearance bonds or fiduciary bonds;
 - (3) Of lien by a laborer for work done and performed for the person claiming the exemption, but only as to the specific property affected;
 - (4) Of lien by a mechanic for work done on the premises, but only as to the specific property affected;
 - (5) For payment of obligations contracted for the purchase of the specific real property affected;
 - (6) Repealed by Session Laws 1981 (Regular Session, 1982), c. 1224, s. 6, effective September 1, 1982;
 - (7) For contractual security interests in the specific property affected; provided, that the exemptions shall apply to the debtor's household goods notwithstanding any contract for a nonpossessory, nonpurchase money security interest in any such goods;
 - (8) For statutory liens, on the specific property affected, other than judicial liens;

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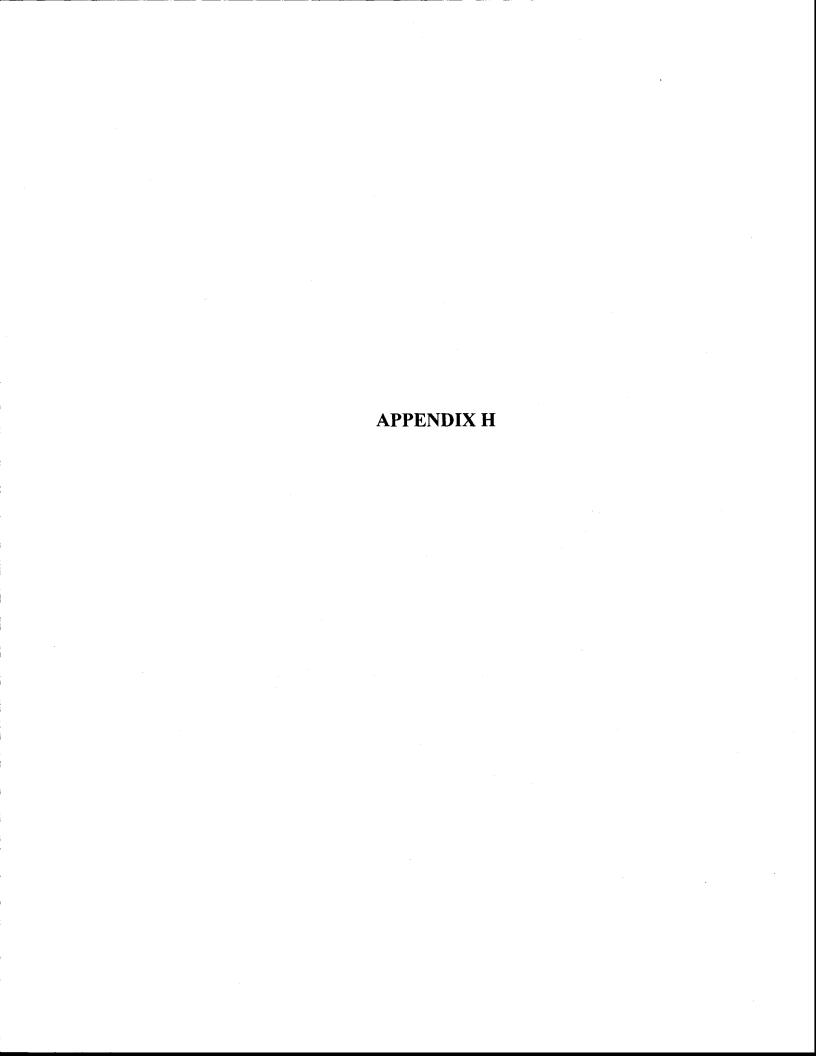
1	(9) For	child support, alimony or distributive award					
2	order pursuant to Chapter 50 of the General						
3	Statı	utes. Statutes;					
4	<u>(10)</u> For	criminal restitution orders docketed as civil					
5	judgr	ments pursuant to G.S. 15A-1343(d).					
6	Section 4	. G.S. 7A-304(d) reads as rewritten:					
7	(d) In any cri	minal case in which the liability for costs,					
8	fines, restitution	, or any other lawful charge has been finally					
9	determined, the cl	erk of superior court shall, unless otherwise					
10	ordered by the pre	siding judge, disburse such funds when paid in					
11	accordance with the	e following priorities:					
12	<u>(1)</u>	Sums in restitution prorated among the persons					
13		<pre>entitled thereto;</pre>					
14	(1) (2)	Costs due the county;					
15	(2) (3)	Costs due the city;					
16	(3) (4)	Fines to the county school fund;					
17	(1)	Sums in restitution prorated among the persons					
18		entitled thereto;					
19	(5)	Costs due the State;					
20	(6)	Attorney's fees.					
21	Sums in restitut	tion received by the clerk of superior court					
22	shall be disbursed	when:					
23	(1)	Complete restitution has been received; or					
24	(2)	When, in the opinion of the clerk, additional					
25		payments in restitution will not be collected;					
26		or					
27	(3)	Upon the request of the person or persons					
28		entitled thereto; and					
29	(4)	In any event, at least once each calendar					
30		year.					
31	Section 5	. This act becomes effective December 1, 1997,					
32	and applies to offe	enses committed on or after that date.					

G.S. 15A-1343(d) provides the process by which a court may order restitution to a victim as a condition of a defendant's probation. G.S. 148-57.1 allows a judge to make a recommendation of restitution as a condition of parole or post release supervision. If the judge makes a recommendation of restitution, the Post-Release Supervision and Parole Commission has the authority to make restitution a condition of parole or post-release supervision.

For probationary sentences, section 1 of the proposed legislation amends G.S. 15A-1343(d) to require a judge, upon termination or revocation of probation, to order the docketing of a civil judgment against the defendant in the amount of restitution owed. For active sentences, section 2 amends G.S. 148-57.1 to require the Post-Release Supervision and Parole Commission to notify the sentencing court of a restitution order. The sentencing court then orders the clerk to docket a civil judgment in the amount of the order of restitution issued by the Commission. Under both sections, the clerk may add to the judgment amounts equal to standard fees or charges incurred in the enforcement of judgments.

Section 3 of the proposed legislation would provide an exception to the exemptions from execution for these civil judgments.

Section 4 provides that of the funds paid into the court by a defendant, restitution to the victim will be disbursed first, before other costs and fines. Current law provides that restitution is disbursed fourth, after costs due the county, costs due the city, and fines to the county school fund.



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97-RGZ-009(1.24) THIS IS A DRAFT 29-JAN-97 16:34:45

Short	Title:	Domestic	Violence/P	retrial R	elease.	(Public)
Sponso	rs:					
Referr	ed to:					
		A	BILL TO BE	ENTITLE	D	
AN ACT	TO DEC	REASE THE	PERIOD OF	TIME IN	DOMESTIC	VIOLENCE CASES
THAT	A DEFE	NDANT MAY	BE HELD IN	CUSTODY	WITHOUT A	A DETERMINATION
OF P	RETRIAL	RELEASE E	BY A JUDGE.			
The Ge	neral A	ssembly of	North Car	olina ena	cts:	
	Sect	ion 1. G.S	5. 15A-534.	l(b) read	ls as rewr	citten:
"(b)	A def	endant ma	y be retai	ned in cu	istody no	t more than 48
<u>12</u> hou	rs from	n the time	e of arrest	: without	a deter	mination being
made u	inder t	his sectio	on by a ju	dge. If	a judge	has not acted
pursua	nt to	this sect	cion within	1 48 <u>12</u>	hours o	f arrest, the
magist:	rate sh	all act ur	der the pro	ovisions	of this s	section."
	Sec.	2. This a	ct becomes	effectiv	e July 1,	1997.

Under G.S. 15A-534.1, a determination of pretrial release and bail in domestic violence cases may only be made by a judge during the first 48 hours following arrest. If the judge has not acted within 48 hours of the defendant's arrest, the magistrate may then make a determination of pretrial release. The proposed legislation amends G.S. 15A-534.1(b) to decrease this period from 48 hours to 12 hours.

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	APPENI	DIX I		

SESSION 1997

97-RSZ-004, mlm THIS IS A DRAFT 31-JAN-97 16:17:49

Short Title:	Court Information Remote Access	(Public)
Sponsors:		
Referred to:	· · · · · · · · · · · · · · · · · · ·	

A BILL TO BE ENTITLED

2 AN ACT TO AUTHORIZE THE DIRECTOR OF THE ADMINISTRATIVE OFFICE OF 3 THE COURTS TO CONTRACT WITH THIRD PARTIES TO PROVIDE REMOTE 4 ELECTRONIC ACCESS TO COURT INFORMATION.

