Report No. 13

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REPORT ON

USURY LAWS RELATING TO RESIDENTIAL MORTGAGE LOANS

North Carolina Legislative Research Commission

Raleigh

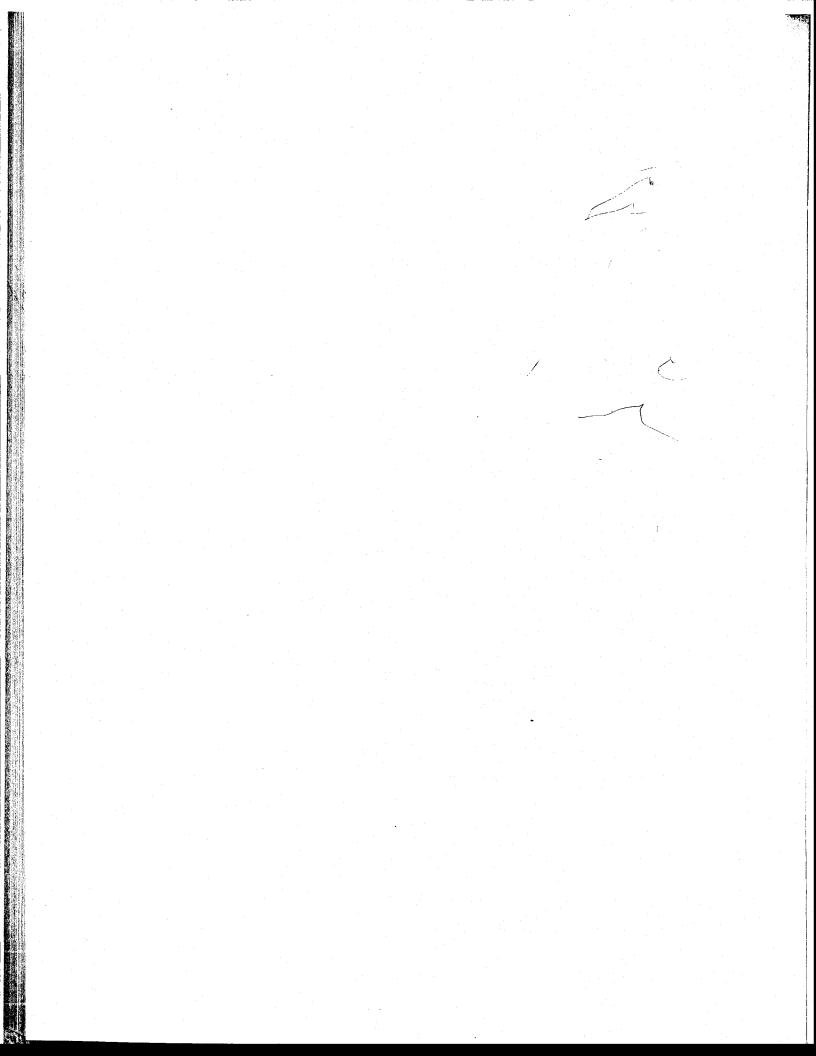
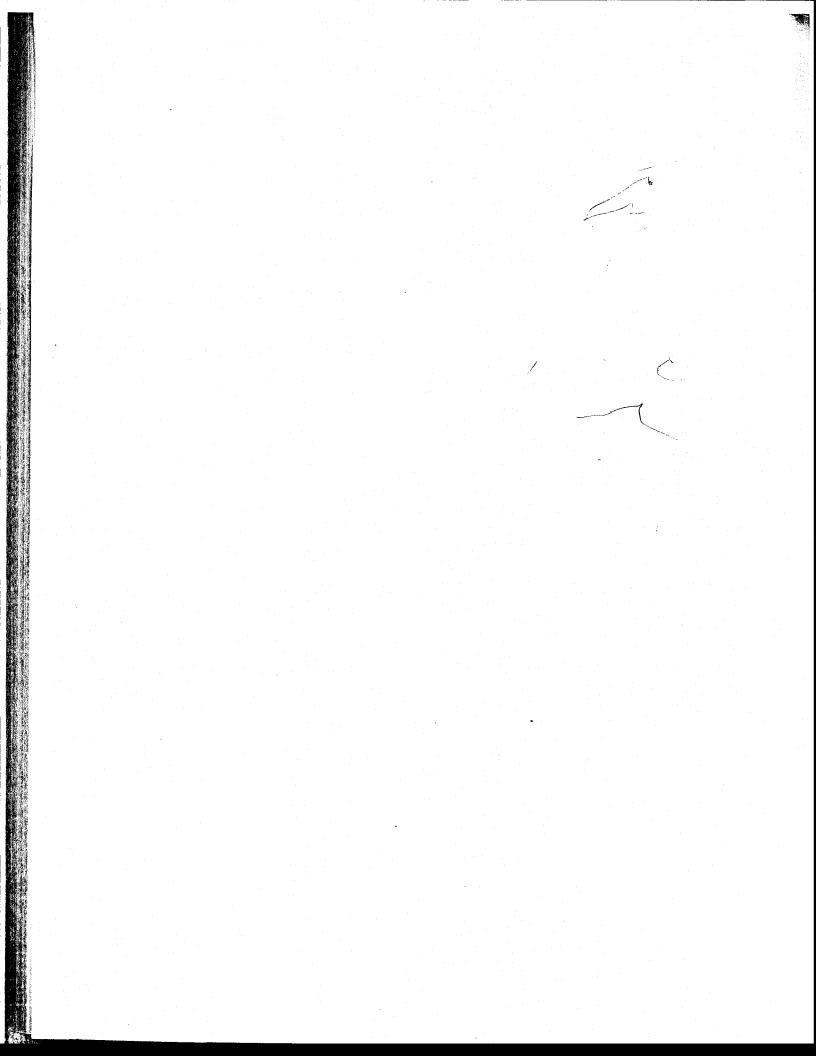


