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**LEGISLATIVE
RESEARCH COMMISSION**

**ESTABLISHMENT OF A
CHIROPRACTIC COLLEGE
IN NORTH CAROLINA STUDY COMMITTEE**



**REPORT TO THE
1993 GENERAL ASSEMBLY
OF NORTH CAROLINA**

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STATE OF NORTH CAROLINA
LEGISLATIVE RESEARCH COMMISSION
STATE LEGISLATIVE BUILDING
RALEIGH 27611



January 15, 1993

TO THE MEMBERS OF THE 1993 GENERAL ASSEMBLY:

The Legislative Research Commission herewith submits to you for your consideration its final report on the establishment of a Chiropractic College in North Carolina. The report was prepared by the Legislative Research Commission's Committee on Establishment of a Chiropractic College in North Carolina pursuant to G.S. 120-30.17(1) as authorized by the Cochairs of the Legislative Research Commission in a letter dated August 25, 1992.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Daniel T. Blue, Jr.".

Daniel T. Blue, Jr.
Speaker of the House

A handwritten signature in cursive script, appearing to read "Henson P. Barnes".

Henson P. Barnes
President Pro Tempore

Cochairmen
Legislative Research Commission



1991-1992

LEGISLATIVE RESEARCH COMMISSION

MEMBERSHIP

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PREFACE

The Legislative Research Commission, established by Article 6B of Chapter 120 of the General Statutes, is a general purpose study group. The Commission is cochaired by the Speaker of the House and the President Pro Tempore of the Senate and has five additional members appointed from each house of the General Assembly. Among the Commission's duties is that of making or causing to be made, upon the direction of the General Assembly, "such studies of and investigations into governmental agencies and institutions and matters of public policy as will aid the General Assembly in performing its duties in the most efficient and effective manner" (G.S. 120-30.17(1)).

At the direction of the 1991 General Assembly and the cochairs of the Legislative Research Commission, the Commission has undertaken studies of numerous subjects. These studies were grouped into broad categories and each member of the Commission was given responsibility for one category of study. The Cochairs of the Legislative Research Commission, under the authority of G.S. 120-30.10(b) and (c), appointed committees consisting of members of the General Assembly and the public to conduct the studies. Cochairs, one from each house of the General Assembly, were designated for each committee.

The study of the need for a Chiropractic College in North Carolina was authorized pursuant to G.S. 120-30.17(1) by the Cochairs of the Legislative Research Commission in a letter dated August 25, 1992. A copy of the letter and G.S. 120-30.17 are included in Appendix A. The Legislative Research Commission grouped this study in its Health and Human Resources area under the direction of Senator Russell G. Walker. The Committee was chaired by Senator J. Richard Conder and Representative James B. Black. The full membership of the Committee is listed in Appendix B of this report.

A Committee notebook containing the Committee minutes and all information presented to the Committee is filed in the Legislative Library.

COMMITTEE PROCEEDINGS

After authorization by the Cochairs of the Legislative Research Commission in a letter dated August 25, 1992, the Legislative Research Commission's Committee on Establishment of a Chiropractic College in North Carolina met on December 22, 1992 in Charlotte and on January 5, 1993 in Raleigh. At its initial meeting, the Committee adopted its operating budget and reviewed its duties contained in the authorizing letter.

As part of the Charlotte meeting, Committee member Frank M. Kivett of the North Carolina Chiropractic Association presented the following information to the Committee relative to the need for a chiropractic college in North Carolina. The nearest accredited colleges of chiropractic are Life College of Chiropractic in Atlanta, Georgia, New York College of Chiropractic, and Logan College of Chiropractic in St. Louis, Missouri. The ideal ratio of doctors of chiropractic to the general population is one to 4,500. In North Carolina there are only 625 doctors of chiropractic, or one doctor of chiropractic per 10,606 persons. There are at least 16 counties across the State where there are no doctors of chiropractic. Mr. Kivett presented census figures projecting the number of doctors of chiropractic that are needed now (1,473) based on the ideal ratio of doctors of chiropractic to the general population, and the numbers that will be needed in the year 2000 (1,644), the year 2010 (1,794), and the year 2020 (1,932). Given these present and projected needs, the State may wish to begin planning ways to provide educational opportunities to produce doctors of chiropractic in North Carolina.