5 The General Assembly of North Carolina enacts:

Section 1. G.S. 7A-109 reads as rewritten:

7 "\$7A-109. Record-keeping procedures.

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(a) Each clerk shall maintain such records, files, dockets and 9 indexes as are prescribed by rules of the Director of 10 Administrative Office of the Courts. Except as prohibited by law, 11 these records shall be open to the inspection of the public during 12 regular office hours, and shall include civil actions, 13 proceedings, estates, criminal actions, juvenile actions, minutes of 14 the court, judgments, liens, lis pendens, and all other records 15 required by law to be maintained. The rules prescribed by the Director 16 shall be designed to accomplish the following purposes:

(1) To provide an accurate record of every determinative legal action, proceeding, or event which may affect the person or property of any individual, firm, corporation, or association;

(2) To provide a record during the pendency of a case that allows for the efficient handling of the matter by the court from its

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- initiation to conclusion and also affords information as to the progress of the case;
 - (3) To provide security against the loss or destruction of original documents during their useful life and a permanent record for historical uses;
 - (4) To provide a system of indexing that will afford adequate access to all records maintained by the clerk;
 - (5) To provide, to the extent possible, for the maintenance of records affecting the same action or proceeding in one rather than several units; and
 - (6) To provide a reservoir of information useful to those interested in measuring the effectiveness of the laws and the efficiency of the courts in administering them.
- 14 (b) The rules shall provide for indexing according to the minimum 15 criteria set out below:
 - (1) Civil actions -- the names of all parties;
 - (2) Special proceedings -- the names of all parties;
 - (3) Administration of estates -- the name of the estate and in the case of testacy the name of each devisee;
 - (4) Criminal actions -- the names of all defendants;
 - (5) Juvenile actions -- the names of all juveniles;
 - (6) Judgments, liens, lis pendens, etc. -- the names of all parties against whom a lien has been created by the docketing of a judgment, notice of lien, transcript, certificate, or similar document and the names of all parties in those cases in which a notice of lis pendens has been filed with the clerk and abstracted on the judgment docket.
- 28 (c) The rules shall require that all documents received for 29 docketing shall be immediately indexed either on a permanent or 30 temporary index. The rules may prescribe any technological process 31 deemed appropriate for the economical and efficient indexing, storage 32 and retrieval of information.
- 33 (d) In order to facilitate public access to court records, except
 34 where public access is prohibited by law, the Director may enter into
 35 one or more non-exclusive contracts under reasonable cost recovery
 36 terms with third parties to provide remote electronic access to the
 37 records by the public."
- 38 Section 2. If any contracts entered into under G.S. 7A-39 109(d) are in effect during any calendar year, the Director of the 40 Administrative Office of the Courts shall submit to the Joint

Page 2 96-RSZ-004

- 1 Legislative Commission on Governmental Operations not later than
- 2 February 1 of the following year a report on all those contracts.
- 3 Section 3. This act is effective upon ratification.

This legislation would authorize the Director of the Administrative Office of the Courts to contract with third parties to provide remote electronic access by the public to court records, except where public access is prohibited by law. The contracts would include reasonable cost recovery terms.

The Director of the Administrative Office of the Courts would report yearly to the Joint Legislative Commission on Governmental Operations on all contracts.

The legislation would be effective when it becomes law.

APPENDIX J

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SESSION 1997

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(Public)

97-RSZ-005, mlm THIS IS A DRAFT 31-JAN-97 16:17:15

Short Title: Jurisdictional Amount Increase

	Sponsors:
	Referred to:
1	A BILL TO BE ENTITLED
2	AN ACT TO INCREASE THE AMOUNT THAT MAY BE IN CONTROVERSY IN
3	DISTRICT AND SUPERIOR CIVIL COURTS AND TO MAKE CORRESPONDING
4	CHANGES TO THE RULES OF CIVIL PROCEDURE AND NONBINDING
5	ARBITRATION.
6	The General Assembly of North Carolina enacts:
7	Section 1. G.S. 7A-243 reads as rewritten:
8	"§ 7A-243. Proper division for trial of civil actions generally
9	determined by amount in controversy.
10	Except as otherwise provided in this Article, the district
11	court division is the proper division for the trial of all civil
12	actions in which the amount in controversy is ten thousand
13	dollars (\$10,000) twenty-five thousand dollars (\$25,000) or less;
14	and the superior court division is the proper division for the
	trial of all civil actions in which the amount in controversy
16	exceeds ten thousand dollars (\$10,000). twenty-five thousand
17	dollars (\$25,000).
18	For purposes of determining the amount in controversy, the

19 following rules apply whether the relief prayed is monetary or 20 nonmonetary, or both, and with respect to claims asserted by

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1 complaint, counterclaim, cross-complaint or third-party 2 complaint: 3 The amount in controversy is computed without (1)4 regard to interest and costs. 5 (2) Where monetary relief is prayed, the amount prayed 6 for is in controversy unless the pleading 7 question shows to a legal certainty that the amount 8 claimed cannot be recovered under the applicable 9 measure of damages. The value of any property 10 seized in attachment, claim and delivery, or other 11 ancillary proceeding, is not in controversy and is 12 considered in determining the 13 controversy. 14 Where no monetary relief is sought, but the relief (3) 15 sought would establish, enforce, or avoid 16 obligation, right or title, the value of the 17 obligation, right, or title is in controversy. 18 Where the owner or legal possessor of property 19 seeks recovery of property on which a lien is 20 asserted pursuant to G.S. 44A-4(a) the amount in 21 controversy is that portion of the asserted lien 22 which is disputed. The judge may require by rule or 23 order that parties make a good faith estimate of 24 the value of any nonmonetary relief sought. 25 (4)Except as provided in subparagraph c of this 26 subdivision, where a single party asserts two 27 or more properly joined claims, the claims are 28 aggregated in computing the 29 controversy. 30 Except as provided in subparagraph c, where 31 there are two or more parties properly joined 32 in an action and their interests are aligned,

Page 2 97-RSZ-005

amount in controversy.

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claims

upon the other.

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their claims are aggregated in computing the

mutually exclusive and in the alternative, or

which that are successive, in the sense that satisfaction of one claim will bar recovery

aggregated which that

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- d. Where there are two or more claims not subject to aggregation the highest claim is the amount in controversy.
 - (5) Where the value of the relief to a claimant differs from the cost thereof to an opposing party, the higher amount is used in determining the amount in controversy."

Section 2. G.S. 1A-1, Rule 8(a) reads as rewritten:

- 9 "(a) Claims for relief. -- A pleading which that sets forth a 10 claim for relief, whether an original claim, counterclaim, 11 crossclaim, or third-party claim shall contain
 - (1) A short and plain statement of the claim sufficiently particular to give the court and the parties notice of the transactions, occurrences, or series of transactions or occurrences, intended to be proved showing that the pleader is entitled to relief, and
 - (2) A demand for judgment for the relief to which he domms himself the pleader claims to be entitled. Relief in the alternative or of several different types may be demanded. In all negligence actions, and in all claims for punitive damages in any civil action, wherein the matter in controversy exceeds the sum or value of ten thousand dollars (\$10,000), twenty-five thousand dollars (\$25,000), pleading shall not state the demand for monetary relief, but shall state that the relief demanded is for damages incurred or to be incurred in excess of ten thousand dollars (\$10,000). twenty-five thousand dollars (\$25,000). However, at any time after service of the claim for relief, any party may request of the claimant a written statement of the monetary relief sought, and the claimant shall, within 30 days after such service, provide such that statement, which shall not be filed with the clerk until the action has been called for trial or entry of default entered. Such The statement may be amended in the manner and at times as provided by Rule 15."