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Introduction

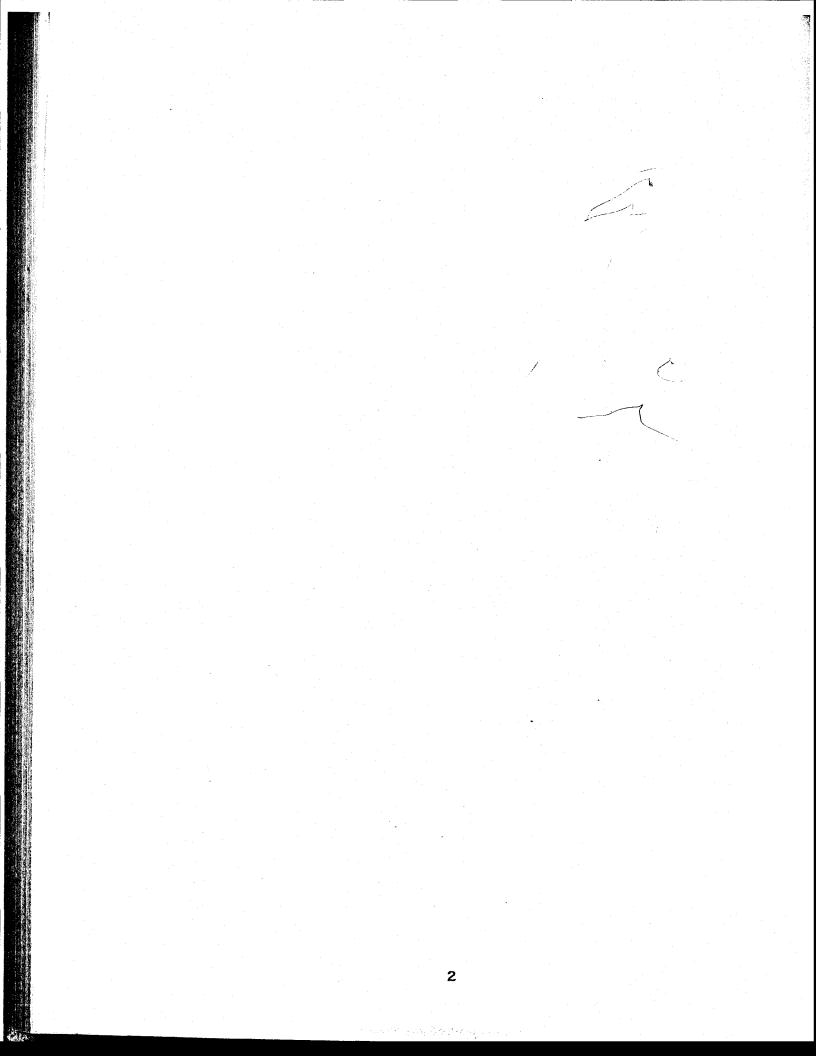
At the meeting of the Commission on November 11, 1966, representatives of the Housing Industry Advisory Council requested that the Commission consider for study the revision of the usury laws of North Carolina as they relate to residential mortgage loans.