Several studies, including those conducted by the Rand Corporation and the British Medical Journal, suggest that chiropractic is effective and cost efficient. Establishment of a chiropractic college in North Carolina would increase access to low cost health

care, provide new career opportunities, and lead to increased economic development in North Carolina.

Mr. Kivett recommended to the Committee that Donald M. Cassata, Ph.D. be employed as a consultant to report on the Committee's charge. Mr. Kivett discussed Dr. Cassata's unique background, including his positions as Director of Behavioral Medicine at the University of North Carolina School of Medicine and as president of a chiropractic college. Mr. Kivett stated that Dr. Cassata had agreed to investigate and report on the Committee's charge for a fee of \$12,000. The Committee determined that a consultant with expertise in both medicine and chiropractic was needed, and that Dr. Cassata has the appropriate background and credentials.

Dr. Joe Siragusa from Monroe, North Carolina, a member of the State Board of Chiropractic Examiners also made a presentation to the Committee. Dr. Siragusa informed the Committee that doctors of chiropractic in North Carolina are required to have a four year undergraduate degree and four years of graduate training in chiropractic before they are eligible for licensure in North Carolina. In order to maintain licensure, 24 hours of continuing education is required annually.

FINDINGS AND RECOMMENDATIONS

The Legislative Research Commission's Committee on Establishment of a Chiropractic College in North Carolina makes the following findings and recommendations:

RECOMMENDATION ONE

The 1993 General Assembly should enact A BILL TO BE ENTITLED AN ACT TO AUTHORIZE THE LEGISLATIVE RESEARCH COMMISSION TO STUDY THE NEED TO ESTABLISH A COLLEGE OF CHIROPRACTIC IN NORTH CAROLINA, AND TO MAKE AN APPROPRIATION THEREFOR.

FINDING

The issue of the need for and feasibility of establishing a college of chiropractic in North Carolina is important and complex. Much more information is needed before it is possible to determine the need, feasibility, costs involved, and the best method of establishing such a college, including the most advantageous and economical placement of such a college within the University of North Carolina. There is not sufficient time to adequately study these issues before the Committee's report to the Legislative Research Commission is due.

RECOMMENDATION TWO

The Legislative Services Commission should enter into a contract with Dr. Donald Cassata to provide objective data on the current need, feasibility, and appropriate placement for a chiropractic college in North Carolina. Such a study should include a needs assessment, national resource availability, benefit analysis

for such a college, alternative funding sources, and any other relevant data required by the Legislative Services Commission. Dr. Cassata shall present his report to the cochairs of the Legislative Services Commission and to the appropriate standing committees of the General Assembly as directed by the cochairs of the Legislative Services Commission.

FINDING

The nature of the information needed to study these issues requires a particular kind of expertise not readily available through the current resources of the General Assembly. The most efficient method of gathering the information needed is to retain the services of a consultant to investigate and present a report. Dr. Donald Cassata, whose experience includes positions as the Director of Behavioral Medicine at the University of North Carolina School of Medicine and as president of a chiropractic college is uniquely qualified as a consultant to develop data and information relative to the Committee's charge. The Committee found it is important to the citizens of North Carolina to continue to gather current data on all aspects of the issue.

August 25, 1992

MEMORANDUM

TO: Terrence D. Sullivan, Director of Research

FROM: Daniel T. Blue, Jr., Speaker
Henson P. Barnes, President Pro Tempore
Cochairs, Legislative Research Commission

RE: Establishment of a Chiropractic College in North Carolina

We, as cochairs of the Legislative Research Commission (LRC) and pursuant to G.S. 120-30.17(1), hereby create a Chiropractic College in North Carolina Study Committee within the Legislative Research Commission's Health and Human Resources Study Grouping over which Senator Walker is responsible. We allocate the sum of \$25,000 from the 1992-93 LRC appropriation to this Committee. We have agreed that consultant services will be needed to aid the Committee in completing its work by the beginning of January 1993 and contemplate making available additional funds to contract for these services.

The Committee shall study the following issues:

- (a) The need and feasibility of establishing a college of chiropractic in this State; and
- (b) If a chiropractic college is found needed and its establishment feasible, the best method of accomplishing that end, including the most advantageous and economical placement of such a college within The University of North Carolina.

The Committee shall report its findings and recommendations to the Legislative Research Commission no later than Wednesday, January 6, 1993.

cc: Senator Russell Walker
Ms. Elaine Robinson

§ 120-30.17. Powers and duties.