Section 3. G.S. 7A-37.1 reads as rewritten:

97-RSZ-005

- 1 "\$ 7A-37.1. Statewide court-ordered, nonbinding arbitration in 2 certain civil actions.
- 3 (a) The General Assembly finds that court-ordered, nonbinding 4 arbitration may be a more economical, efficient and satisfactory 5 procedure to resolve certain civil actions than by traditional 6 civil litigation and therefore authorizes court-ordered 7 nonbinding arbitration as an alternative civil procedure, subject 8 to these provisions.
- 9 (b) The Supreme Court of North Carolina may adopt rules 10 governing this procedure and may supervise its implementation and 11 operation through the Administrative Office of the Courts. These 12 rules shall ensure that no party is deprived of the right to jury 13 trial and that any party dissatisfied with an arbitration award 14 may have trial de novo.
- 15 (c) This procedure may be employed in civil actions where 16 claims do not exceed fifteen thousand dollars (\$15,000). twenty-17 five thousand dollars (\$25,000).
- This procedure may be implemented in a judicial district, 19 in selected counties within a district, or in any court within a 20 district, if the Director of the Administrative Office of the 21 Courts, and the cognizant Senior Resident Superior Court Judge or 22 the Chief District Court Judge of any court selected for this 23 procedure, determine that use of this procedure may assist in the 24 administration of justice toward achieving objectives stated in 25 subsection (a) of this section in a judicial district, county, or 26 court. The Director of the Administrative Office of the Courts, 27 acting upon the recommendation of the cognizant Senior Resident 28 Superior Court Judge or Chief District Court Judge of any court 29 selected for this procedure, may terminate this procedure in any 30 judicial district, county, or court upon a determination that its 31 use has not accomplished objectives stated in subsection (a) of 32 this section.
- 33 (e) Arbitrators in this procedure shall have the same immunity 34 as judges from civil liability for their official conduct."
- 35 Section 4. This act becomes effective October 1, 1997, 36 and applies to claims filed on or after that date.

Page 4 97-RSZ-005

This legislation would increase the amount in controversy for civil cases heard in district court from \$10,000 to \$25,000. It would also amend G.S. 1A-1, Rule 8(a), which provides for a nonspecific demand for relief in negligence actions and in any claim for punitive damages, to increase from \$10,000 to \$25,000 the amount above which a specific demand cannot be made. The legislation would also authorize increases in the amount in controversy from \$15,000 to \$25,000 for civil cases that may be subject to court-ordered arbitration.

The legislation would be effective on October 1, 1997, and would apply to claims filed on or after that date.

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	A	PPENDIX K		·
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SESSION 1997

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97-RGZ-006(1.24)
THIS IS A DRAFT 29-JAN-97 16:35:10

Short Title: Community Penalties/Record Checks.	(Public)
Sponsors:	
Referred to:	
A BILL TO BE ENTITLED	
AN ACT TO ALLOW COMMUNITY PENALTIES PROGRAMS TO OBTAIN	CRIMINAL
RECORD CHECKS OF TARGETED OFFENDERS.	
The General Assembly of North Carolina enacts:	
Section 1. Chapter 7A of the General Statutes i	s amended
by adding the following new section to read:	
"§ 7A-778. Criminal record checks of targeted offenders.	<u>.</u>
(a) The Department of Justice may provide to the dire	ctor of a
local community penalties program established pursuant	to G.S.
7A-772(b) a criminal record check of a targeted offe	nder. The
fingerprints of the individual shall be forwarded to	the State
Bureau of Investigation for a search of the State	
history record file and the State Bureau of Investigat	
forward a set of fingerprints to the Federal B	
Investigation for a national criminal history record c	heck. The
community penalties program may use the information in	preparing
a community penalties plan for the offender and may pr	
information to the court for sentencing purposes,	
information itself shall not be made a part of any pub	

20 record.

1 (b) The Department of Justice shall charge a reasonable fee for 2 conducting a criminal record check under this section. The fee 3 shall not exceed the actual cost of locating, editing, 4 researching, and retrieving the information. The fee shall be 5 paid by the offender as a condition of probation if the 6 offender's community penalties plan is approved by the court."

7 Sec. 2. This act is effective December 1, 1997.

Local community penalties programs prepare community penalty plans to be used by a judge as an alternative to incarceration. However, the local programs do not have access to Federal Bureau of Investigation (FBI) record checks to determine prior records of defendants. Under federal law, only law enforcement agencies or groups authorized by State statute may have access to such record checks.

The proposed legislation would add a new G.S. 7A-778 to authorize directors of local community penalties programs to receive criminal record checks. The Department of Justice, through the FBI, would provide the checks. The bill authorizes the Department to charge a reasonable fee for conducting the check.

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APPENDIX L	

SESSION 1997

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97-RSZ-006, mlm THIS IS A DRAFT 31-JAN-97 16:16:41

Short Title: Waiver of Recording/Dist. Ct.	(Public)
Sponsors:	
Referred to:	
A BILL TO BE ENTITLED	
AN ACT TO PROVIDE THAT A CIVIL TRIAL IN DISTRICT OF BE REPORTED UNLESS A PARTY REQUESTS REPORTING IN COURT ORDERS REPORTING.	
The General Assembly of North Carolina enacts: Section 1. G.S. 7A-198(d) reads as rewrit	
(d) Reporting of any trial may be waived by a parties. is waived unless a party requests reporting	ng in writing.
Except as otherwise provided in subsection (e), a f	
reported if a party requests reporting in writi	
court, in its discretion, orders that the trial be	
SACTION / "DIC SCT DACOMAC ATTACTIVA DCT	nner I. 1997.

This legislation would amend G.S. 7A-198(d) to provide that, except as provided in subsection (e), a civil trial in district court will not be reported unless a party requests in writing that it be reported or the court, in its discretion, orders that it be reported. Subsection (e) provides that trials before magistrates and hearings to adjudicate and dispose of infractions will not be reported.

The legislation would be effective on October 1, 1997.

	APPENDIX M	
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SESSION 1997

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97-RGZ-003(1.24) THIS IS A DRAFT 29-JAN-97 16:48:55

Short Title:	Clerks/Year's Allowance.	(Public)
Sponsors:		
Referred to:		

1 A BILL TO BE ENTITLED

2 AN ACT TO AUTHORIZE CLERKS TO ALLOCATE SPOUSE'S AND CHILDREN'S YEAR'S ALLOWANCE FROM A DECEDENT'S ESTATE.

4 The General Assembly of North Carolina enacts:

5 Section 1. G.S. 30-16 reads as rewritten:

6 "§30-16. Duty of personal representative or magistrate to assign 7 allowance.

8 It shall be the duty of every administrator, collector, or 9 executor of a will, on application in writing, signed by the 10 surviving spouse, at any time within one year after the death of 11 the deceased spouse, to assign to the surviving spouse the year's 12 allowance as provided in this Article.

If there shall be no administration, or if the personal 14 representative shall fail or refuse to apply to a magistrate, 15 magistrate or clerk of court, as provided in G.S. 30-20, for 10 surviving spouse has filed the aforesaid 16 days after the if the surviving spouse is the personal 17 application, or 18 representative, the surviving spouse may make application to the 19 magistrate, magistrate or clerk, and it shall be the duty of the 20 magistrate or clerk to proceed in the same manner as though the 21 application had been made by the personal representative.

Where any personal property of the deceased spouse shall be located outside the township or county where the deceased spouse resided at the time of his death, the personal representative or the surviving spouse may apply to any magistrate or to any clerk of court of any township or county where such personal property is located, and it shall be the duty of such magistrate or clerk to assign the year's allowance as if the deceased spouse had resided and died in that township."

Sec. 2. G.S. 30-17 reads as rewritten:

10 "§ 30-17. When children entitled to an allowance.

Whenever any parent dies leaving any child under the age of 18 12 years, including an adopted child or a child with whom the widow 13 may be pregnant at the death of her husband, or a child who is 14 less than 22 years of age and is a full-time student in any 15 educational institution, or a child under 21 years of age who has 16 been declared mentally incompetent, or a child under 21 years of 17 age who is totally disabled, or any other person under the age of 18 18 years residing with the deceased parent at the time of death 19 to whom the deceased parent or the surviving parent stood in loco 20 parentis, every such child shall be entitled, besides its share 21 of the estate of such deceased parent, to an allowance of two 22 thousand dollars (\$2,000) for its support for the year next 23 ensuing the death of such parent, less, however, the value of any 24 articles consumed by said child since the death of said parent. 25 Such allowance shall be exempt from any lien by judgment or 26 execution against the property of such parent. The personal 27 representative of the deceased parent, within one year after the 28 parent's death, shall assign to every such child the allowance 29 herein provided for; but if there is no personal representative 30 or if he fails or refuses to act within 10 days after written 31 request by a quardian or next friend on behalf of such child, the 32 allowance may be assigned by a magistrate, magistrate or clerk of 33 court upon application of said quardian or next friend.

If the child resides with the widow of the deceased parent at the time such allowance is paid, the allowance shall be paid to said widow for the benefit of said child. If the child resides with its surviving parent who is other than the widow of the deceased parent, such allowance shall be paid to said surviving parent for the use and benefit of such child, regardless of whether the deceased died testate or intestate or whether the

1 widow dissented from the will. Provided, however, the allowance 2 shall not be available to an illegitimate child of a deceased 3 father, unless such deceased father shall have recognized the 4 paternity of such illegitimate child by deed, will or other 5 paper-writing. If the child does not reside with a parent when 6 the allowance is paid, it shall be paid to its general guardian, 7 if any, and if none, to the clerk of the superior court who shall 8 receive and disburse same for the benefit of such child.