The Commission was informed by these representatives that the 6% interest rate limit is having a detrimental effect on the home industry in the State, including the construction and sale of new homes and sales of other residences and home furnishings. It was reported that the scarcity of money across the nation has driven the cost of money up to the point that it is not now possible to obtain a satisfactory yield on residential mortgage loans in North Carolina. It was stated that if the State had a maximum interest rate higher than 6%, as do most other states, it would enable lenders to import more money and thus relieve the strain on the home industry as well as the home-buying citizens of the State.

Various reports and charts were presented to the Commission. Some of these are included as appendices to this report.

Conclusion

The Commission recognizes that the tight money situation at this time is causing certain problems and is sympathetic with the request for a study of the usury laws. Since the request was brought to the Commission late in the course of its meetings, however, it was not feasible to begin a study. Nevertheless, we conclude that the problem may merit consideration by the 1967 General Assembly and we present this report for information.



Appendix A

HOUSING INDUSTRY ADVISORY COUNCIL of North Carolina

UNEQUAL CAPITAL RATES IN NORTH CAROLINA

- I. A PROSPEROUS ECONOMY....needs a free and usable flow of funds.
 - A. North Carolina <u>industry</u> including furniture, textiles and agriculture imports dollars (\$750 million per yr.) ...both short and long term...to aid productivity, increase inventory, expand plants and equipment, provide more jobs and higher income, and generate continued prosperity.
 - B. <u>Individuals</u> need dollars...both short and long termto keep pace with an expanding economy, to improve their personal status, to educate their children, to provide for self-entertainment and buy durable goods and housing.
 - C. Reasonable <u>controls</u> on economic growth are good as long as they permit a free, open market and an unrestricted use of money to strengthen our economy.
 - 1. Controls on money uses are necessary.... Borrowings on Business inventory are 9 - 12 % Accounts Receivable are $8\frac{1}{2}$ % Loans on automobiles yield $8\frac{1}{2} - 12$ % Loans on furniture and other chattels yield 10 - 12 % Loans on signature only yield 11 - 12 % Loans by credit unions are permitted to yield 12 % Real estate loans to corporations are permitted at 8 % interest rate...BUT... LOANS IN THE HOUSING INDUSTRY ARE STILL LIMITED TO 6 % MAXIMUM. WHY SHOULD THIS INDUSTRY CONTINUE TO FUNCTION WITH AN UNEQUAL CONTROL OF INTEREST RATES WHEN IT BEARS SUCH AN IMPORTANT BURDEN IN THE TOTAL ECONOMY OF NORTH CAROLINA?????

HOUSING INDUSTRY ADVISORY COUNCIL of North Carolina

- D. The <u>Construction</u> <u>Industry</u> in North Carolina with 86,000 employees ranks <u>second</u> only to textile manufacturing in number of persons employed. Furniture with 57,500 employees and tobacco with 29,000 employees follow in that order.YET THERE ARE PRESENTLY UNREALISTIC CONTROLS WHICH AFFECT THIS INDUSTRY AND THE PEOPLE DEPENDING UPON IT WHICH ARE NOT PREVALENT IN THESE OTHER PRIMARY INDUSTRIES.
- II. CURRENT MONEY MARKET AND HOUSING....
 - A. COMPETITION WITH INTEREST RATES....As the economic factors of our country become more complex, there is an increasing <u>competition</u> for the available dollars needed for continued growth and expansion. Presently these rates and yields are offered on the following:

