

STATE OF NORTH CAROLINA DEPARTMENT OF HEALTH AND HUMAN SERVICES

ROY COOPER GOVERNOR MANDY COHEN, MD, MPH
SECRETARY

July 1, 2020

SENT VIA ELECTRONIC MAIL

The Honorable Joyce Krawiec, Chair Joint Legislative Oversight Committee on Health and Human Services North Carolina General Assembly Room 308, Legislative Office Building Raleigh, NC 27603-5925

The Honorable Donny Lambeth, Chair Joint Legislative Oversight Committee on Health and Human Services North Carolina General Assembly Room 303, Legislative Office Building Raleigh, NC 27603 The Honorable Josh Dobson, Chair Joint Legislative Oversight Committee on Health and Human Services North Carolina General Assembly Room 307B, Legislative Office Building Raleigh, NC 27603-5925

Dear Chairmen:

Session Law 2015-286, Section 4.15.(c) requires the Commission for Public Health to report to the Environmental Review Commission and the Joint Legislative Oversight Committee on Health and Human Services on its progress on adopting or amending rules for approvals of on-site wastewater systems. Pursuant to this requirement, the Department of Health and Human Services' Division of Public Health is pleased to provide the attached report on behalf of the Commission for Public Health.

If you have questions about the content of this report, please contact Jon Fowlkes at 919-707-5875, or at jon.fowlkes@dhhs.nc.gov.

Sincerely,

DocuSigned by:

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Secretary

cc: Kody Kinsley
Tara Myers
Matt Gross
Katherine Restrepo
Erin Matteson

Mark Benton

Susan G. Perry Rob Kindsvatter Hattie Gawande Jared Simmons Theresa Matula Jon Fowlkes Dave Richard
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MANDY COHEN, MD, MPH SECRETARY

July 1, 2020

SENT VIA ELECTRONIC MAIL

The Honorable Jimmy Dixon, Chair **Environmental Review Commission** North Carolina General Assembly Room 2226, Legislative Building Raleigh, NC 27601

The Honorable Andy Wells, Chair **Environmental Review Commission** North Carolina General Assembly Room 1028, Legislative Building Raleigh, NC 27601

The Honorable Chuck McGrady, Chair **Environmental Review Commission** North Carolina General Assembly Room 304, Legislative Office Building Raleigh, NC 27603

Dear Chairmen:

Session Law 2015-286, Section 4.15.(c) requires the Commission for Public Health to report to the Environmental Review Commission and the Joint Legislative Oversight Committee on Health and Human Services on its progress on adopting or amending rules for approvals of on-site wastewater systems. Pursuant to this requirement, the Department of Health and Human Services' Division of Public Health is pleased to provide the attached report on behalf of the Commission for Public Health.

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Progress Report of Adoption or Amendment of On-Site Wastewater Rules

Session Law 2015-286 Section 4.15. (c)



Report to

The Environmental Review Commission

and

The Joint Legislative Oversight Committee on Health and Human Services

by

NC Department of Health and Human Services

On Behalf of the Commission for Public Health

July 1, 2020

BACKGROUND

Session Law (S.L.) 2015-286, Section 4.15. (c) requires reporting of progress by the Commission for Public Health to the Environmental Review Commission and the Joint Legislative Oversight Committee on Health and Human Services beginning January 1, 2016, and every quarter thereafter, until all rules required pursuant to S.L. 2015-286, Sections 4.14 and 4.15 are adopted or amended.

This report is submitted by the Department of Health and Human Services (DHHS) Division of Public Health on behalf of the Commission for Public Health. This report reflects the progress on adoption or amendment of the rules referenced in the legislation's Section 4.14 (**Part 1 of the report**) and the rulemaking specifications described in Section 4.15 (**Part 2 of the report**). The legislation addresses rules governing on-site wastewater systems, including a new "engineered option permit" (EOP) for on-site wastewater systems. General details of the relevant sections and sub-sections are provided below, followed by a description of the collective status of related rulemaking efforts and projected next steps.

PART 1: SESSION LAW 2015-286, SECTION 4.14

S.L. 2015-286, Section 4.14. (k) requires the Commission for Public Health to adopt temporary rules pursuant to Sections 4.14. (a) through 4.14. (e), Section 4.14. (g), and Section 4.14. (j) no later than June 1, 2016. The legislation also requires the adoption of permanent rules no later than January 1, 2017. The statutory changes in these Sections and associated rule-making status are summarized below:

Section 4.14. (a) addresses amendments to General Statute 130A-334 in the form of additional terms and definitions related specifically to the Engineered Option Permit (EOP) established in Section 4.14. (c) of the Session Law.

• The permanent Rule for the EOP was adopted April 1, 2017.

Section 4.14. (b) addresses amendments to G.S.130A-335 primarily related to the EOP, including specification of required licensure for private sector professionals who may perform site evaluations in addition to Local Health Department (LHD) personnel. This section also requires rules adopted by the Commission implementing the EOP to be at least as stringent as existing Commission rules for on-site wastewater systems.