9 Sec. 3. Part 2 of Article 4 of Chapter 30 of the General 10 Statutes reads as rewritten:

11 12

"Part 2. Assigned by Magistrate Magistrate or Clerk.

13

14 "\$ 30-19. Value of property ascertained.

The value of the personal property assigned to the surviving spouse and children shall be ascertained by a magistrate or the clerk of court of the county in which administration was granted or the will probated.

19 "§ 30-20. Procedure for assignment.

20 Upon the application of the surviving spouse, a child by his 21 guardian or next friend, or the personal representative of the 22 deceased, the clerk of superior court of the county in which the 23 deceased resided shall may assign the inquiry to a magistrate of 24 the county. The magistrate or clerk of court shall, upon 25 assignment, ascertain the person or persons entitled to an 26 allowance according to the provisions of this Article, 27 determine the money or other personal property of the estate, and 28 pay over to or assign to the surviving spouse and to the 29 children, if any, so much thereof as they shall be entitled to as 30 provided in this Article. Any deficiencies shall be made up from 31 any of the personal property of the deceased, and if the personal 32 property of the estate shall be insufficient to satisfy such 33 allowance, the clerk of the superior court shall enter judgment 34 against the personal representative for the amount of such 35 deficiency, to be paid when a sufficiency of such assets shall 36 come into his hands.

37 "\$ 30-21. Report of magistrate.

38 The magistrate or clerk of court shall shall, upon assignment, 39 make and sign three lists of the money or other personal property 40 assigned to each person, stating their quantity and value, and

1 the deficiency to be paid by the personal representative. Where 2 the allowance is to the surviving spouse, one of these lists 3 shall be delivered to him. Where the allowance is to a child, one 4 of these lists shall be delivered to the surviving parent with 5 whom the child is living; or to the child's guardian or next 6 friend if the child is not living with said surviving parent; or 7 to the child if said child is not living with the surviving 8 parent and has no guardian or next friend. One list shall be 9 delivered to the personal representative. One list shall be 10 returned by the magistrate, magistrate or clerk, within 20 days 11 after the assignment, to the superior court of the county in 12 which administration was granted or the will probated, and the 13 clerk shall file and record the same, together with any judgment 14 entered pursuant to G.S. 30-20.

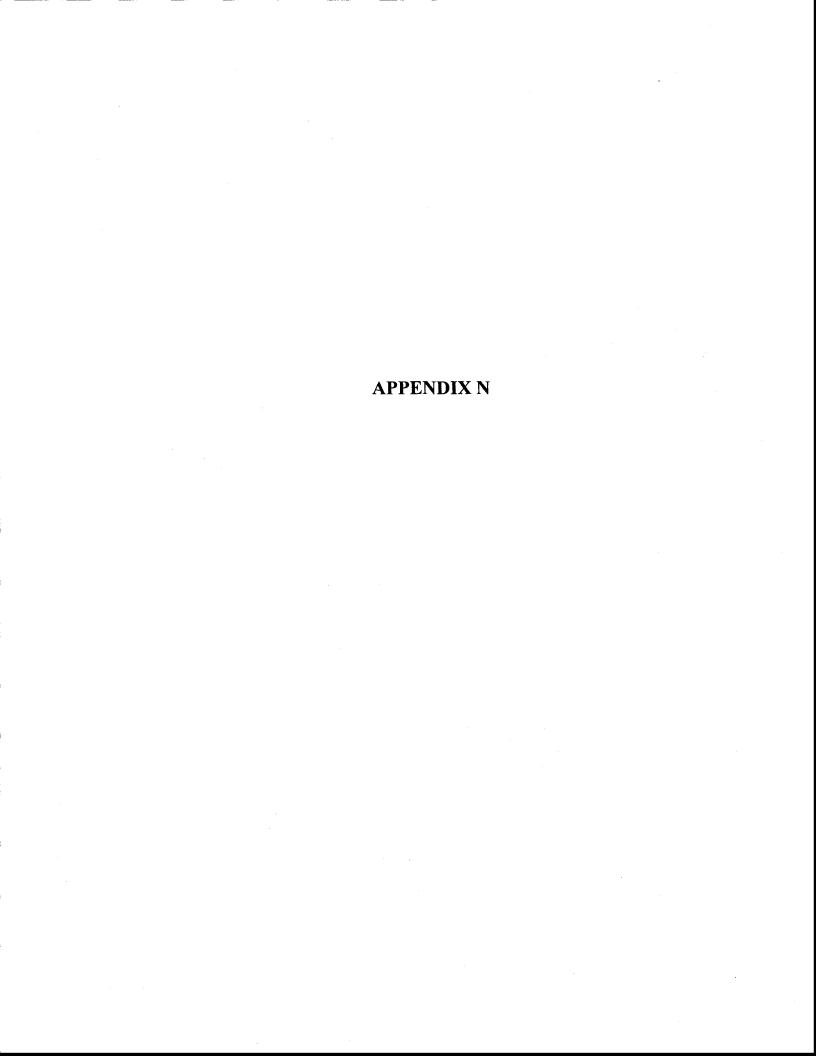
- 15 "\$ 30-22. Repealed by Session Laws 1971, c. 528, s. 25.
- 16 "\$ 30-23. Right of appeal.
- The personal representative, or the surviving spouse, or child 18 by his guardian or next friend, or any creditor, legatee or heir 19 of the deceased, may appeal from the finding of the magistrate or 20 clerk of court to the superior court of the county, and, within 21 10 days after the assignment, cite the adverse party to appear 22 before such court on a certain day, not less than five nor 23 exceeding 10 days after the service of the citation.
- 24 "§ 30-24. Hearing on appeal.
- At or before the day named, the appellant shall file with the clerk a copy of the assignment and a statement of his exceptions thereto, and the issues thereby raised shall be decided as other issues are directed to be de novo. When the issues shall have been decided, judgment shall be entered accordingly, if it may be without injustice, without remitting the proceedings to the magistrate.
- 32 "§ 30-25. Personal representative entitled to credit.
- 33 Upon the settlement of the accounts of the personal 34 representative, he shall be credited with the articles assigned, 35 and the value of the deficiency assessed as aforesaid, if the 36 same shall have been paid, unless the allowance be impeached for 37 fraud or gross negligence in him.
- 38 "\$ 30-26. When above allowance is in full.
- 39 If the estate of a deceased be insolvent, or if his personal 40 estate does not exceed ten thousand dollars (\$10,000), the

1	1 allowances for the year's support of the	surviving spouse and the							
	2 children shall not, in any case, exceed								
	G.S. 30-15 and [G.S.] 30-17; and the allowances made to them as								
	4 above prescribed shall preclude t								
	5 allowances."	-							
6	6 Sec. 4. G.S. 7A-307(b1) reads a	as rewritten:							
7	7 (b1) The clerk shall assess the follow	owing miscellaneous fees:							
8	8 (1) Filing and indexing a will	with no probate							
9	9 first page	\$ 1.00							
10	10 each additional page or	fraction thereof25							
11	ll (2) Issuing letters to fiduc	ciaries, per letter over							
12	12 five								
13	letters issued	1.00							
14	<pre>14 (3) Inventory of safe deposit</pre>	s of a decedent, per box,							
15	P	15.00							
16	(- ,	5.00							
17	(- ,	vill probated in another							
18	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2								
19	=== F F G F S S S S S S S S S S								
20	F-3								
21									
22									
23									
24									
	25 applies to applications for year's allo	owances filed on or after							
	26 that date.								
27									
28	28								

97-RGZ-003(1.24)

Article 4 of Chapter 30 governs the year's allowance given to the surviving spouse and children of an intestate or testator. A year's allowance is an amount (\$10,000 for a spouse, \$2,000 for a child) given from the personal property of the deceased to the deceased's spouse or children for their support. The allowance is exempt from any lien against the deceased's property.

Under current law, application is made to a magistrate to approve the year's allowance. The proposed legislation would amend Article 4 of Chapter 30 to allow a clerk, in addition to a magistrate, to approve a year's allowance. In many cases, the clerk actually performs the work on the application and is the proper person to approve the year's allowance. The bill authorizes the clerk to assess a fee of \$4.00 for hearing the application, which is the same fee charged by a magistrate under the current law.