Short Term:	•	•
U. S. Treasury Bills	5.8	%
Commercial Paper	5.87	%
Prime rate from banks	6.0	%
Corporate Bonds	6.5	%
Municipal Bonds	7.8	%
	· · ·	
Long Term:		
No, Car. Bonds due 1980	7.4	%
Real Estate Loans to Corporations	8.0	%
Real Estate Loans to Individuals	6.0	%
WHERE WOULD YOU INVEST YOUR COMPANY'S	SHORT OR	LONG
TERM DOLLARS?		

B. REAL ESTATE LOANS ON HOMES....Where does the money come from?

	<u>Loans in 1965</u>
Life Insurance Companies	\$ 125 Million
Mutual Savings Banks	85 Million
Savings and Loans	450 Million

Our state IMPORTS 210 Million Dollars required for individual home loans. Can we continue to offer needed housing only with dollars generated in North Carolina? (See Chart A)

HOUSING INDUSTRY ADVISORY COUNCIL of North Carolina

North Carolina ranks 22nd as an importer of <u>Life</u> <u>Insurance</u> dollars invested in housing.

North Carolina ranks 12th as an importer of funds from <u>Mutual Savings</u> Banks,

Because...we have attractive real estate and credit-worthy borrowers, but we need equal tools to continue this flow of funds in the future.

INTEREST RATES IN FIFTY STATES (See Chart B).... C. Forty states (80% of the total) plus the District of Columbia and Puerto Rico have permissible interest rates by contract over 6%. North Carolina is one of ten states with a limitation of 6% by contract on real estate loans to individuals including: Delaware, Maryland, New Jersey, New York, Pennsylvania, Tennessee, Vermont, Virginia, West Virginia, and YET - ALL BUT TWO OF THESE STATES (Vermont and North Carolina) HAVE LESS RESTRICTIVE PROVISIONS CONCERNING APPLICATION OF USURY LAWS. Many states, including those with 7% and 8% statutes are planning changes in 1965 to assure their region a fair share of the mortgage dollars invested throughout the nation.

D. EFFECTS OF UNEQUAL INTEREST RATES ON HOUSING in North Carolina 45% decline in new housing 35% decline in used home sales means...

Reduction in <u>income</u> for construction workers Loss in sales for the <u>suppliers</u> of this industry, which includes many important North Carolina industries such as brick, tile, wood products, and <u>distribution</u> of all other products used in housing.

Slow-down in growth of new <u>industries</u>, which need housing for their workers.

Reduction in taxes on real estate---perhaps the greatest single source of income in our state. Overbalance of <u>unemployment</u> as construction

workers, home builders, realtors, attorneys, mortgage bankers, and many others become surplus in our employment force.

HOUSING INDUSTRY ADVISORY COUNCIL of North Carolina

III. Comments on "TIGHT MONEY"... It's true that many states with higher interest rate statutes are also experiencing some shortage in funds, but this is a temporary problem which can and will be solved as basic factors in the economy make normal adjustments. When this condition exists, money will continue to "seek its own level in the market place".... "react to availability and competition" and those states with the highest available interest rate will get first choice.

What damage will be done to North Carolina if we permit an interruption in our growth and prosperity because we desperately need dollars?

A. How do mortgage interest rates react in states with a higher maximum?

Average Interest Rate on Residential Loans

			Max.Contract
	1964	1965	Rate
South Carolina	5.73	5.74	7
Georgia	5.87	5.91	8
Florida	5.82	5.83	10
North Carolina	5.83	5.88	6

The national average home mortgage rate in Sept. 1966 was 6.60 % (See Chart C) (Source: Federal Home Loan Bank Board)

IT'S A STORY OF SUPPLY AND DEMAND

MORTGAGES OWNED BY INVESTORS

IN NORTH CAROLINA

	1.964	1965
Life Insurance Companies	\$1,058,385,000	\$1,140,273,000
Mutual Savings Banks	\$ 271,000,000	\$ 320,000,000
Savings and Loan	\$1,906,300,000	\$2,094,400,000