The Legislative Research Commission has the following powers and duties:

- (1) Pursuant to the direction of the General Assembly or either house thereof, or of the chairmen, to make or cause to be made such studies of and investigations into governmental agencies and institutions and matters of public policy as will aid the General Assembly in performing its duties in the most efficient and effective manner.
- (2) To report to the General Assembly the results of the studies made. The reports may be accompanied by the recommendations of the Commission and bills suggested to effectuate the recommendations.
- (3), (4) Repealed by Session Laws 1969, c. 1184, s. 8.
- (5), (6) Repealed by Session Laws 1981, c. 688, s. 2.
- (7) To obtain information and data from all State officers, agents, agencies and departments, while in discharge of its duty, pursuant to the provisions of G.S. 120-19 as if it were a committee of the General Assembly.
- (8) To call witnesses and compel testimony relevant to any matter properly before the Commission or any of its committees. The provisions of G.S. 120-19.1 through G.S. 120-19.4 shall apply to the proceedings of the Commission and its committees as if each were a joint committee of the General Assembly. In addition to the other signatures required for the issuance of a subpoena under this subsection, the subpoena shall also be signed by the members of the Commission or of its committee who vote for the issuance of the subpoena.
- (9) For studies authorized to be made by the Legislative Research Commission, to request another State agency, board, commission or committee to conduct the study if the Legislative Research Commission determines that the other body is a more appropriate vehicle with which to conduct the study. If the other body agrees, and no legislation specifically provides otherwise, that body shall conduct the study as if the original authorization had assigned the study to that body and shall report to the General Assembly at the same time other studies to be conducted by the Legislative Research Commission are to be reported. The other agency shall conduct the transferred study within the funds already assigned to it. (1965, c. 1045, s. 8; 1969, c. 1184, s. 8; 1977, c. 915, s. 3; 1981, c. 688, s. 2; 1983, c. 905, s. 7; 1985, c. 790, s. 7.)

APPENDIX B

**CHIROPRACTIC COLLEGE IN NORTH CAROLINA STUDY COMMITTEE
MEMBERSHIP - 1991 - 1992**

LRC Member: Sen. Russell Walker
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Asheboro, NC 27203
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President Pro Tempore's Appointments

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919-997-5551

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Goldsboro, NC 27532

Dr. Ira Hardy II
Hospital Professional Building
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2245 Stantonsberg Road
Greenville, NC 27834

Mr. Frank M. Kivett
N.C. Chiropractic Association
720 West Hargett Street
Raleigh, NC 27603

Sen. R. L. Martin
P.O. Box 387
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Sen. Beverly Perdue
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Sen. James F. Richardson
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Sen. Marvin Ward
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APPENDIX B

Staff:

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Mr. John Young
919-733-2578

Clerk:

Ms. Sarah Murphy
919-733-5705

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1993

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93-RQ-1

THIS IS A DRAFT 28-DEC-1992

Short Title: LRC Study Chiro. College.

(Public)

Sponsors:

Referred to:

A BILL TO BE ENTITLED

AN ACT TO AUTHORIZE THE LEGISLATIVE RESEARCH COMMISSION TO STUDY THE NEED TO ESTABLISH A COLLEGE OF CHIROPRACTIC IN NORTH CAROLINA, AND TO MAKE AN APPROPRIATION THEREFOR.

The General Assembly of North Carolina enacts:

Section 1. The Legislative Research Commission is authorized to study:

(a) The need and feasibility of establishing a college of chiropractic in this State; and

(b) If a chiropractic college is found needed and its establishment feasible, the best method of accomplishing that end, including the most advantageous and economical placement of such a college within The University of North Carolina.

The University of North Carolina and its Board of Governors shall cooperate fully with this study if the Legislative Research Commission undertakes it.

Sec. 2. The Legislative Research Commission may make an interim report of the results of this study, including legislative recommendations, to the 1993 General Assembly, Regular Session 1994, and shall make a final report to the 1995 General Assembly.

Sec. 3. There is appropriated from the General Fund to the Legislative Research Commission the sum of fifty thousand dollars (\$50,000) for the 1993-1994 fiscal year and the sum of fifty thousand dollars (\$50,000) for the 1994-95 fiscal year.

Sec. 4. This act becomes effective July 1, 1993.

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