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97-RGZ-005(1.24) THIS IS A DRAFT 29-JAN-97 16:36:53

Short Title: Eliminate Certified Notice.	(Public)
Sponsors:	
Referred to:	- Marin
A BILL TO BE ENTITLED	
AN ACT TO ELIMINATE THE REQUIREMENT OF CERTIFIED MAI BOND FORFEITURE CASES. The General Assembly of North Carolina enacts:	L NOTICE IN
Section 1. G.S. 15A-544(b) reads as rewritted "(b) If the principal does not comply with the court bail bond, the court having jurisdiction must ent	nditions of
declaring the bail to be forfeited. If forfeiture is the court, a copy of the order of forfeiture and judgment will be entered upon the order after 60 da	notice that
served on each obligor. Service is to be made by mailing by certified mail, return receipt requested,	the clerk
<pre>mail a copy of the order of forfeiture and notice to e at each obligor's address as noted on the bond and</pre>	each obligor
original the date of mailing. Service is complete	three days

Sec. 2. This act is effective when it becomes law.

Under changes made by the General Assembly during the 1995 Regular Session, an order of forfeiture of a bail bond must be served upon the defendant by certified mail, return receipt requested. Prior to the 1995 Session, service was attempted first by the sheriff, and if service was not obtained, the clerk mailed the order by regular mail. The legislature removed the requirement of attempted service by the sheriff and provided that service was to be made by certified mail.

The proposed legislation would delete the requirement of service by certified mail and allow service by first class mail. Service by certified mail often serves little purpose since the defendant has failed to appear in court and cannot be located.

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		A	APPENDIX ()		
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SESSION 1997

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97-RSZ-007, mlm THIS IS A DRAFT 31-JAN-97 16:16:08

Short Title:	Cert. Copies/Custody & Wills	(Public)
Sponsors:		
Referred to:	· · · · · · · · · · · · · · · · · · ·	

A BILL TO BE ENTITLED

- 2 AN ACT TO PROVIDE FOR THE FILING AND REGISTRY OF CERTIFIED COPIES
- 3 OF OUT-OF-STATE CUSTODY DECREES AND FOR THE VALIDATION OF
- 4 CERTIFIED COPIES OF WILLS RECORDED WITHOUT PROBATE.
- 5 The General Assembly of North Carolina enacts:
- 6 Section 1. G.S. 50A-15 reads as rewritten:
- 7 "\$ 50A-15. Filing and enforcement of custody decree of another 8 state.
- 9 (a) An exemplified copy or a certified true copy of a custody
- 10 decree of another state may be filed in the office of the clerk
- 11 of any superior court of this State. The clerk shall treat the
- 12 decree in the same manner as a custody decree of a court of this
- 13 State. A custody decree so filed has the same effect and shall be
- 14 enforced in like manner as a custody decree rendered by a court
- 15 of this State.
- 16 (b) A person violating a custody decree of another state which
- 17 makes it necessary to enforce the decree in this State may be
- 18 required to pay necessary travel and other expenses, including
- 19 attorneys' fees, incurred by the party entitled to the custody or
- 20 such party's witnesses."

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Section 2. G.S. 50A-16 reads as rewritten:
 2 "$ 50A-16. Registry of out-of-state custody decrees and
 3 proceedings.
     The clerk of each superior court shall maintain a registry in
 5 which he the clerk shall enter the following:
           (1) Exemplified and certified true copies of custody
 7
                decrees of other states received for filing;
 8
                Communications as to the pendency of custody
           (2)
 9
                proceedings in other states;
10
                Communications concerning a finding of inconvenient
           (3)
11
                forum by a court of another state; and
12
                       communications
                                             documents
           (4)
                                        or
                                                         concerning
13
                custody proceedings in another state which may
14
                affect the jurisdiction of a court of this State or
                the disposition to be made by it in a custody
15
                proceeding."
16
17
           Section 3. G.S. 31-30 reads as rewritten:
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18 "\$31-30. Validation of wills recorded without probate by subscribing witnesses.

20 In all cases where wills and testaments were executed prior to the

20 In all cases where wills and testaments were executed prior to the 21 first day of January, 1875, and which appear as recorded in the record 22 of last wills and testaments to have had two or more witnesses 23 thereto, and such last wills and testaments were admitted to probate 24 and recorded in the record of wills in the proper county in this State 25 prior to the first day of January, 1888, without having been duly 26 proven as provided by law, and such wills were presented to the clerk 27 of the superior court in any county in this State where the makers of 28 said wills owned property, and where the makers of such wills lived 29 and died, and were by such clerks recorded in the record of wills for 30 his county, said wills and testaments or exemplified copies or 31 certified true copies thereof, so recorded, if otherwise sufficient, 32 shall have the effect to pass the title to real or personal property, 33 or both, therein devised and bequeathed, to the same extent and as 34 completely as if the execution thereof had been duly proven by the two 35 subscribing witnesses thereto in the manner provided by law of this 36 State. Nothing herein shall be construed to prevent such wills from 37 being impeached for fraud."

Section 4. This act becomes effective October 1, 1997.

Page 2 97-RSZ-007

This legislation would provide that certified true copies of certain documents will be treated the same as exemplified copies of those documents. First, it would amend G.S. 50A-15 and G.S. 50A-16 to allow a certified true copy of a decree of another state to be filed in a clerk of superior court's office and enforced as a custody decree of this state. Second, it would amend G.S. 31-30 to provide for validation of a certified true copy of a will recorded without probate.

The legislation would be effective on October 1, 1997.

APPENDIX P

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GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 1997

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97-RSZ-008, mlm THIS IS A DRAFT 31-JAN-97 16:14:54

	Short Title: F	oreclosure Filing Fees	(Public)
	Sponsors:		
	Referred to:		
1		A BILL TO BE ENTITLED	
2	AN ACT TO RAISE	THE FORECLOSURE FILING FEES.	
3	The General Ass	embly of North Carolina enacts:	
4	Section	n 1. G.S. 7A-308(a) reads as rewritten:	
5	"(a) The fol:	owing miscellaneous fees and commissions	shall be
6		he clerk of superior court and remitte	ed to the
7		upport of the General Court of Justice:	
8	(1) F	oreclosure under power of sale in deed of	
9			.00 \$30.00
10		lus if the property is sold pursuant to	-
11		f sale, an additional sum of thirty ce	
12	-	er one hundred dollars (\$100.00),	-
13		raction thereof, of the final sale price	
14		ollected. In no case shall the addit	
15	€	xceed two hundred dollars (\$200.00).	If the
16		roperty is sold under the power of	
17	_	dditional amount will be charged, dete	
18		he following formula: thirty cents (30¢	
19	<u>ł</u>	undred dollars (\$100.00), or major	fraction
20	<u>t</u>	hereof, of the final sale price. If t	he amount

1			determined by the formula is less than ten dollars
2			(\$10.00), a minimum ten dollar (\$10.00) fee will be
3			collected. If the amount determined by the formula
4			is more than two hundred dollars (\$200.00), a
5			maximum two hundred dollar (\$200.00) fee will be
6			collected.
7		(2)	Proceeding supplemental to execution 20.00
8		(3)	Confession of judgment 15.00
9		(4)	Taking a deposition 5.00
10		(5)	Execution 15.00
11		(6)	Notice of resumption of former name 5.00
12		(7)	Taking an acknowledgment or
13			administering an oath, or both, with or
14			without seal, each certificate (except
15			that oaths of office shall be
16			administered to public officials without
17			charge) 1.00
18		(8)	Bond, taking justification or approving
19	5.00	•	
20		(9)	Certificate, under seal 2.00
21		(10)	Exemplification of records 5.00
22		(11)	Recording or docketing (including
23			indexing) any document
24			first page 4.00
25			each additional page or fraction
26			thereof .25
27		(12)	Preparation of copies
28			first page 1.00
29			each additional page or fraction
30			thereof .25
31		(13)	Preparation and docketing of transcript
32			of judgment 5.00
33		(14)	Substitution of trustee in deed of trust
34	5.00		
35		(15)	Execution of passport application the
36			amount allowed by federal law
37		(16)	Repealed by Session Laws 1989, c. 783,
38		·	s. 2.
39		(17)	Criminal record search except if search
40			is requested by an agency of the State

GENERAL ASSEMBLY OF NORTH CAROLINA

1	or any of its political subdivisions or
2	by an agency of the United States or by
3	a petitioner in a proceeding under
4	Article 2 of General Statutes Chapter 20
5	5.00
6	(18) Filing the affirmations,
7 .	acknowledgments, agreements and
8	resulting orders entered into under the
9	provisions of G.S. 110-132 and G.S.
10	110-133 4.00
11	(19) Repealed by Session Laws 1989, c. 783,
12	s. 3."
13	Section 2. This act becomes effective October 1, 1997.