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"CHART A"

VARIATIONS IN STATE LAWS PRESCRIBING USURY LAWS

No Limit	12%	<u>10%</u>	8%	<u>7%</u>	<u>-6%</u>
∞ 21%	Colorado Hawaii Nevada Washington Wisconsin	Arkansas California Florida Kansas Montana New Mexico Oklahoma Oregon Texas Utah Wyoming _9%_	Alabama Alaska Arizona Dist. of Col. Georgia Idaho Indiana Louisiana Minnesota Mississippi Missouri Ohio South Dakota	Illinois Iowa Kentucky Michigan No. Dakota So. Carolina	<pre>* Delaware * Maryland * New Jersey * New York No. Carolina * Pennsylvania * Tennessee Vermont * Virginia * West Virginia</pre>
Rhode Island		Nebraska			

Nebraska

* Statutes in these states have many important exceptions to the 6% limit, such as the fact that no corporation can plead usury.

"CHAP" B"

AVERAGE INTEREST RATES ON CONVENTIONAL FIRST MORTGAGES

	New-Hor	me Loans	Existing-Home Loans		
	Sept.1	Sept.1	Sept.1	Sept.1	
Zone	1966	1965	1966	1965	
Northeast	6.05%	5.65%	6.10%	5.70%	
Southeast	6.45	5.70	6.55	5.75	
North Central	6.60	5.80	6.70	5.85	
Southwest	6.80	5.75	6.85	5.85	
West	6.90	6.10	7.00	6.20	
United States	6.55%	5.80%	6.65%	5.90%	

INTEREST RATES OF CONVENTIONAL FIRST MORTGAGE LOANS ORIGINATED ON SINGLE-FAMILY HOMES IN SELECTED CITIES

	New Ho	omes	Existing	Homes
	1966	1965	1966	1965
	Aug.	Aug.	Aug.	Aug.
Contract Interest Rate (percent)				
Atlanta	6.67	5.86	6.64	6.05
Dallas	6.59	5.75	7.13	6.36
Houston	6.79	5.97	6.88	5.97
Miami	6.13	5.91	6.49	5.88
New Orleans	6.45	5.78	6.49	6.04
Seattle	6.76	5.77	6.79	5.88

"CHART C"

MORTGAGE LOAN RECORDINGS North Carolina - Selected Cities

	Au	gust		Sept		
	1965	1966	Change	1965	1966	Change
Asheville	\$1,896,000	\$2,580,000	+36.1 %	\$1,922,000	\$1,400,000	-27.2 %
Charlotte	6,265,000	6,300,000	+ .6	8,393,000	7,028,000	-16.3
Greensboro	4,609,000	1,444,000	-68.7	4,322,000	1,951,000	-54.9
Greenville	769,000	316,000	-59.0	1,032,000	387,000	-62.5
Raleigh	3,958,000	3,717,000	- 6.1	4,793,000	3,194,000	-33.4
Winston-Salem	4,017,000	2,476,000	-38.4	4,692,000	2,902,000	-38.1
TOTAL	\$21,514, 000	\$16,833,000	-21.8	\$25,154,000	\$16,862,000	-33.0
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SINGLE FAMILY RESIDENTIAL BUILDING STARTS North Carolina - Selected Cities

	Augus	st		Septe		
	1965	1966	Change	1965	1966	Change
Asheville	242	156	-35.5 %	187	96	-48.7 %
Charlotte	185	196	+ 5.9	184	103	-44.0
Greensboro	101	122	+21.8	125	83	-33.6
Greenville	5	l	-80.0		2	-84.6
High Point	40	13	-67.5	26	12	-53.8
Raleigh	55	26	-52.7	77	31	-59.7

Appendix B

NORTH CAROLINA SAVINGS AND LOAN LEAGUE

POST OFFICE BOX 6665 TELEPHONE 275-7647 GREENSBORO, NORTH CAROLINA 27405

November 11, 1966

The Honorable Robert B. Morgan The Honorable H. P. Taylor, Jr. Legislative Research Commission Raleigh, North Carolina

Gentlemen:

I have been authorized to make the following statement on behalf of the North Carolina Savings and Loan League:

The Savings and Loan Industry of North Carolina is aware of the serious impact on the state's general economy being caused by a lack of funds available to finance homes for the people of North Carolina.