- The permanent Rule for the EOP was adopted April 1, 2017.
- The ongoing complete revision of 15A NCAC 18A .1900 that is in process will satisfy any further requirements for permanent rule adoption.

Section 4.14. (c) addresses amendment to Article 11 of Chapter 130A of the General Statutes with the addition of a new section, G.S.130A-336.1 Alternative process for wastewater system approvals (which establishes the EOP).

• The permanent Rule for the EOP was adopted April 1, 2017.

Section 4.14. (d) addresses amendments to G.S.130A-338 for the EOP as it affects issuance of construction permits by building code enforcement officials.

• Both temporary and permanent rule changes are required by this report and these have been implemented. However, this statutory change stands alone and thus does not necessitate rule revision.

Section 4.14. (e) addresses amendments to G.S.130A-339 for the EOP as it affects allowance of permanent electrical service by building code enforcement officials.

• Both temporary and permanent rule changes are required by this report and these have been implemented. However, this statutory change stands alone and thus does not necessitate rule revision.

Section 4.14. (g) addresses amendments to G.S.130A-336 for the EOP including: Specification of required licensure for private sector professionals who may perform site evaluations in addition to Local Health Department (LHD) personnel; no effect on validity of permits upon change of property ownership; and requirement that Local Health Departments act on applications within a specified period of time or risk losing public health funding.

• This statutory change stands alone and does not necessitate rule revision. Department of Health and Human Services Division of Public Health On-Site Water Protection Branch (OSWPB) staff are making permanent rule changes as part of the ongoing complete revision of 15A NCAC 18A .1900 rules that is in process.

Section 4.14. (j) addresses amendments to G.S. 130A-342 described in the Session Law regarding Operator Certification requirements for residential wastewater treatment systems approved under NSF-International Standard 40 (NSF International is the nationally recognized certification and testing organization that has developed Standard 40 which is widely accepted as a basis for approving proprietary wastewater treatment systems. The North Carolina General Assembly first recognized the applicability of NSF Standard 40 by its initial adoption of G.S. 130A-342 in 1989).

This statutory change stands alone and does not necessitate rule revision. On-Site
Water Protection Branch staff are making permanent rule changes as part of the
ongoing complete revision of 15A NCAC 18A .1900 rules that is in process. Written
guidance has been provided, distributed to the environmental health list serves and
posted on the Branch's webpage.

Status of Activities pursuant to Section 4.14

The permanent rule for the Engineered Option Permit (EOP) was adopted April 1, 2017.

PART 2: SESSION LAW 2015-286, SECTION 4.15

Sections slated for Permanent Rules only (due January 1, 2017) are:

- **Section 4.15.** (a) Amendments to G.S.130A-343 regarding approval of on-site wastewater systems.
- Section 4.15. (b) Implementation of Section 4.15. (a).

Status of Activities around Section 4.15

Session Law 2019-151 disapproves all 99 of the new on-site wastewater rules adopted by the Commission for Public Health at 15A NCAC 18E. It establishes a Task Force consisting of 10 members charged with studying and issuing a report to recommend new on-site wastewater rules to the Commission for Public Health. The Task Force was required to convene by October 31, 2019 and to submit a report to the legislature and the Commission for Public Health no later than February 1, 2020. The Session Law further states that the current rules in 15A NCAC 18A .1900 will remain in effect until the effective date of new rules adopted by the Commission to replace them and exempts the .1900 rules from the Periodic Review and Expiration of Existing Rules process under G.S. 150B-21.3A.

The first Task Force meeting was October 7, 2019. The remaining Task Force meetings were scheduled for October 28, November 25, and December 16. The Task Force has reviewed all the disapproved rules and made some changes. Many of the disapproved rules were approved by the Task Force without any changes. The Task Force released its report on February 1, 2020. A brief overview of the Task Force report was presented to the Commission for Public Health at their February 5, 2020 meeting. The Commission for Public Health further reviewed the report at special meeting on March 24, 2020 and formed a Committee for On-site Wastewater Rules to review the report in more detail and report back to the full Commission.

Next Steps for Implementation of Section 4.15

- The Committee for On-site Wastewater Rules reviewed the Task Force report and met twice by phone to discuss the report on April 7 and April 30, 2020. At the conclusion of the April 30, 2020 meeting, the Committee voted to recommend that the Commission for Public Health accept the Task Force report in its entirety and modify the draft 18E rules with the Task Force's proposed changes.
- At the May 6, 2020 Commission for Public Health meeting, the Committee put forward this recommendation, and the full Commission voted on and accepted the recommendation and directed OSWPB staff to make the changes to the 18E rules proposed by the Task Force report.
- OSWPB staff are now working to revise the rules for future consideration by the Commission.
- The COVID-19 pandemic necessitated meetings of the Committee in April and the full Commission in May to occur by phone and teleconference.