ANALYSIS OF PROPOSED LEGISLATION

This legislation would raise the filing fee for foreclosure under power of sale in deed of trust or mortgage from \$25 to \$30. It would also provide for a minimum \$10 fee for property sold under the power of sale.

The legislation would be effective on October 1, 1997.

APPENDIX Q

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1997

97-RGZ-004(1.24) THIS IS A DRAFT 10-APR-96

	Short Title: Clerks of Court on Commissions. (Public)
	Sponsors:
	Referred to:
1	A BILL TO BE ENTITLED
2	AN ACT TO ADD CLERKS OF COURT TO THE SENTENCING AND POLICY
3	ADVISORY COMMISSION, THE CRIMINAL JUSTICE ADVISORY BOARD, AND
4	THE GOVERNOR'S CRIME COMMISSION.
5	The General Assembly of North Carolina enacts:
6	Section 1. G.S. 164-37 reads as rewritten:
7	"§ 164-37. Membership; chairman; meetings; quorum.
8	The Commission shall consist of 28 29 members as follows:
. 9	(1) The Chief Justice of the North Carolina Supreme
10	Court shall appoint a sitting or former Justice or
11	judge of the General Court of Justice, who shall
12	serve as Chairman of the Commission;
13	(2) The Chief Judge of the North Carolina Court of
14	Appeals, or another judge on the Court of Appeals,
15	serving as his designee;
16	(3) The Secretary of Correction or his designee;
17	(4) The Secretary of Crime Control and Public Safety or
18	his designee;
19	(5) The Chairman of the Parole Commission, or his
20	designee;

1	(6)	The President of the Conference of Superior Court
2		Judges or his designee;
3	(7)	The President of the District Court Judges
4	•	Association or his designee;
5	(8)	The President of the North Carolina Sheriff's
6		Association or his designee;
7	(9)	The President of the North Carolina Association of
8	• •	Chiefs of Police or his designee;
9	(10)	One member of the public at large, who is not
10	, ,	currently licensed to practice law in North
11		Carolina, to be appointed by the Governor;
12	(11)	One member to be appointed by the Lieutenant
13	, ,	Governor;
14	(12)	Three members of the House of Representatives, to
15	, ,	be appointed by the Speaker of the House;
16	(13)	Three members of the Senate, to be appointed by the
۱7	` ,	President Pro Tempore of the Senate;
18	(14)	The President Pro Tempore of the Senate shall
19	` '	appoint the representative of the North Carolina
20		Community Sentencing Association that is
21		recommended by the President of that organization;
22	(15)	The Speaker of the House of Representatives shall
23	` .	appoint the member of the business community that
24		is recommended by the President of the North
25		Carolina Retail Merchants Association;
26	(16)	The Chief Justice of the North Carolina Supreme
27		Court shall appoint the criminal defense attorney
28		that is recommended by the President of the North
29		Carolina Academy of Trial Lawyers;
30	(17)	The President of the Conference of District
31	, ,	Attorneys or his designee;
32	(18)	The Lieutenant Governor shall appoint the member of
33	,	the North Carolina Victim Assistance Network that
34		is recommended by the President of that
35		organization;
36	(19)	-
37	()	appointed by the Chairman of the Commission;
38	(20)	The President of the North Carolina Association of
39	(/	County Commissioners or his designee;

1	(21) The Governor shall appoint the member of the
2	academic community, with a background in criminal
3	justice or corrections policy, that is recommended
4	by the President of The University of North
5	Carolina;
6	(22) The Attorney General, or a member of his staff, to
7	be appointed by the Attorney General;
8	(23) The Governor shall appoint the member of the North
9	Carolina Bar Association that is recommended by the
10	President of that organization.
11	(24) A member of the Justice Fellowship Task Force, who
12	is a resident of North Carolina, to be appointed by
13	the Chairman of the Commission.
14	(25) The President of the Association of Clerks of
15	Superior Court of North Carolina, or his designee.
16	The Commission shall have its initial meeting no later than
17	September 1, 1990, at the call of the Chairman. The Commission
	shall meet a minimum of four regular meetings each year. The
	Commission may also hold special meetings at the call of the
	Chairman, or by any four members of the Commission, upon such
	notice and in such manner as may be fixed by the rules of the
22	Commission. A majority of the members of the Commission shall
23	constitute a quorum."
24	Sec. 2. G.S. 143B-273.6 reads as rewritten:
25	"§ 143B-273.6. State Criminal Justice Partnership Advisory
26	Board; members; terms; chairperson.
27	(a) There is created the State Criminal Justice Partnership
28	Advisory Board. The State Board shall act as an advisory body to
29	the Secretary with regards to this Article. The State Board
30	shall consist of 21 22 members as follows:
31	(1) A member of the Senate.
32	(2) A member of the House of Representatives.
33	(3) A judge of the Superior Court.
34	(4) A judge of the district court.
35	(5) A district attorney.

(6) A criminal defense attorney.

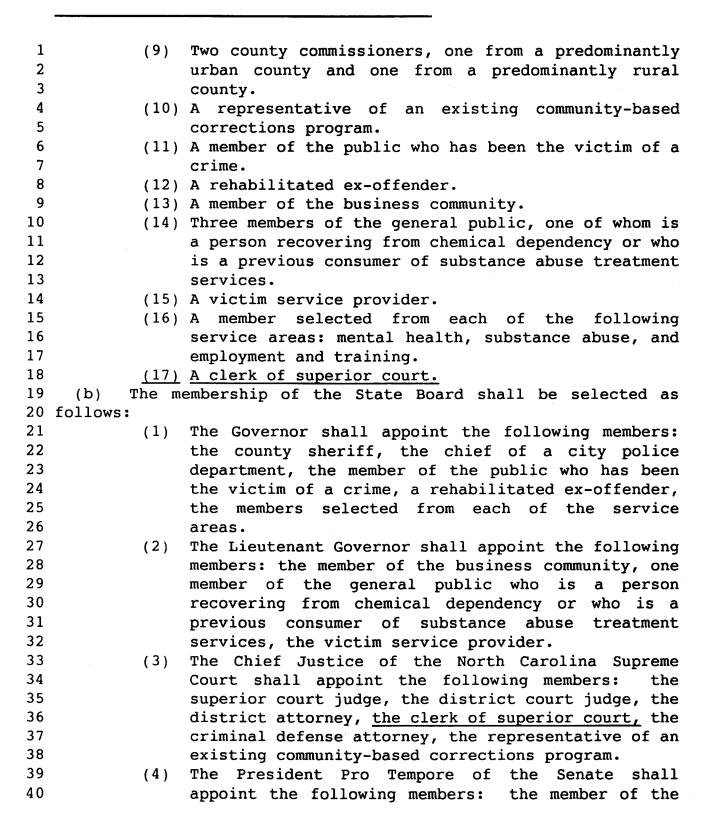
(8) A chief of a city police department.

(7) A county sheriff.

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- Senate, the county commissioner from a predominantly urban county, one member of the general public.
 - (5) The Speaker of the House shall appoint the following members: the member of the House of Representatives, the county commissioner from a predominantly rural county, one member of the general public.

9 In appointing the members of the State Board, the appointing 10 authorities shall make every effort to ensure fair geographic 11 representation of the State Board membership and that minority 12 persons and women are fairly represented.

- The initial members shall serve staggered terms, one-third 14 shall be appointed for a term of one year, one-third shall be 15 appointed for a term of two years, and one-third shall be 16 appointed for a term of three years. The members identified in 17 subdivisions (1) through (7) of subsection (a) of this section 18 shall be appointed initially for a term of one year. The members 19 identified in subdivisions (8) through (13) in subsection (a) of 20 this section shall be appointed initially for a term of two The members identified in subdivisions (14) through (16) 21 years. 22 of subsection (a) of this section shall each be appointed for a 23 term of three years. The additional member identified in 24 subdivision (17) in subsection (a) of this section shall 25 appointed initially for a term of three years.
- At the end of their respective terms of office their successors 27 shall be appointed for terms of three years. A vacancy occurring 28 before the expiration of the term of office shall be filled in 29 the same manner as original appointments for the remainder of the 30 term. Members may be reappointed without limitation.
- 31 (d) Each appointing authority shall have the power to remove a 32 member it appointed from the State Board for misfeasance, 33 malfeasance, or nonfeasance.
- 34 (e) The members of the State Board shall, within 30 days after 35 the last initial appointment is made, meet and elect one member 36 as chairman and one member as vice-chairman.
- 37 (f) The State Board shall meet at least quarterly and may also 38 hold special meetings at the call of the chairman. For purposes 39 of transacting business, a majority of the membership shall 40 constitute a quorum.