There are many things which have a bearing on the problem as it affects North Carolina. We are sure that as a member of this Commission you are quite familiar with the fact that when a conventional direct reduction loan is made at 6% for the purchase of a home, the yield cannot exceed 6%; whereas, almost all other types of loans made to individuals on a 6% add-on or discount basis yield far in excess of 6%.

From these and similar ponderables many questions arise:

- 1. Is the current 6% limit on direct reduction loans for home financing detrimental to the best interests of the people of our state?
- 2. Would an adjustment in the interest rate make more funds available for home financing?
- 3. Would an increased interest rate create a greater problem for people seeking to buy homes than the restricted availability of funds which now exists?

We hope that the Legislative Research Commission will undertake a study of these and other related problems as a service to the people of this state. The Honorable Robert B. Morgan The Honorable H. P. Taylor, Jr. Page two November 11, 1966

Our primary business is in the home lending field so we, too, have given considerable thought to these problems. We are currently having an independent study made and would be pleased to make available to the Commission not only the results of our study upon its completion in December, but also the assistance of our associations and our League office.

It is our opinion that this matter is vital to the people of our state and warrants full study by the Legislative Research Commission.

Respectfully submitted:

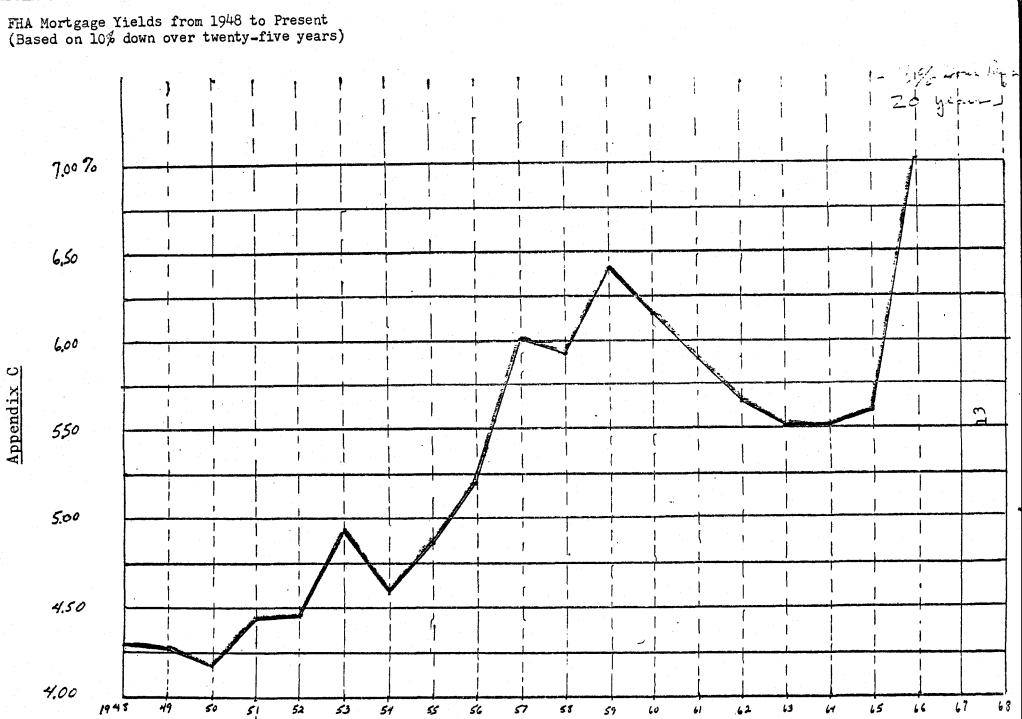
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s/s Herbert Wentworth Executive Secretary

BY:

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