- 1 (g) Any member who has an interest in a governmental agency or 2 unit or private nonprofit agency which is applying for a State-3 County Criminal Justice Partnership grant or which has received a 4 grant and which is the subject of an inquiry or vote by a grant 5 oversight committee, shall publicly disclose that interest on the 6 record and shall take no part in discussion or have any vote in 7 regard to any matter directly affecting that particular grant 8 applicant or grantee. 'Interest' in a grant applicant or grantee 9 shall mean a formal and direct connection to the entity, 10 including, but not limited to, employment, partnership, serving 11 as an elected official, board member, director, officer, or 12 trustee, or being an immediate family member of someone who has 13 such a connection to the grant applicant or grantee.
- 14 (h) The members of the State Board shall serve without 15 compensation but shall be reimbursed for necessary travel and 16 subsistence expenses."
 - Sec. 3. 143B-478 reads as rewritten:
- 18 § 143B-478. Governor's Crime Commission -- creation; 19 composition; terms; meetings, etc.
- 20 (a) There is hereby created the Governor's Crime Commission of 21 the Department of Crime Control and Public Safety. The 22 Commission shall consist of 34 voting members and six nonvoting 23 members. The composition of the Commission shall be as follows:
 - (1) The voting members shall be:
 - The Governor, the Chief Justice of the Supreme Court of North Carolina (or his alternate), the Attorney General, the Director of the Administrative Office of Courts, of the Department Secretary of Human Resources, the Secretary of the Department of Correction, and the Superintendent of Public Instruction;
 - b. A judge of superior court, a judge of district court specializing in juvenile matters, a chief district court judge, a clerk of superior court, and a district attorney;
 - c. A defense attorney, three sheriffs (one of whom shall be from a "high crime area"), three police executives (one of whom shall be from a "high crime area"), six citizens (two with

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1 juvenile delinquency and the knowledge of 2 public school system, two of whom shall be 3 under the age of 21 at the time of their 4 appointment, one representative of a "private juvenile delinquency program," and one in the 5 discretion of the Governor), three county 6 commissioners or county officials, and three 7 8 mayors or municipal officials; 9 d. Two members of the North Carolina House of Representatives and two members of the North 10 11 Carolina Senate. 12 The nonvoting members shall be the Director of the (2) 13 State Bureau of Investigation, the Secretary of the Department of Crime Control and Public Safety, the 14 Director of the Division of Youth Services of the 15 16 Department of Human Resources, the Administrator for Juvenile Services of the Administrative Office 17 of the Courts, the Director of the Division of 18 19 Prisons and the Director of the Division of Adult 20 Probation and Paroles. 21 (b) The membership of the Commission shall be selected as 22 follows: 23 (1)The following members shall serve by virtue of their office: the Governor, the Chief Justice of 24 25 Supreme Court, the Attorney General, the Administrative Office 26 Director of 27 Courts, the Secretary of the Department of Human 28 Resources, the Secretary of the Department 29 Correction, the Director of the State Bureau of Investigation, the Secretary of the Department of 30 Crime Control and Public Safety, the Director of 31 of Prisons, the Director 32 the Division the 33 Division of Adult Probation and Director of the Division of Youth Services, 34 the 35 Juvenile Services of the Administrator for 36 Administrative Office of the Courts, 37 Superintendent of Public Instruction. Should the 38 Chief Justice of the Supreme Court choose not to his alternate shall be selected by the 39

Governor from a list submitted by the Chief Justice

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which list must contain no less than three nominees from the membership of the Supreme Court.

- (2) The following members shall be appointed by the Governor: the district attorney, the defense attorney, the three sheriffs, the three police executives, the six citizens, the three county commissioners or county officials, the three mayors or municipal officials.
- (3) The following members shall be appointed by the Governor from a list submitted by the Chief Justice of the Supreme Court, which list shall contain no less than three nominees for each position and which list must be submitted within 30 days after the occurrence of any vacancy in the judicial membership: the judge of superior court, the clerk of superior court, the judge of district court specializing in juvenile matters, and the chief district court judge.
- (4) The two members of the House of Representatives provided by subdivision (a)(1)d. of this section shall be appointed by the Speaker of the House of Representatives and the two members of the Senate provided by subdivision (a)(1)d. of this section shall be appointed by the President Pro Tempore of the Senate. These members shall perform the advisory review of the State plan for the General Assembly as permitted by section 206 of the Crime Control Act of 1976 (Public Law 94-503).
- (5) The Governor may serve as chairman, designating a vice- chairman to serve at his pleasure, or he may designate a chairman and vice-chairman both of whom shall serve at his pleasure.
- 33 (c) The initial members of the Commission shall be those 34 appointed pursuant to subsection (b) above, which appointments 35 shall be made by March 1, 1977. The terms of the present members 36 of the Governor's Commission on Law and Order shall expire on 37 February 28, 1977. Effective March 1, 1977, the Governor shall 38 appoint members, other than those serving by virtue of their 39 office, to serve staggered terms; seven shall be appointed for 40 one-year terms, seven for two-year terms, and seven for

1 three-year terms. At the end of their respective terms of office 2 their successors shall be appointed for terms of three years and 3 until their successors are appointed and qualified. 4 Commission members from the House and Senate shall serve two-year 5 terms effective March 1, of each odd-numbered year; and they 6 shall not be disqualified from Commission membership because of 7 failure to seek or attain reelection to the General Assembly, but 8 resignation or removal from office as a member of the General shall constitute resignation or removal 9 Assembly from 10 Commission. Any other Commission member no longer serving in the 11 office from which he qualified for appointment 12 disqualified from membership on the Commission. Any appointment 13 to fill a vacancy on the Commission created by the resignation, 14 dismissal, death, disability, or disqualification of a member 15 shall be for the balance of the unexpired term.

- 16 (d) The Governor shall have the power to remove any member 17 from the Commission for misfeasance, malfeasance or nonfeasance.
- 18 (e) The Commission shall meet quarterly and at other times at 19 the call of the chairman or upon written request of at least 20 eight of the members. A majority of the voting members shall 21 constitute a quorum for the transaction of business.
- Sec. 4. This act is effective when it becomes law.

ANALYSIS OF PROPOSED LEGISLATION

The proposed legislation would amend the authorizing legislation for the Sentencing and Policy Advisory Commission, the Criminal Justice Advisory Board, and the Governor's Crime Commission to add to the membership of each Commission a representative of the clerks of court.

APPENDIX R

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1997

D

97-RSZ-009, mlm THIS IS A DRAFT 31-JAN-97 16:15:38

	Short Title: Courts Commission Membership (Public)
	Sponsors:
	Referred to:
1	A BILL TO BE ENTITLED
_	AN ACT TO MAKE CHANGES IN THE MEMBERSHIP OF THE NORTH CAROLINA
3	COURTS COMMISSION.
_	The General Assembly of North Carolina enacts:
5	Section 1. G.S. 7A-506 reads as rewritten:
_	"\$ 7A-506. Creation; members; terms; qualifications; vacancies.
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•	Effective July 1, 1993, it shall consist of 24 28 members, six
	seven to be appointed by the Governor, six seven to be appointed
	by the Speaker of the House of Representatives, six seven to be
	appointed by the President Pro Tempore of the Senate, and six
	seven to be appointed by the Chief Justice of the Supreme Court.
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	Court, one shall be a Justice of the Supreme Court, one shall be
	a Judge of the Court of Appeals, two shall be judges of superior
	court, and two shall be district court judges, and one
	shall be a public member who is not an attorney and who is not an
	officer or employee of the Judicial Department.
	(c) Of the six seven appointees of the Governor, one shall be

20 a district attorney, one shall be a practicing attorney, one

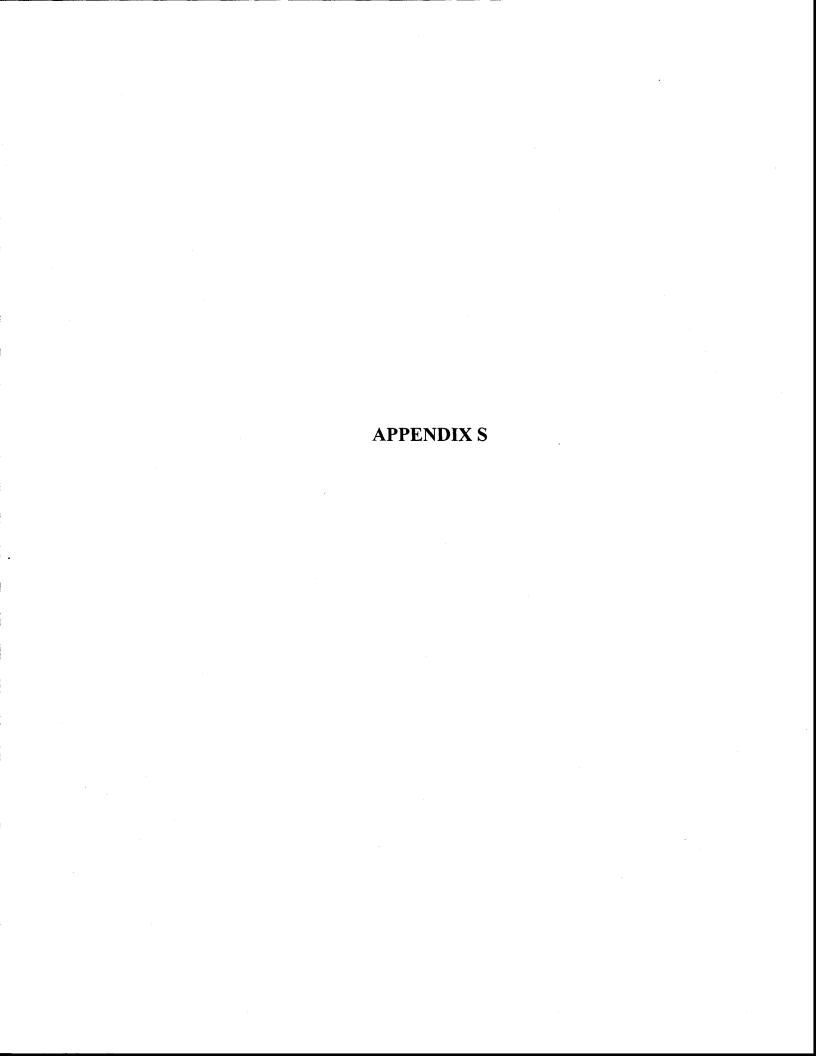
- 1 shall be a clerk of superior court, at least three shall be 2 members of the General Assembly, and at least one two shall not 3 be an attorney, attorneys, and of the non-attorneys, one shall be 4 a public member who is not an officer or employee of the Judicial 5 Department.
- 6 (d) Of the six seven appointees of the Speaker of the House,
 7 at least three shall be practicing attorneys, at least three
 8 shall be members of the General Assembly, and at least one two
 9 shall not be an attorney, attorneys, and of the non-attorneys,
 10 one shall be a public member who is not an officer or employee of
 11 the Judicial Department.
- 12 (e) Of the six seven appointees of the President Pro Tempore 13 of the Senate, at least three shall be practicing attorneys, at 14 least three shall be members of the General Assembly, and at 15 least one shall be a magistrate. magistrate, and one shall be a 16 public member who is not an attorney and who is not an officer or 17 employee of the Judicial Department.
- (f) Of the initial appointments of each appointing authority, three shall be appointed for four-year terms to begin July 1, 20 1993, and three shall be appointed for two-year terms to begin July 1, 1993. The two public members appointed by the Governor and the Speaker of the House shall be appointed for four-year terms to begin July 1, 1997. The two public members appointed by the Chief Justice and the President Pro Tempore of the Senate shall be appointed for two-year terms to begin July 1, 1997. Successors shall be appointed for four-year terms.
- 27 (g) A vacancy in membership shall be filled for the remainder 28 of the unexpired term by the appointing authority who made the 29 original appointment. A member whose term expires may be 30 reappointed."
- 31 Section 2. G.S. 7A-507 reads as rewritten:
- 32 "\$7A-507. Ex officio members.
- 33 The following additional members shall serve ex officio: the 34 Administrative Officer of the Courts; a representative of the N.
- 35 C. State Bar appointed by the Council thereof; and a
- 36 representative of the N. C. Bar Association appointed by the
- 37 Board of Governors thereof. Ex officio members have no vote. The
- 38 Administrative Officer of the Courts has no vote."
- 39 Section 3. This act is effective upon ratification.

Page 2 97-RSZ-009

ANALYSIS OF PROPOSED LEGISLATION

This legislation would add four public, voting members to the Courts Commission, one person to be appointed by each of the following: the Chief Justice, the Governor, the Speaker of the House, and the President Pro Tempore of the Senate. The terms would be staggered. In addition, the legislation provides that the representatives on the Courts Commission from the N.C. State Bar and the N.C. Bar Association would become voting members.

The legislation would be effective when it becomes law.



GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1997

D

97-RGZ-011(1.24) THIS IS A DRAFT 29-JAN-97 16:34:09

Short Title:	Conform Witness Travel Fees.	(Public)
Sponsors:		
Referred to:		

A BILL TO BE ENTITLED 1

2 AN ACT AN ACT TO RECONFORM THE MILEAGE REIMBURSEMENT FOR OUT-OF-

STATE WITNESSES TO THAT RECEIVED BY IN-STATE WITNESSES AND

STATE EMPLOYEES.

5 The General Assembly of North Carolina enacts:

Section 1. G.S. 7A-314(c) reads as rewritten: 6

"(c) A witness who resides in a state other than North Carolina 8 and who appears for the purpose of testifying in a criminal 9 action and proves his attendance may be compensated at the rate 10 of ten cents (10¢) a mile currently authorized for 11 employees for one round-trip from his place of residence to the 12 place of appearance, and five dollars (\$5.00) for each day that 13 he is required to travel and attend as a witness, upon order of 14 the court based upon a finding that the person was a necessary If such a witness is required to appear more than one 15 witness.

16 day, he is also entitled to reimbursement for actual expenses

17 incurred for lodging and meals, not to exceed the maximum

18 currently authorized for State employees."

19 Sec. 2. G.S. 15A-813 reads as rewritten: 1 "\$15A-813. Witness from another state summoned to testify in this 2 State.

If a person in any state which by its laws has made provision 4 for commanding persons within its borders to attend and testify 5 in criminal prosecutions, or grand jury investigations commenced 6 or about to commence in this State, is a material witness in a 7 prosecution pending in a court of record in this State, or in a 8 grand jury investigation which has commenced or is about to 9 commence, a judge of such court may issue a certificate under the 10 seal of the court, stating these facts and specifying the number 11 of days the witness will be required. Said certificate may 12 include a recommendation that the witness be taken into immediate 13 custody and delivered to an officer of this State to assure his 14 attendance in this State. This certificate shall be presented to 15 a judge of a court of record in the county in which the witness 16 is found.

17 If the witness is summoned to attend and testify in this State shall be tendered the sum of ten cents (10¢) a mile 19 compensated at the rate currently authorized for State employees 20 for each mile by the ordinary traveled route to and from the 21 court where the prosecution is pending, and five dollars (\$5.00) 22 for each day that he is required to travel and attend as a 23 witness. A witness who has appeared in accordance with the 24 provisions of the summons shall not be required to remain within 25 this State a longer period of time than the period mentioned in 26 the certificate unless otherwise ordered by the court. If such a 27 witness is required to appear more than one day, he is also 28 entitled to reimbursement for actual expenses incurred 29 lodging and meals, not to exceed the maximum currently authorized 30 for State exployees when traveling in the State. 31 witness, after coming into this State, fails without good cause 32 to attend and testify as directed in the summons, he shall 33 punished in the manner provided for the punishment of any witness 34 who disobeys a summons issued from a court of record in this 35 State."

Sec. 3. This act is effective when it becomes law, and applies to all out-of-state witness travel expenses incurred on 38 or after that date.

ANALYSIS OF PROPOSED LEGISLATION

The legislation amends G.S. 7A-314(c) to provide that out-of-state witnesses may be compensated for travel at the rate authorized for State employees. It also amends G.S. 15A-813 to make the same change and to provide that an out-of-state witness who is required to appear more than one day is entitled to reimbursement for actual expenditures incurred for lodging and meals, not to exceed the rate authorized for State employees.

The legislation is effective when it becomes law and applies to out-of-state witnesses travel expenses incurred on or after that date.